



## IN THIS ISSUE

### Cardinal Bikeshare Update

Swing Racquet + Paddle Complex - Project Overview and Updates

Annual Grant Report for Fiscal Year 2021-22

Appearance Commission Annual Report

Weekly Digest of Special Events

### Council Follow Up Items

Camp Durant Road Paving (Mayor Baldwin)

Low-Income Household Water Assistance Program

Northeast Special Study Area - Scope and Timeline (Council Member Patton)

Garner Road Lane Markings and Cleanliness (Mayor Pro Tem Branch)

Multi-way Stop Conversions and Impacts to Surrounding Residents (Mayor Pro Tem Branch)

Fitzgerald Drive – Speed Compliance and Traffic Calming Eligibility (Mayor Pro Tem Branch)

Community Engagement Portal (Council Member Black)

Public Comment - Brian Lewis - 409 Canal Drive (Mayor Baldwin)

### Regular Council Meeting Tuesday, April 18; Lunch Work Session at 11:30 - Lunch Will be Provided

Council will meet in regular work session at **11:30 A.M.** in the **Council Chamber**. Please note the agenda for the lunch work session is included with the regular meeting agenda and may be accessed via the BoardDocs electronic agenda system:

<https://go.boarddocs.com/nc/raleigh/Board.nsf/Public>

The **regular** Council meeting begins at **1:00 P.M.**

Please note there will be a **Closed Session** immediately following the afternoon session of the Council meeting.

**Reminder:** If there is an item you would like to pull from the consent agenda for discussion, please e-mail [mayorstaff@raleighnc.gov](mailto:mayorstaff@raleighnc.gov) by 11 A.M. the day of the meeting.

## INFORMATION:

### Cardinal Bikeshare Update

*Staff Resource: Barbara Godwin, Transportation, 996-2504, [barbara.godwin@raleighnc.gov](mailto:barbara.godwin@raleighnc.gov)*

In follow up to the email to Council from earlier in the week, Cardinal Bikeshare (previously CitrixCycle) has been part of the micro-mobility landscape in Raleigh since mid-2018. The program was designed as a unique partnership between the City and Bewegen Technologies, Inc., a Canada-based bike share operator. The City owns the capital assets of the system; Bewegen operates the system for the City in exchange for revenues from trips, memberships, and sponsorships. Operations include daily maintenance of the bikes and stations, re-balancing of bikes amongst the various stations, provision of the customer interface app and operations software, and “back-of-house” financial support.

As Council was previously advised, Bewegen Technologies, Inc. filed for bankruptcy in Canadian court on January 27, 2023, and has recently ceased operations and maintenance support of the fleet bike and station assets in the Raleigh Cardinal Bikeshare fleet. On March 3, 2023, Bewegen issued a notice demanding execution of a letter of intent (LOI) between Bewegen and requiring the City to commit to compensating Bewegen for the continued administration of the customer interface and back office technology that supports the system, no later than March 31, 2023, or risk loss of all support for the Bikeshare system. This LOI provided no framework for field and maintenance support of the bikes or the stations. Late last week Bewegen shut the system down; the City deems this a breach of the contract between the City and Bewegen.

Given the lack of field support and the potential for safety issues this creates for users of the system, staff has identified a local resource to step in immediately to assess the current state of the Cardinal Bikeshare fleet. This resource has also provided an estimate to provide full technology, customer service, operations, and maintenance support for the current Cardinal Bikeshare fleet of 330 bikes and 32 stations. Until these resources are brought online to assist with maintenance and operations, the bikeshare system will be “closed” and unavailable until approximately May 15, 2023.

Staff appreciates the challenge that system closure creates for Cardinal Bikeshare users, particularly those with memberships; in consideration upon reopening of the system riders will be offered 60 days of free rides. Staff is committed to ensuring the availability of this important modal option and the safety of its users and is working to transition to an operator as quickly as possible.

*(No Attachment)*

### Swing Racquet + Paddle Complex - Project Overview and Updates

*Staff Resource: Ken Hisler, Parks Recreation and Cultural Resources, 996-4823, [kenneth.hisler@raleighnc.gov](mailto:kenneth.hisler@raleighnc.gov)*

During the February 15, 2022 City Council meeting, authorization was granted to execute the amended and restated lease of 48.63 acres of city-owned property located at 6205 Mt. Herman Road (northwest Raleigh) to SWING Sports Inc. The purpose of the lease is to establish [Swing Racquet + Paddle](#), a \$50 million, one of a kind, world-class racquet and sports entertainment complex that includes: public access to 100 multi-racquet & paddle courts and playing surfaces; on site food & beverage services; public access to active and passive recreation amenities including open spaces, walking trails (paved & unpaved), event lawn and other amenities; and both national and international business partnerships. The project is estimated to generate

\$80 million in annual economic impact, create 600+ jobs, and includes an annual \$275,000 lease payment to the city (with 3% annual escalator).

Earlier this month Staff received the “*Notice of Commencement*” indicating that the construction phase of the project will begin May 1, 2023. A formal groundbreaking will occur later in the summer. A staff memorandum is included with the *Update* materials providing an outline of key project milestones and interactions with City Council.

(Attachment)

### **Annual Grant Report for Fiscal Year 2021-22**

*Staff Resource: Kirsten Larson, Budget & Management Services, 996-4276, [kirsten.larson@raleighnc.gov](mailto:kirsten.larson@raleighnc.gov)*

Each year staff prepares a grant report illustrating program and project accomplishments made possible with grant funding assistance. [The FY22 Annual Grant Report \(July 2021 through June 2022\) is now on the City website](#), and is also included with the *Update* materials. The report provides an overview of achievements made possible with annual grant funding the City receives, and also focuses on projects completed with one-time grant funding. There is also a highlight of the total amount of COVID stimulus funding awarded to the City through June 2022 as well as specific allocations related to the City’s American Rescue Plan Act (ARPA) funding.

(Attachment)

### **Appearance Commission Annual Report**

*Staff Resource: Kasey Evans, Planning and Development, 996-2689, [kasey.evans@raleighnc.gov](mailto:kasey.evans@raleighnc.gov)*

The Appearance Commission was established by City Council in 1973 to provide guidance, advice, and recommendations regarding the visual quality and aesthetic characteristics of the City of Raleigh. Pursuant to N.C. Gen. Stat. § 160D-962.A, “the commission shall, no later than April 15 of each year, submit to the governing board a written report of its activities, a statement of its expenditures to date for the current fiscal year, and its requested budget for the next fiscal year.”

Included with the *Update* materials is an abridged annual report. The Commission will present a comprehensive report and annual work plan at an upcoming Council meeting, coordinated with the annual reports for the other Boards and Commissions that are supported by the Planning and Development department.

(Attachment)

### **Weekly Digest of Special Events**

*Staff Resource: Sarah Heinsohn, Office of Special Events, 996-2200, [sarah.heinsohn@raleighnc.gov](mailto:sarah.heinsohn@raleighnc.gov)*

Included with the *Update* materials is the special events digest for the upcoming week.

(Attachment)

## Council Member Follow Up Items

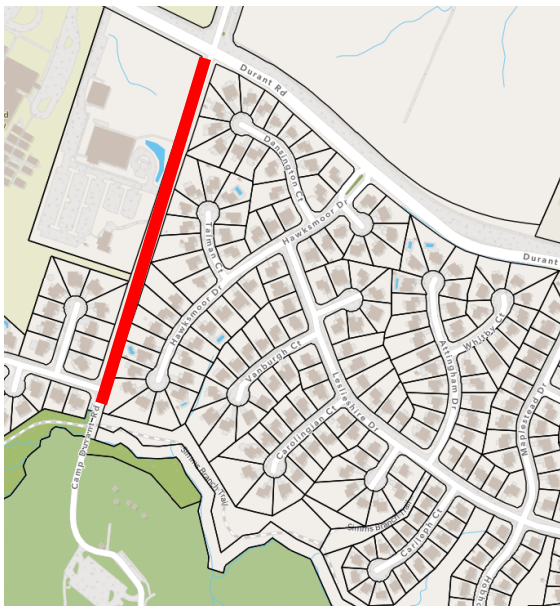
### Follow Up from the October 4, 2022 City Council Meeting

#### **Camp Durant Road Paving (Mayor Baldwin)**

*Staff Resource: Kenneth Ritchie, Transportation, 996-4112, [kenneth.ritchie@raleighnc.gov](mailto:kenneth.ritchie@raleighnc.gov)*

During the October 4, 2022 Council meeting, Ms. Delores Jones, 9732 Dansington Court, provided public comment pertaining to a desire for the paving of Camp Durant Road adjacent to the Windsor Forest subdivision. In response to this, Council requested that staff provide information related to the road and its history.

According to Raleigh Transportation staff records, there have been no petitions made for the dirt/gravel section of Camp Durant Road (from Durant Road to existing improvements at Cliff Haven Drive, measuring about 1340 feet in length) to be paved. (map & picture below)



**Subject section of Camp Durant Road**



**Camp Durant Road (view north from Cliff Haven Drive)**

Current staff are also unaware of any previous commitments for the City to undertake this work and have been unable to locate any documentation to that effect. The previous requestors understanding may have come from comments like:

- Statements from previous City Council about their intention or desire to make improvements;
- Statements from former staff expressing belief that a project would come forward; or
- Statements from the developer of the Hunters Knoll and/or Windsor Forest expressing expectations of the street.

Staff has spoken with the requestors and discussed the street improvement policy, the Street and Sidewalk Petition Programs, and have most recently received requests for paving on 11/15/2021, 1/25/2022 and 8/15/2022. One previous requestor expressed interest in pursuing a street improvement petition; however,

the requestor did not proceed with initiating a street improvement petition for a major street improvement to pave, add curb and gutter, and add sidewalks along the roadway.

Staff shared that the Petition Programs are currently suspended due to a backlog of street and sidewalk improvement projects. Staff is also working to identify funding needs to support previously requested projects, as well as future requests. Until the backlog is addressed and nearing completion, Transportation staff is not in position to accept new requests for petition improvement projects.

If the City were positioned to accept new projects, requestors have a couple of options:

- Petition for complete street improvements assessable at a rate of \$32/linear foot (LF) for residential properties or \$64/LF for commercial properties; this approach would bring the street up to current City standards and never be assessed again in the future.
- Petition for ribbon paving at a rate of \$16/LF; this approach would only install ribbon pavement and not elevate the street to current City standards. The street would remain a “sub-standard street.” If any re-surfacing or complete street improvements were constructed in the future, they could possibly be re-assessed based upon what future construction takes place.

The petition process is outlined here:

<https://raleighnc.gov/home/content/PWksDesignConst/Articles/StreetPetitions.html>

While staff does not have any current projects planned to pave Camp Durant Road, we do provide routine maintenance on a 4-6 week cycle which includes addition of stone and gravel as needed; reshaping of the roadway shoulders; and regrading of the ditches as needed. This schedule is a typical maintenance schedule utilized for all unpaved streets in the City jurisdiction.

*(No attachment)*

## Follow Up from the March 7 City Council Meeting

### **Low-Income Household Water Assistance Program**

*Staff Resource: Gregory Jenkins II, Raleigh Water, 996-3475, [gregory.jenkins@raleighnc.gov](mailto:gregory.jenkins@raleighnc.gov)*

Council requested an update on the distribution of funds from the Low-Income Household Water Assistance Program. This program provides temporary emergency funds to help eligible households and families pay for water and wastewater services. Residential customers are eligible to apply if they fall into one of two categories. The first is having an income equal to or less than 150% of the federal poverty level and one of the following services are disconnected, in jeopardy of disconnection, or have a current outstanding bill. This category requires customers to fill out an application and receive an approval. The federal poverty level in 2022 ranged from \$13,590 for an individual to \$27,750 for a family of four, which converts to a range of \$20,385 to \$41,625 for the program. The second category is a pre-approved status based on receiving assistance from other programs such as Food and Nutrition Services (FNS), Temporary Assistance for Needy Families (TANF), Work First services, or received Low-Income Energy Assistance Program (LIEAP) services in the past.

The charts below show the distribution of funds over the past two fiscal years (Wake County data):

Utility	Households	Funding Received
AQUA NC INC - WAKE	60	25,176
CAROLINA WATER SERVICE, INC. OF NC - WAKE	45	33,605
CITY OF RALEIGH - WAKE	2,323	1,229,944
TOWN OF APEX - WAKE	23	16,486
TOWN OF CARY - WAKE	94	31,641
TOWN OF FUQUAY-VARINA - WAKE	86	37,575
TOWN OF HOLLY SPRINGS - WAKE	24	7,477
<b>FY22 Grand Total</b>	<b>2,655</b>	<b>1,381,907</b>

**Note:** The number of households that received assistance in FY22 was 2,078. The difference exists because some customers had funding split into multiple payments.

Utility	Households	Funding Received
AQUA NC INC - WAKE	76	28,353
CAROLINA WATER SERVICE, INC. OF NC - WAKE	52	30,914
CITY OF RALEIGH - WAKE	2,373	860,095
FAYETTEVILLE PUBLIC WORKS COMMISSION - CUMBERLAND	1	138
TOWN OF APEX - WAKE	21	9,607
TOWN OF CARY - WAKE	94	31,282
TOWN OF FUQUAY-VARINA - WAKE	109	34,487
TOWN OF HOLLY SPRINGS - WAKE	42	10,761
<b>FY23 Grand Total</b>	<b>2,768</b>	<b>1,005,641</b>

(No Attachment)

## Follow Up from the March 21 City Council Meeting

### Northeast Special Study Area - Scope and Timeline (Council Member Patton)

Staff Resource: Bronwyn Redus, Planning and Development, 996-2183, [bronwyn.redus@raleighnc.gov](mailto:bronwyn.redus@raleighnc.gov)

During the meeting staff was requested to provide an update on the timeline and scope of the Northeast Special Study Area. Included with the *Update* materials is a staff memorandum prepared in response to the request.

(Attachment)

### Garner Road Lane Markings and Cleanliness (Mayor Pro Tem Branch)

Staff Resources: Steve Halsey, Transportation, 996-6446, [steven.halsey@raleighnc.gov](mailto:steven.halsey@raleighnc.gov)

Jed Niffenegger, Transportation, 996-4039, [jed.niffenegger@raleighnc.gov](mailto:jed.niffenegger@raleighnc.gov)

During the meeting Council requested that staff review the pavement markings and cleanliness along Garner Road. Transportation Maintenance staff removed all the large debris along Garner Road on March 22. In

early April, street sweepers swept the length of Garner Road from Martin Luther King Jr Boulevard to Tryon Road. Due to the significant industrial activity in this area, Transportation will add additional sweeping cycles to this area moving forward to help increase the cleanliness of the area.

Pavement markings can last a from a short bit to a long time depending on vehicular traffic. Heavy truck traffic, like that occurs on Garner Road, can quickly wear out the thermoplastic pavement markings. The City has in-house staff and uses a contractor to help maintain the pavement markings that wear out before a road can be resurfaced. City staff will have their contractor refresh the pavement marking this summer from the intersection of Hoke Street to the intersection with Grove Creek Lane.

*(No Attachment)*

### **Multi-way Stop Conversions and Impacts to Surrounding Residents (Mayor Pro Tem Branch)**

*Staff Resource: Will Shumaker, Transportation, 996-4175, [william.shumaker@raleighnc.gov](mailto:william.shumaker@raleighnc.gov)*

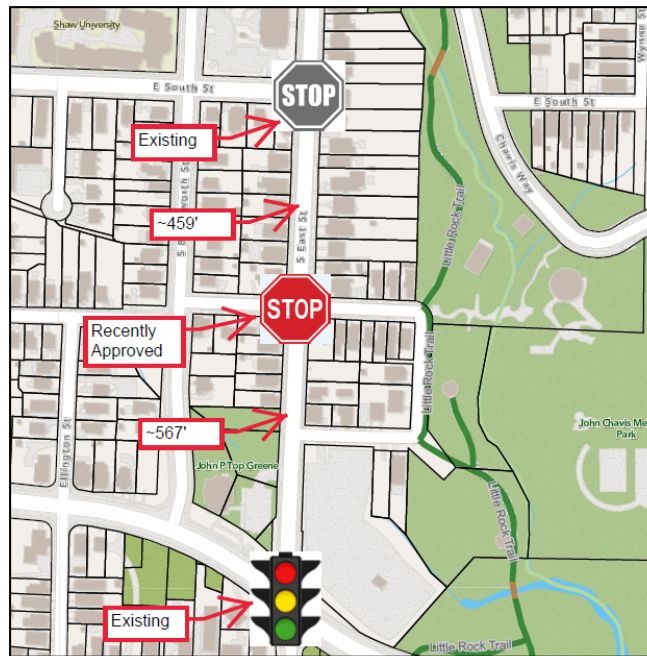
During the meeting Mayor Pro Tem Branch reported that he had received a concern from a property owner about excessive vehicle noise at a recently converted multi-way stop at the intersection of S. East Street and Worth Street. Council requested staff to investigate and explore any possible mitigating measures to reduce vehicle noise.

The original multi-way stop request from the resident was to increase pedestrian safety to the recently updated Chavis Park. With upgrades to the park, there has been an increase in usage including from the nearby neighborhoods. The intersection of S. East Street and Worth Street was evaluated for a multi-way stop in December 2021. Based on the findings of the evaluation, staff prepared an agenda item which was approved at the May 17, 2022 Council meeting.

Multi-way stop conversions are evaluated by the criteria in the Federal Highway Administration *Manual for Uniform Traffic Control Devices* (MUTCD). The MUTCD is fully adopted by NCDOT and the City of Raleigh and helps ensure nationwide uniformity and predictability of traffic control devices (signs, markings, and signals).

Prior to the multiway stop conversion, the only controlled pedestrian crossings were at the intersections of Martin Luther King Jr Boulevard, at S. East Street; and E. Lenoir Street at S. East Street. These intersections are spaced approximately a quarter mile apart and are not a reasonable distance for a pedestrian to walk to a controlled crossing. (map below)

The intersection of S. East Street at Worth Street is approximately in the middle of these intersections and has access to the larger greenway network as well as to Chavis Park. The intersection is situated in an ideal location to increase safety for non-vehicular access to Chavis Park. The recommendation of the multiway stop would satisfy the criteria of controlling vehicle/pedestrian conflicts near locations that generate high pedestrian volumes. Lastly, a majority of the surrounding intersections are currently all-way stop controlled. Recommended conversion of this intersection would help with driver expectation and improve the traffic operational characteristics of the intersection.



Multi-way stops, and other traffic calming measures, don't always fully meet the expectations of residents and sometime require tradeoffs. If used appropriately, these do improve safety, control conflict points, and support walkability and biking. They also impact the efficiency of vehicular travel. Having to stop and then accelerate can contribute to carbon pollution from vehicle-based forms of transportation. Parking reductions, noise, and light pollution (e.g., headlights) are other tradeoffs associated with multi-way stops. The criteria in the MUTCD as well as staff multifaceted evaluation ensure that when a multi-way stop is recommended the benefits outweigh the negatives.

Another option available to achieve a similar goal would be conversion to a neighborhood traffic circle. This option is not as safe for pedestrians but does not have the vehicular impacts associated with multi-way stops. Raleigh does not currently have any mechanisms to install standalone traffic circles outside of the normal traffic calming project process. There is a significant cost difference associated with a multi-way stop conversion compared to a neighborhood traffic circle. The city approves and converts on average around 30 intersections per year to multi-way stops. The cost for a multi-way stop conversion is approximately \$1,600 per location, inclusive of all material and labor costs. In comparison, neighborhood traffic circles cost between \$8,000 - \$12,000 per location. The city has in-house forces to make and maintain all traffic signs but does not have the resources to install neighborhood traffic circles in any significant amount outside of the Neighborhood Traffic Management Program (NTMP). This work has historically been contracted out through the NTMP.

Per the NTMP policy adopted by Council, intersections with multi-way stops in place for over 3 years may be eligible to have the stops signs removed when the request is initiated. Staff would re-evaluate and determine if the multi-way stop is unwarranted and work with the appropriate properties and prepare a council agenda for City Council consideration to remove the stop sign.

Given the installation of the multi-stop has been less than one year, staff does not recommend removal of this conversion at this time based on the current NTMP policy, intersection evaluation, and safe access to Chavis Park and the larger greenway network.

*(No Attachment)*

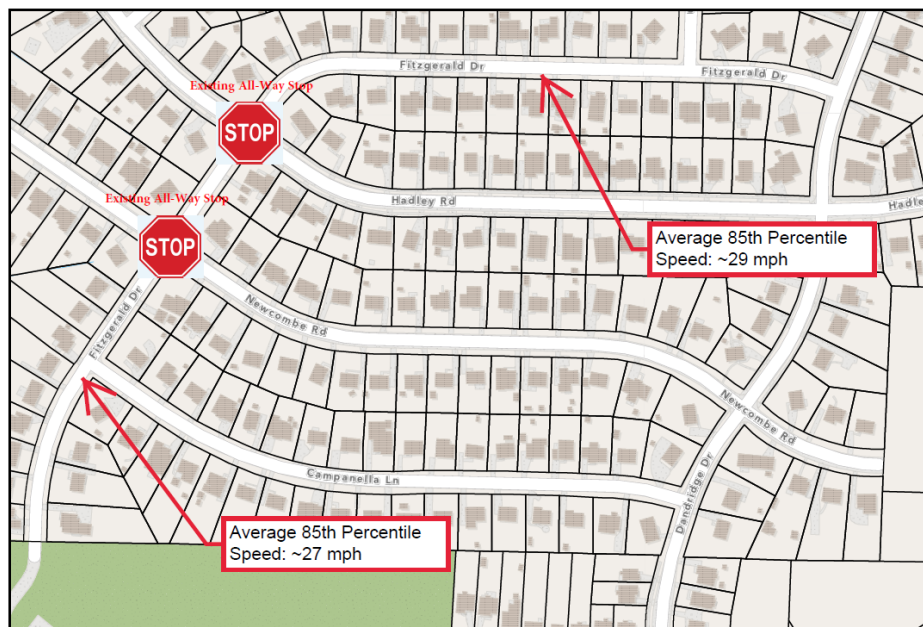


### Fitzgerald Drive – Speed Compliance and Traffic Calming Eligibility (Mayor Pro Tem Branch)

Staff Resource: Will Shumaker, Transportation, 996-4175, [william.shumaker@raleighnc.gov](mailto:william.shumaker@raleighnc.gov)

During the March 21, 2023, City Council meeting, Mayor Pro Tem Branch reported a constituent concern about excessive speeding along Fitzgerald Drive. He asked staff to investigate and determine eligibility for a traffic calming project.

Fitzgerald Drive between Dandridge Drive and the end of the public street at Biltmore Hills Park was evaluated for traffic calming project eligibility on April 3, 2023. The speed limit for this section of road had previously been lowered to 25 mph. The evaluation compared speeds collected in the field against the posted 25 mph speed limit. The evaluation which looks at a matrix of items in addition to the speed differential failed to meet the minimum warrants/score to qualify for a future traffic calming project offering. The map below shows the speed data gathered:



To meet the minimum qualifications to be eligible for a future traffic calming project, a street must meet one of the following criteria.

- A speed compliance issue defined as the 85<sup>th</sup> percentile speed being 5 mph or greater than the posted speed limit OR
- There have been 2 speed related crashes in the previous 3 years.

Fitzgerald Drive failed to meet either of these qualifying criteria. The average 85<sup>th</sup> percentile speed for the entire street is ~28 mph in the posted 25 mph zone. A crash report identified zero speed related crashes occurring in the previous 3 years leading up to the April 2023 evaluation. Vehicle volumes along Fitzgerald Drive are relatively low with an average daily volume of approximately 261 vehicles per day. This volume is split approximately equal with approximately 125 vehicles heading westbound and 136 vehicles heading eastbound on an average day.

A general trip generation estimation is that each property will generate 4-6 trips per day. Leaving your destination and coming back would count as 2 trips, so this assumes the average house has 2-3 reasons to

leave on a normal day. An example of a two-car house with two working adults assumes each adult leaves separately for work and returns which is 4 trips, and then potentially one after work errand or outing equals 2 trips for a total of 6 trips per day.

There are 52 properties along Fitzgerald Dr and applying the trip generation estimation, we would expect to identify average vehicular volumes of 208 – 312 vehicles per day. The actual vehicle count of approximately 261 vehicles using Fitzgerald Drive on an average each day fits within the estimated trip generation range. This leads us to believe that Fitzgerald Drive is largely only used by those that live along the street or by those who visit Biltmore Hills Park. There are no identified “cut-through” concerns based on the evaluated traffic patterns.

As Raleigh continues to grow and new communities are built, established driving routes can change over time. The Neighborhood Traffic Management Program’s policy allows for re-evaluation requests to be made at 12-month intervals. Currently Fitzgerald Drive does not meet the minimum qualifications, but a re-evaluation may be requested at any point by a concerned resident starting in April 2024. Staff will be happy to share the results of the data once it’s collected with the re-evaluation.

*(No Attachment)*

## Follow Up from the April 4 City Council Meeting

### **Community Engagement Portal (Council Member Black)**

*Staff Resource: Bynum Walter, Planning and Development, 996-2178, [bynum.walter@raleighnc.gov](mailto:bynum.walter@raleighnc.gov)*

During the meeting staff was requested to provide information about the Raleigh online community engagement portal: <https://engage.raleighnc.gov/>. This site is used by all city departments to engage with residents online to shape the future of the community. Portal visitors may find information about upcoming events, initiatives, and opportunities to share your input on key topics. Planning and Development uses the portal to collect information about pending [Text Changes](#) and [Rezoning](#) requests.

*(No Attachment)*

### **Public Comment - Brian Lewis - 409 Canal Drive (Mayor Baldwin)**

*Staff Resource: Justin Rametta, Planning and Development, 996-2665, [justin.rametta@raleighnc.gov](mailto:justin.rametta@raleighnc.gov)*

During the public comment period of the April 4, 2023 meeting Brian Lewis spoke about property he owns at 409 Canal Drive. The property was first created as part of the “Glosson Estates” subdivision in 1963; current zoning is R-4. The property was at that time, and since, located in the Extra Territorial Jurisdiction (ETJ). Under state law, properties located in the ETJ are subject to a city’s development regulations, including the Unified Development Ordinance (UDO).

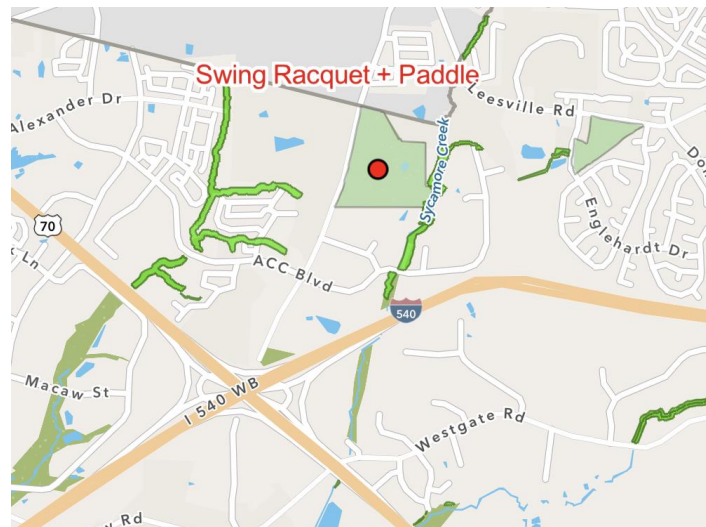
In March 2022, Code Enforcement staff received a complaint alleging a business was being operated from the property, and that a fence and accessory structure had been erected without permits. The claims regarding the business were unsubstantiated however upon conducting the site visit staff verified that a fence and accessory structure had been placed on the property without obtaining required permits. This resulted in the issuance of several *Notices of Violation*, the last of which was dated January 24, 2023.

The property owner was given 30 days, as is typical, to remedy the situation by applying for the appropriate permits or by removing the structures. This is also the timeframe under state law and the UDO to appeal the decision. Since no appeal was filed and no corrective actions were taken within the specified timeframe, a citation for civil penalties was issued March 22, 2023.

*(No Attachment)*

To	Marchell Adams-David, City Manager
Thru	Stephen Bentley, Director – Raleigh Parks
From	Ken Hisler, Assistant Director
Department	Parks, Recreation and Cultural Resources
Date	April 14, 2023
Subject	Project Overview and Update – Swing Racquet + Paddle

In December 2016, Raleigh Parks had an initial conversation with Rob Autry on the potential to construct a privately funded tennis facility on City of Raleigh property. While the project that was proposed during that initial conversation has grown significantly in size, scope, and budget. What has not changed is the mission and vision to provide a world-class racquet facility that is accessible, fun and reaches every generation with an invitation to get active. Our partners at Swing have also maintained several conditions within the project that provide free recreational opportunities to anyone in Raleigh including walking trails, nature play and various lawns and opens spaces.



Nearly 6½ years later it is exciting to announce that on April 3, 2023, the City of Raleigh received notice from Swing that they are ready begin the “Construction” phase of the project. *“Per the Amended and Restated Ground Lease effective October 2, 2018, between the city of Raleigh and Swing Sports, Inc., we hereby provide Notice of*

*Commencement to begin the Construction Phase on May 1, 2023.*" A formal groundbreaking will occur later in the summer when the heavy site work commences.

The following is an outline of the key milestones and City Council interactions with the project:

- Manager's Update-- December 15, 2017. City Council was introduced to the conversation between the Parks Recreation and Cultural Resources Department (PRCR) and Triangle Racquet Sports, LLC to develop a \$25 million, publicly accessible fifty+ court *Raleigh Racquet Sports and Health Center*. Triangle Racquet Sports, LLC. has committed \$25 million for the planning and construction as well as bearing the responsibility for all operating costs. In return, the City of Raleigh will establish a long-term, no cost lease of the property. The proposed location is city-owned property in northwest Raleigh, located at 6205 Mt. Herman Road. This is a 48.63 +/- acres parcel; zoned Industrial Mixed Use that was acquired in 2003. Initial non-binding contract terms, agreed upon by both parties was provided to City Council.
  - Project Benefits:
    - The growing demand for public tennis courts and other racquet sports in the Raleigh market.
    - Address growing demand for USTA league play that pressures the current inventory of courts.
    - Add a significant health and wellness facility to the serve the community.
    - Provide a Parks & Recreation and public benefit amenity to an underserved area in northwest Raleigh while limiting the burden on current tax base.
    - Generate significant revenue from an existing, undeveloped land asset.
    - Estimated Economic impact is being confirmed. Triangle Racquet Sports, LLC. is working with the Greater Raleigh Sports Authority to finalize this information.
  
- City Council meeting-- January 16, 2018. City Council was presented with the conceptual plan and proposed terms for the potential lease of 48 acres of City owned land off Mt. Herman Church Road to Triangle Racquet Sports (TRS), LLC for the development of a 52 tennis and racquet court complex, accessible to the public, and a public park with amenities such as playground, walking trails, community picnic shelter and public restrooms. The site would be a destination for health, wellness, fitness, and recreation opportunities for the entire Raleigh community and will lessen the burdens on the City's parks system, particularly existing tennis facilities. Raleigh Parks, requested and was approved to continue the development of the partnership

- City Council meeting – August 21, 2018. Since the presentation to the City Council on January 16, 2018, staff finalized the terms of the proposed ground lease and presented to City Council. It was recommended that the authorization for the lease be through the City Charter provision enacted by the General Assembly in 2015 that allows the City to convey real property interests by negotiated private sale. Material terms of the agreement were presented to City Council that outlined the planning and operating expectations of both parties as well as the term of the agreement. Staff were seeking authorization for the City Manager to execute the lease, including an amendment to the lease following completion of the site survey to finalize the leasehold premises. Authorize the appropriate City officials to execute documents necessary, as the fee simple owner of the site, to enable the development of the site as proposed within the lease including easements to utility providers and development permit applications. City Council had outstanding questions that required resolution before authorization was granted.
  - Project Benefits:
    - There is considerable public benefit to include a public park (e.g., trails, playground, shelter & restrooms).
    - Public access to 50+ indoor/outdoor tennis courts, 16 court family-zone, loop walking trail and health & wellness facility.
    - Annual revenue to the city of \$275,000 (with a 3% annual escalator over the term of the lease).
    - The need for additional public tennis facilities is provided; and
    - There is an estimated \$3.5 million overall economic impact.
  
- City Council meeting – September 18, 2018. With outstanding questions resolved, staff returned to City Council seeking authorization for the City Manager to execute the lease, including an amendment to the lease following completion of the site survey to finalize the leasehold premises. Authorize the appropriate City officials to execute documents necessary, as the fee simple owner of the site, to enable the development of the site as proposed within the lease including easements to utility providers and development permit applications. During the meeting, staff reviewed with Council a conceptual site plan, agreed upon material lease terms, and public benefit opportunities provided with the lease of 48 acres of City owned land on Mt. Herman Road to Triangle Racquet Sports (TRS), LLC. Authorization was approved.
  - Project Benefits and other significant contractual terms:
    - There is considerable public benefit to include a public park (e.g., trails, playground, shelter & restrooms).
    - Public access to 50+ indoor/outdoor tennis courts, 16 court family-zone, and health & wellness facility.

- Lease Term. Initial term of 50 years with renewal of 10 years and then 4 opportunities to extend in 10-year intervals up to a total term of 100 years.
- Annual revenue to the city of \$275,000 (with a 3% annual escalator over the term of the lease).
- Scholarship Program. Tenant shall offer annually, a minimum of 10 tennis scholarship opportunities for youth residing in socio-economic challenged areas of the City of Raleigh. Tenant shall work directly with Landlord and its tennis partners to develop the application and award process
- Youth Employment and Mentoring Program. Tenant agrees to offer annually, a minimum of five employment opportunities for participants in the City of Raleigh Youth Summer Employment Program.
- The need for additional public tennis facilities is provided; and
- There is an estimated \$3.5 million economic impact to the City.

With the authorization provided to execute the ground lease Triangle Racquet Sports (TRS) moved into the planning stage of the project. In March 2020, the COVID pandemic stopped everything. Little did we know, this devastating time turned out to be a true benefit to the project. New trends in sport emerged, how people valued leisure time evolved and the TRS team had the opportunity to rethink the project. This time gave rise to [Swing Racquet + Paddle](#) and a fresh perspective on recreation, play and “*sports-entertainment*”. The impacts of which reshaped the project, providing the opportunity to create the “one of a kind,” world class facility Mr. Autry was describing in December 2016.

- City Council meeting - October 10, 2020. City Council was presented with Amendment #1 to executed lease. The existing terms of the lease allowed the city to terminate the lease without penalty if the construction of the facility did not commence within two years of the October 2018, effective date. Impacts of the COVID-19 pandemic delayed several elements of the project and the tenant requested an amendment to allow a two-year extension of the date to start construction. City Council supported the amendment and authorized the City Manager to execute the amendment which occurred November 2020.
- City Council meeting – February 15, 2022. SWING Sports Inc has used the time impacted by COVID to challenge the original vision for the project. The events of the last two years have significantly impacted how people pursue recreation and leisure opportunities. This time also provided opportunity to react to a changing landscape in the racquet sports industry. Introducing additional members to the project leadership team resulted in a defined mission, vision, values, and creation of a revised master plan that maintained the health, wellness, fitness,

and recreation opportunities while creating a publicly accessible and inclusive racquet park. While these changes are all positive, they are substantial enough to require a revision and restatement of the original lease. City Council authorized the City Manager to execute the Amended and Restated Ground Lease.

- Positive changes include:
  - New Partners:
    - Expanded Leadership Team
    - Wilson Sporting Goods
    - Good to Great Tennis Academy
    - Celebrity Chef – Fabio Viviani
    - John Kane – Local commercial real estate developer
  - Public access to 100 multi-racquet and paddle courts and playing surfaces
  - Public access to active and passive recreation amenities: open spaces, walking trails (paved & unpaved), event lawn and other amenities
  - Expanded food and beverage service
  - \$25 million private investment increased to \$50 million
  - Estimated \$80 million annual economic impact, 600+ job creation and more
  - Continued annual revenue to the city of \$275,000 with a 3% annual escalator over the term of the lease
  - Continued Scholarship Program, offer annually, a minimum of 10 tennis scholarship opportunities for youth residing in socio-economic challenged areas of the City of Raleigh. Tenant shall work directly with Landlord and its tennis partners to develop the application and award process
  - Continued Youth Employment and Mentoring Program, offer annually, a minimum of five employment opportunities for participants in the City of Raleigh Youth Summer Employment Program.





Raleigh Parks staff will work with the Mayor and City Council Offices on the future groundbreaking date this summer.

# Fiscal Year 2022 (FY22) Annual Grant Report



## OVERVIEW

In FY22, City staff managed over \$72.5 million in federal and state awards.

Annual grant funding the City received supported Strategic Plan objectives in the Safe, Vibrant, Healthy Community and the Transportation & Transit Key Focus Areas (KFA). Data points for annual grant funding are found on page 1. One-time grant-funded projects completed in FY22 are highlighted on page 2.

From June 2020 through June 2022, the City was awarded \$148 million in COVID stimulus funding. Page 3 of this report provides awarded amounts and the overall impact of these funds through June 2022. The final page of the report is dedicated to the City's allocation of ARPA funding.

## Annual grant funding supported objectives in the following Strategic Plan Key Focus Areas:

### SAFE, VIBRANT AND HEALTHY COMMUNITY KFA



**297**  
New or preserved affordable rental units.



369 Overtime hours worked by detectives investigating drug trafficking and money laundering cases.



62 Home-buying counseling sessions.



36 Motorcycle safety classes conducted.

**238**

Local missions by Hazmat Units within Raleigh and Wake County.

**1,600**

People assisted at emergency shelter.

**38,834**

Hours of volunteer service to special/at risk children

### TRANSPORTATION & TRANSIT KFA



Commute miles reduced: 3,666,195.



**2,839,124**  
Pounds of CO<sup>2</sup> release prevented.



403,315 GoRaleigh Access trips.

## Highlights of One-time Grant Projects

FY22 Annual Grant Report

### Grantor: National League of Cities Leadership in Community Resilience

GROWTH AND NATURAL RESOURCES

This \$10,000 grant funded the Walnut Creek Watershed Learning Network Fall 2022 Cohort, which allowed Raleigh residents living in the Walnut Creek watershed to participate in a six-week program on civic engagement, watershed management, climate action and community resilience. Each member of the cohort also worked with an assigned mentor to implement a property- or neighborhood-level resilience project. Example projects included neighborhood outreach and education on the purpose of the City Stormwater fee and property level flood controls with green stormwater infrastructure.



### Grantor: Firehouse Subs Public Safety Foundation Smoke Alarm Neighborhood Canvassing

SAFE, VIBRANT, AND HEALTHY COMMUNITY

The Raleigh Fire Department (RFD) was awarded a \$21,942 grant to purchase and install 1,908 10-year smoke alarms. This grant helps RFD's efforts to provide working smoke alarms to high-risk communities in the City. One of RFD's goals is increased community engagement with City residents. The Smoke Alarm Program allows RFD to check with City residents to ensure they have working smoke alarms and provide home safety checks to help identify potential fire dangers they may have in their homes.



### Grantor: The Kaleidoscope Project Camp Kaleidoscope

SAFE, VIBRANT AND HEALTHY COMMUNITY

This \$6,000 grant allowed children between the ages of 4 and 6, who were experiencing homelessness and residing at the Raleigh Rescue Mission, to attend a week-long summer camp at the Walnut Creek Wetland Center. Additionally, grant funding allowed for a professional nature play educator with the NC Zoo to provide a nature play workshop at Moore Square for the campers' families and staff at the Rescue Mission.

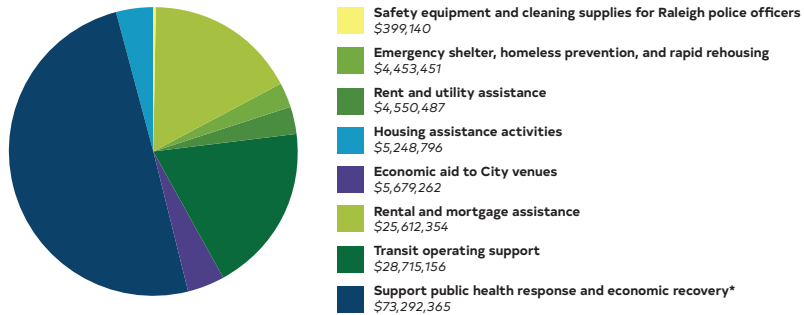


### COVID Stimulus Grant Funding

In FY22, federal COVID stimulus funding through the Coronavirus Aid, Relief, and Economic Security (CARES) Act, the Consolidated Appropriations Act, and the American Rescue Plan Act (ARPA) provided support in the following areas:

- Safety equipment and cleaning supplies for police officers
- Rent and utility assistance
- Emergency shelter, homeless prevention, and rapid rehousing
- Transit operating support
- Economic aid for the Performing Arts Center and Red Hat Amphitheater

The total amount and type of funding received since FY21 is noted in the pie chart below.



As of June 30, 2021, COVID Stimulus funding provided support in the following ways:

<p><b>2,033</b> households were provided emergency rental assistance</p>	<p><b>396</b> individuals were provided emergency shelter</p>	<p><b>35</b> individuals were provided Rapid Re-Housing (RRH)</p>	<p><b>14,946</b> individuals provided public services</p>
<p><b>79</b> individuals prevented from homelessness</p>	<p><b>183</b> individuals provided eviction/foreclosure prevention</p>	<p><b>110</b> households received emergency rental/utility assistance</p>	

COVID stimulus money paid bus driver salaries for fixed route operations, which allowed the City to suspend bus fares.

Provided personal protective equipment, cleaning supplies, and other means of keeping public safety employees safe.

\*See page 4 for additional information on support provided through American Rescue Plan Act funding.

## FY22

# Annual American Rescue Plan Act (ARPA) Funding Report

### OVERVIEW

Raleigh received \$73.2 million in ARPA funding, which needs to be spent by December 2026. The American Rescue Plan Act of 2021 was signed into law by President Joe Biden on March 11, 2021. \$22.6 million\* in funds is still available to be appropriated.

\*As of January 2023.

 <p><b>\$3m</b> Non-profit Support</p>	 <p><b>\$2m</b> Public Safety</p>	 <p><b>\$10.5m</b> Housing and Homelessness</p>	 <p><b>\$13.2m</b> Community Health</p>
 <p><b>\$0.5m</b> Community Engagement</p>	 <p><b>\$0.46m</b> Administrative Support</p>	 <p><b>\$7.6m</b> Economic Recovery</p>	 <p><b>\$11m</b> Infrastructure</p>

To	Marchell Adams-David, City Manager
Thru	Patrick O. Young, AICP, Director
From	Kasey Evans, Principal Planner
Department	Planning and Development
Date	April 14, 2023
Subject	Appearance Commission – 2022 Abridged Annual Report

The Appearance Commission was established by City Council in 1973 to provide guidance, advice, and recommendations regarding the visual quality and aesthetic characteristics of the City of Raleigh. Per N.C. Gen. Stat. § 160D-962.A, “the commission shall, no later than April 15 of each year, submit to the governing board a written report of its activities, a statement of its expenditures to date for the current fiscal year, and its requested budget for the next fiscal year.”

### Activities

#### Cases

Text Change TC-19-19 became effective on June 17, 2021, and converted the former Administrative Alternate for Design process into the new Design Alternate process. In 2022, the Appearance Commission, performing the quasi-judicial duties of the Planning Commission (as designated by the City Council) reviewed 38 Design Alternate Cases and 4 legacy Administrative Alternate for Design Cases.

#### Sir Walter Raleigh Awards

The 2022 Sir Walter Raleigh Awards were held on October 26, 2022 at Raleigh Union Station. The Commission presented awards to ten projects.

#### Legacy Project

The Commission funded two Legacy Projects. One project focused on placemaking through neighborhood popup events, and the other project funded a graduate student study and report on a potential waterfront park in Midtown.

### Budget

Current expenditures for FY23 are as follows:

Dept	Program	Account	Account Description	Program Code Description	Budget Period	Budget	Expense	Encumbrance	Available Budget
2410	73801	708900	Contractual Svcs-Other	Appearance Comm	2023	\$19,750.00	\$11,432.42	\$ 662.20	\$ 7,655.38
2410	2420	701010	Operational & Maint Supplies	Sir Walter	2023	\$25,000.00	\$21,887.23	\$7,083.00	\$(3,970.23)

For FY24, the Appearance Commission is requesting a budget of \$10,000 for general expenses and \$25,000 for the Sir Walter Raleigh Awards and a future Legacy Project.

**Comprehensive Report**

The Appearance Commission plans to present the Council with a more comprehensive report and work plan this Summer which will include an overview of the Sir Walter Raleigh Awards and the 2023 Annual Retreat. The Council would be asked to vote on the approval of the annual work plan at that time.

# Weekly Events Digest

Friday, April 14 – Thursday, April 20

City of Raleigh Office of Emergency Management and Special Events  
[specialevents@raleighnc.gov](mailto:specialevents@raleighnc.gov) | 919-996-2200 | [raleighnc.gov/special-events-office](http://raleighnc.gov/special-events-office)

---

## Permitted Special Events

### [Triangle Walk to Defeat ALS](#)

Halifax Mall & Route

Saturday, April 15

Event Time: 10:00am - 12:00pm

Associated Road Closures: The route will be closed from 10:00am until 11:30am. Note that all cross-streets will be detoured during the walk, and see below for turn-by-turn details:

Start at Halifax Mall; Left onto Wilmington Street northbound; Left onto Salisbury Street; Left onto Jones Street; Left onto Bloodworth Street; Left onto Lane Street; Right onto Person Street; Right onto Oakwood Avenue; Left onto Bloodworth Street; Left onto Polk Street; Left onto Blount Street; Right onto Lane Street; Right onto Wilmington Street to finish at Halifax Mall

### [Cuegrass](#)

Fayetteville Street District

Saturday, April 15

Event Time: 12:00pm - 6:00pm

Associated Road Closures: Hargett Street between Wilmington Street and Salisbury Street, and Fayetteville Street between Morgan Street and Martin Street will be closed from 5:00am until 10:00pm. Exchange Plaza will also be used during this time.

### [Skate Raleigh Pop-Up](#)

Raleigh Union Station Plaza

Sunday, April 16

Event Time: 3:00pm - 7:00pm

Associated Road Closures: No roads will be closed for the event. Union Station Plaza will be used from 2:00pm until 8:00pm.

### [Live After 5](#)

City Plaza

Wednesday, April 19

Event Time: 5:00pm - 8:00pm

Associated Road Closures: Fayetteville Street between Davie Street and the south end of City Plaza will be closed from 11:00am until 9:00pm.

## Other Upcoming Events

### [Mt. Joy](#)

Friday, April 14

Red Hat Amphitheater

### [Holst: The Planets – NC Symphony](#)

Friday, April 14 & Saturday, April 15

Meymandi Concert Hall

### [Gershwin's Porgy and Bess – NC Opera](#)

Friday, April 14 & Sunday, April 16

Memorial Auditorium

[HoopSeen Carolina Jam](#)

Friday, April 14 – Sunday, April 16  
Raleigh Convention Center

[Barwell Community Fun Day](#)

Saturday, April 15  
Barwell Road Park

[Civil War History Hike](#)

Saturday, April 15  
Dorothea Dix Park, Chapel

[Raleigh in the Civil War](#)

Saturday, April 15  
City of Raleigh Museum

[Harlem Globetrotters](#)

Sunday, April 16  
PNC Arena

[North Carolina Master Chorale: Verdi Requiem](#)

Tuesday, April 18  
Meymandi Concert Hall

**Public Resources**

[Pilot Text Alert Program](#): Sometimes spontaneous events happen downtown and in other areas that could affect local businesses. If you'd like to receive notifications when those events happen, including unpermitted ones, sign up for text alerts.

[Event Feedback Form](#): Tell us what you think about Raleigh events! We welcome citizen and participant feedback and encourage you to provide comments or concerns about any events regulated by the Office of Emergency Management and Special Events. We will use this helpful information in future planning.

[Road Closure and Road Race Map](#): A resource providing current information on street closures in Raleigh.

[Online Events Calendar](#): View all currently scheduled events that impact city streets, public plazas, and Dorothea Dix Park.

# Council Member Follow Up



To	Marchell Adams-David, City Manager
Thru	Patrick O. Young, AICP, Director
From	Brownyn Redus, Senior Planner
Department	Planning & Development
Date	April 14, 2023
Subject	Council Follow-up Item: March 14, 2023 Meeting Northeast Special Study Area (Council Member Patton)

This memorandum responds to Council Member Patton's request on March 14, 2023 during the Regular Work Session for staff to provide an update on the expected start date and focus areas of the Northeast Special Study Area.

### Background

The Future Land Use Map in the 2030 Comprehensive Plan identifies several Special Study Areas for additional focused community outreach to determine the preferred land use pattern. These areas are either located on or around the edges of the city’s planning jurisdiction or are large publicly owned sites of significance to the community. Two major areas identified on the Map at the edges of the planning jurisdiction are the Southeast Special Area Study and the Northeast Special Area Study. These focused area studies help the city grow in a sustainable and equitable way with high quality infrastructure and services for residents.

The city addressed the [Southeast Special Area Study \(SESSA\)](#) first. The Raleigh community and city staff have been working together on the SESSA since early 2019. Robust community engagement is important to conducting an equitable and responsible study. Staff led three major phases of community engagement:



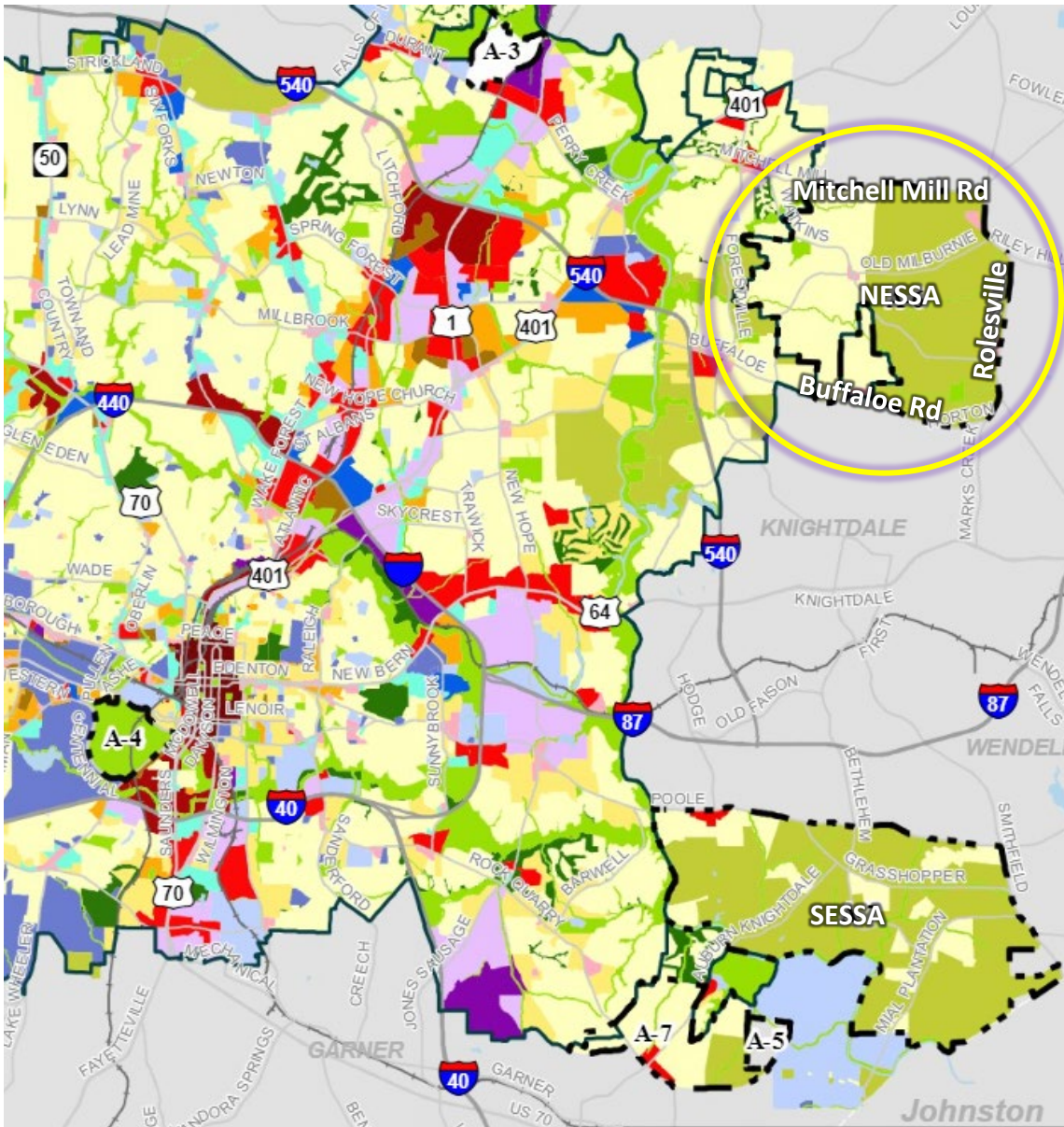
The City Council approved the recommendations of the SESSA [Final Report](#) and authorized extra-territorial expansion of about 2,100 acres in the study area during their evening meeting on April 4, 2023. The study process lasted about four years from

start to finish – in part due to delays caused by the COVID-19 pandemic. The work was completed entirely in house by city staff from multiple departments.

### The Northeast Special Area Study (NESSA)

Planning and Development staff are preparing to begin the Northeast Special Study Area (NESSA). The Northeast study will begin in the next fiscal year, which starts July 1, 2023. The city will hire a consulting team to assist with completing the work of the study; funds are included in the Planning and Development Department’s fiscal year 2024 budget.

The study area will include approximately 9 square miles bounded on the east by Rolesville Road, to the north by Mitchell Mill Road, and to the south by Buffalo Road.



The purpose of the Northeast Special Study Area is to plan for and manage growth with these identified focus topics:

1. Evaluation of areas designated as extra-territorial jurisdiction, Short-Range or Long-Range Urban Service Area.
2. Provision of services and infrastructure including fire and rescue; police; water and sewer.
3. Regional transportation connectivity for all modes of travel.
4. Natural resource preservation and protection.
5. Coordination with Wake County and adjacent municipalities of Rolesville, Zebulon, and Knightdale.

### **Next Steps**

Early in calendar year 2024, Staff will solicit the services of a consultant to help facilitate the planning process for the Northeast Special Area Study. Activities to be completed this year to prepare for the solicitation will include staff completing a preliminary existing conditions analysis, as well as a community survey of stakeholders of the study area to gauge public interests and priorities for the process ahead.