

 107-18-CA
 504 E JONES STREET

 Applicant:
 JUSTIN BONER AND KIERNAN MCGORTY

 Received:
 7/09/2018

 Submission date + 90 days:
 10/07/2018

 1) 8/23/2018
 2)

# INTRODUCTION TO THE APPLICATION

<u>Historic District</u>: OAKWOOD HISTORIC DISTRICT <u>Raleigh Historic Landmark</u>: CAMERON-MAYNARD-GATLING HOUSE <u>Zoning</u>: GENERAL HOD <u>Nature of Project</u>: Demolish garage <u>Staff Notes</u>:

Unified Development Code section 10.2.15.E.1 provides that "An application for a certificate of appropriateness authorizing the demolition or destruction of a building, structure or site within any Historic Overlay District...may not be denied.... However, the authorization date of such a certificate may be delayed for a period of up to 365 days from the date of issuance... If the Commission finds that the building, structure or site has no particular significance or value toward maintaining the character of the Historic Overlay District or Historic Landmark, it shall waive all or part of such period and authorize earlier demolition or removal."

# APPLICABLE SECTIONS OF GUIDELINES and DESCRIPTION OF PROJECT

Sections	Торіс	Description of Work
1.3	Site Features & Plantings	Demolish garage
1.6	Garages & Accessory Structures	Demolish garage
4.2	Demolition	Demolish garage

## STAFF REPORT

Based on the information contained in the application and staff's evaluation:

- A. Demolition of an accessory building is not incongruous in concept according to *Guidelines* 1.6.5, 4.2.3; however, demolition of an accessory building that contributes to the overall historic character is incongruous in concept according to *Guidelines* 1.3.1, 1.3.3, 1.6.1, 1.6.2, 4.2.1, 4.2.2, 4.2.4, 4.2.5, 4.2.6, 4.2.7, 4.2.8, and paragraph one on page 82, and the following suggested facts:
- 1\* The subject property is within the original boundaries of Oakwood Historic District listed in the National Register in 1974 and was designated as a Raleigh Historic Landmark in 2011.

The designation ordinance states "In 1920 a west-facing wood-frame one-car garage was built at the east property line."

- 2\* The garage is located in the rear yard along the east property line directly to the southeast of the house.
- 3\* The application included historic photographs that show the garage on site in 1920.
- 4\* The application includes Sanborn documentation that shows the garage in its current location in the 1914-1950 map. The Sanborn maps also indicate that the property has an extended history of outbuildings in the rear yard.
- 5\* The applicant provided several photographs that show the current condition of the garage. The application describes foundation and rot issues and presents one photograph showing a deteriorated sill plate. A professional assessment of the structural integrity of the garage was not provided. Detailed drawings of the existing garage were not provided.
- 6\* The weatherboard on the north and south faces of the garage was removed during a previous project to repair deteriorated siding on the house. No COA was acquired for this alteration.
- 7\* Photographs included in the application show that a mature Japanese Cedar tree is located in proximity to the garage. A tree protection plan was provided. The plan notes that all proposed work will be completed by hand to protect the cedar tree.
- 8\* The application states that the applicants intend to salvage all reusable materials from the garage for use in future projects on the property.
- 9\* A post-demolition site plan was not provided.

Staff suggests that the committee approve the application with the following conditions:

- 1. That a 365-day demolition delay be imposed.
- 2. That tree protection plans be implemented and remain in place for the duration of construction.
- 3. That prior to the issuance of the blue placard the following be provided to and approved by staff:
  - a. full documentation of the building with photographs and measured, scaled drawings;
  - b. a post-demolition site plan.

#### Staff Report

# Raleigh Historic Development Commission – Certificate of Appropriateness (COA) Application



DEVELOPMENT SERVICES DEPARTMENT Development Services Customer Service Center One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 eFax 919-996-1831



RALEIGH HISTORIC DEVELOPMENT COMMISSION

<ul> <li>Minor Work (staff review) – 1 copy</li> <li>Major Work (COA Committee review) – 10 copies</li> <li>Additions Greater than 25% of Building Square</li> <li>New Buildings</li> <li>Demo of Contributing Historic Resource</li> <li>All Other</li> <li>Post Approval Re-review of Conditions of Approval</li> </ul>			For Office Use Only         Transaction #       BODITD         File #	
Property Street Address 504 E J	ones St			
Historic District Oakwood				
Historic Property/Landmark nam	e (if applicable) Cameron-N	laynard-Gatliı	ng House	
Owner's Name Justin Boner and	l Kiernan McGorty			
Lot size	(width in feet) 109'		(depth in feet) 144'	
	.e. both sides, in front (acro		provide addressed, stamped envelopes to owners , and behind the property) not including the width	
Property Ad	dress		Property Address	
409 E JONE	S ST		105 N EAST ST	
426 E JONE	S ST		107 N EAST ST	
503 E JONE	S ST		109 N EAST ST	
511 E JONE	S ST	112 N EAST ST		
514 E JONES ST		116 N EAST ST		
516 E JONE	S ST		118 N EAST ST	
r			,	

I understand that all applications that require review by the commission's Certificate of Appropriateness Committee must be submitted by 4:00 p.m. on the application deadline; otherwise, consideration will be delayed until the following committee meeting. An incomplete application will not be accepted.

Type or print the following:	Ceatomer Service Centre Cite Exchange Plaza	SERVICE SERVIC		
Applicant Justin Boner				
Mailing Address 504 E Jones St				
City Raleigh	State NC	Zip Code 27601		
Date July 9, 2018	July 9, 2018 Daytime Phone 919-475-6756			
Email Address justin.boner@gmail.com				
Applicant Signature				

Will you be applying for rehabilitation tax credits for this project?	Office Use Only Type of Work
Did you consult with staff prior to filing the application? 🛛 Yes 🗌 No	

Design Guidelines - Please cite the applicable sections of the design guidelines ( <u>www.rhdc.org</u> ).				
Section/Page	Торіс	Brief Description of Work (attach additional sheets as needed)		
4.2/82	Demolition			
		Owners propose to demolish a deteriorated one-car garage (c.1920) situated within 3 feet of the southeast of the house (c.1871).		

WWW.RALEIGHNC.GOV

### Minor Work Approval (office use only)

Upon being signed and dated below by the Planning Director or designee, this application becomes the Minor Work Certificate of Appropriateness. It is valid until \_\_\_\_\_\_\_. Please post the enclosed placard form of the certificate as indicated at the bottom of the card. Issuance of a Minor Work Certificate shall not relieve the applicant, contractor, tenant, or property owner from obtaining any other permit required by City Code or any law. Minor Works are subject to an appeals period of 30 days from the date of approval.

Date \_

Signature (City of Raleigh) \_\_\_\_

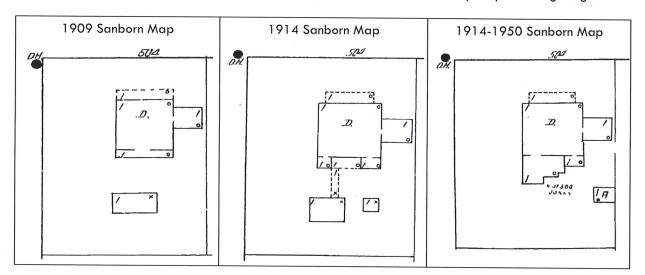
TO BE COMPLETED TO BE COMPLETED BY APPLICANT **BY CITY STAFF** YES N/A YES NO N/A Attach 8-1/2" x 11" or 11" x 17" sheets with written descriptions and drawings, photographs, and other graphic information necessary to completely describe the project. Use the checklist below to be sure your application is complete. Minor Work (staff review) - 1 copy Major Work (COA Committee review) - 10 copies Written description. Describe clearly and in detail the nature of your project. 1. Include exact dimensions for materials to be used (e.g. width of siding, window trim, Х etc.) 2. Description of materials (Provide samples, if appropriate) 1 Х Photographs of existing conditions are required. Minimum image size 4" x 6" as printed. 3. Х Maximum 2 images per page. 4. Paint Schedule (if applicable) Х Plot plan (if applicable). A plot plan showing relationship of buildings, additions, 5. sidewalks, drives, trees, property lines, etc., must be provided if your project includes any addition, demolition, fences/walls, or other landscape work. Show accurate measurements. You may also use a copy of the survey you received when you Х bought your property. Revise the copy as needed to show existing conditions and your proposed work. Drawings showing existing and proposed work 6. Plan drawings Elevation drawings showing the façade(s) Х Dimensions shown on drawings and/or graphic scale (required) 11" x 17" or 8-1/2" x 11" reductions of full-size drawings. If reduced size is so small as to be illegible, make 11" x 17" or 8-1/2" x 11" snap shots of individual drawings from the big sheet. Stamped envelopes addressed to all property owners within 100 feet of property not 7. Х counting the width of public streets and alleys (required for Major Work). Use the Label Creator to determine the addresses. Х 8. Fee (See Development Fee Schedule)

#### 1. Written description

Owners propose to demolish a saddle-roofed frame one-car garage to the southeast of the house. The house was built in c.1871,<sup>1</sup> and the garage was not original to the house.

## Dating the Garage

Below are the Sanborn Maps available for the house. The 1909 map depicts a detached kitchen; the 1914 map depicts the detached kitchen and likely an outhouse. In 1920, running water was installed in the house, the detached kitchen was moved and attached to the main house, and a bathroom was added to the south side of the house.<sup>2</sup> The 1914-1950 map depicts the garage.

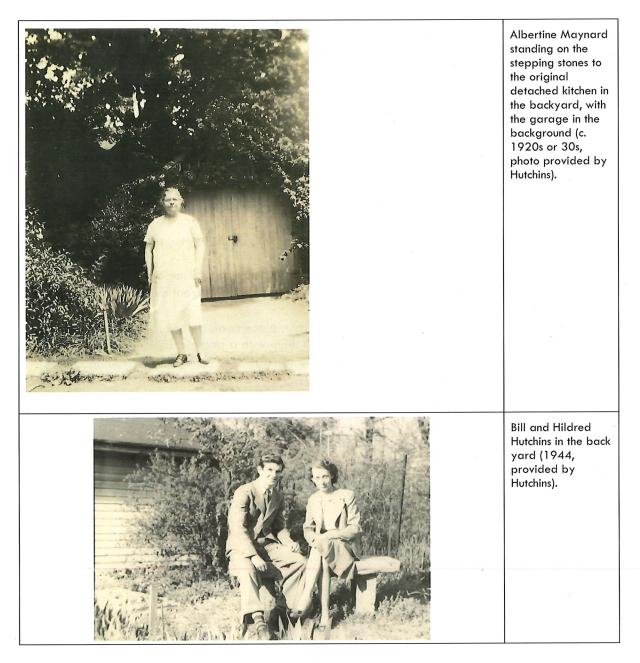


Below are historical photographs of the garage, which were provided by the previous owner Bill Hutchins. Hutchins dates the photos from the 1920s to the 1940s.



<sup>&</sup>lt;sup>1</sup> Inventory of Structures in the Oakwood National Register Historic District.

<sup>&</sup>lt;sup>2</sup> Sanborn Maps, Raleigh, 1909 (Sheet 2), 1914 (Sheet 7), 1914-1950 (Sheet 7); Oral history interviews with former owner Bill Hutchins, February 2010 – February 2011.



The Inventory of Structures in the Oakwood National Register Historic District dates the garage to c.1940. In response to the current owner's inquiry into the rationale for the 1940s date, Matthew Brown emailed, "No, I don't recall how I came up with c.1940. It is hard to date garages between Sanborn maps, because the directories and deeds are no help." In response to the pictures, Matthew stated, "It probably wasn't built while the USA was in the war (April 1917 to November 1918). If we are sure the photo is from 1920, we should date the garage to c.1916. Or if the photo is actually from, say, 1924, then we should date the garage to c.1920."

Because major renovations to the house (attaching kitchen, adding basement and bathroom) are dated to 1920, our best guess is that the garage was added at this time as well.

#### Rationale for Demolition

Because of the condition of critical elements of the structure, a thorough repair would essentially entail replacing the structure in its entirety.

- The foundation extends only 2-4" below grade and is not situated on a footing. A new foundation would be required to ensure a stable and durable structure.
- The sill plate has significant termite damage and rot due to its close proximity to grade. It would have to be replaced on all sides.
- At the suggestion of Mike Turner (a well-known painter of Raleigh historic houses), the owners removed a significant amount of wood siding from the garage to patch up many deteriorated boards on the main house because the old wood is thought to be superior to new wood available for purchase. Therefore, new siding would be necessary for the garage.
- The asphalt shingle roof is failing in places and would need to be replaced.

In addition to the condition of the garage, its location has an adverse impact on the property and the primary structure, which has been completely restored by the current owners from the verge of condemnation.

- Because the current owners tore down multiple, piecemeal, deteriorated additions to the southeast corner of the house and replaced them with a single addition that squared off the house (COA submitted in July 2013), the garage now sits only 3'1" from the house (1'11" if you measure to the garage eave).
- In addition, the garage is situated very close to one of only three mature trees on the .36 acre lot.

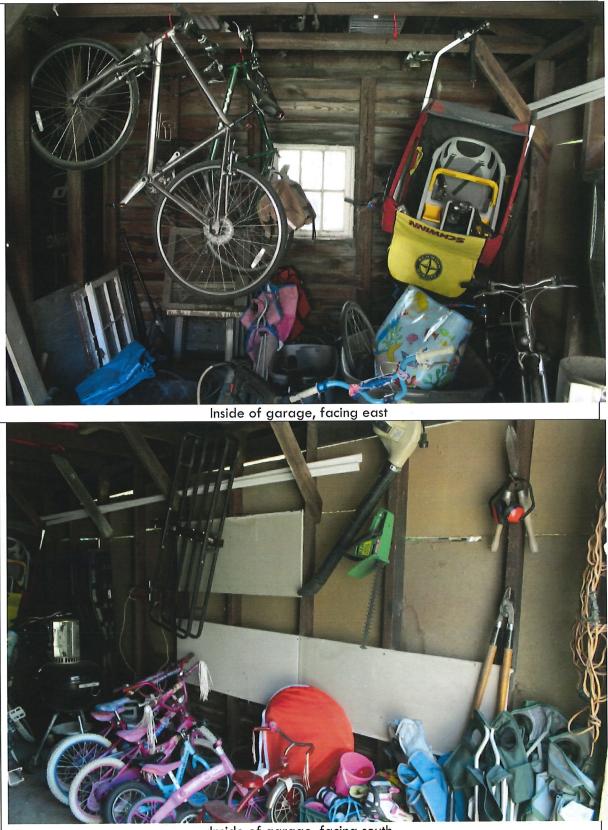
The current owners considered moving the garage, but the garage's deteriorated condition makes a move impractical. As they have done for all projects on the main house, the owners would salvage all reusable materials for future projects on site.









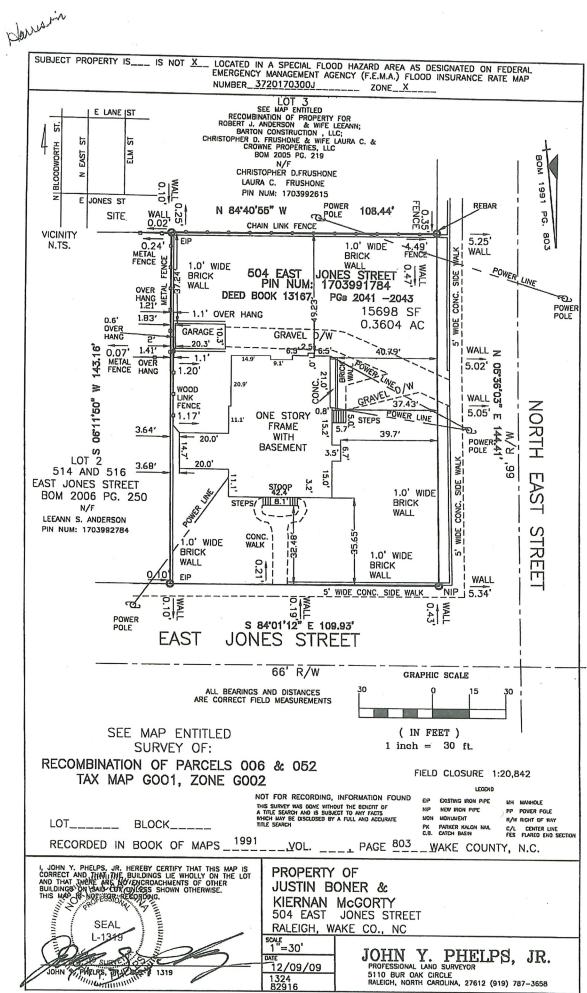


Inside of garage, facing south











West side of house/property (View from N. East Street)

# Tree Protection Plan

There is a mature (22" DBH) Japanese cedar (*Cryptomeria japonica*) located within 6' of the garage. All proposed work will be completed by hand, and no heavy equipment will be used. If a dumpster is required, it will be placed in the driveway on the other (west) side of the house. We will install landscape fencing along the perimeter of the root ball for additional protection.

