

# CERTIFICATE OF APPROPRIATENESS PLACARD

for Raleigh Historic Resources

**Project Description:** 

Renew 061-19-MW: "Remove 2 trees; storm drainage installation; small landscape plan"

301 Pogue St

Address

**Historic District** 

Raleigh Little
Theatre/Amphitheatre/Rose Garden

**Historic Property** 

COA-0013-2020

**Certificate Number** 

2/4/2020

Date of Issue

2/4/2021

**Expiration Date** 

This card must be kept posted in a location within public view until all phases of the described project are complete. The work must conform with the code of the City of Raleigh and laws of the state of North Carolina. When your project is complete, you are required to ask for a final zoning inspection in a historic district area. Telephone the RHDC office at 832-7238 and commission staff will coordinate the inspection with the inspections Department. If you do not call for this final inspection, your Certificate of Appropriateness is null and void.

Signature,

Collette R Kurnie

**Raleigh Historic Development Commission** 

Pending the resolution of appeals, commencement of work is at your own risk.

# **Certificate of Appropriateness | Application**



Development Services Customer Service Center • One Exchange Plaza, Suite 400 | Raleigh, NC 27601 | 919-996-2495

This form can be submitted in person or via USPS at the above address.

Type or print the following:						
Applicant name: Gary Claiborne, Raleigh Parks, Recreation and Cultural Resources						
Mailing address: 222 West Hargett Street, Suite 601						
City: Raleigh	State: NC	Zip code: 27601				
Date: 1/15/2020 Da		ytime phone #: 919-996-2677				
Email address: gary.claiborne@raleighnc.gov						
Applicant signature:						
✓ Minor work (staff review) – or Major work (COA committee (10 copies will be required after init ☐ Additions > 25% of bui ☐ New buildings ☐ Demolition of building ☐ All other ☐ Post approval	review) – one copy ial staff review) ilding sq. footage or structure	Office Use Only  Transaction #:  File #:				
Property street address: 301 Pogue Street, Raleigh, NC 27607						
Historic district: N/A						
Historic property/Landmark name (if applicable): Raleigh Little Theatre/Amphitheatre/Rose Garden						
Owner name: City of Raleigh, Parks, Recreation and Cultural Resources						
Owner mailing address: 222 West Hargett St., Suite 601, Raleigh NC 27607						

and stampe				e (major work), provide addressed 100 feet on all sides of the property,			
Pro	perty Owner Name &	Address	Property Owner Name & Address				
Developm	ent Commission's on deadline; otherw	COA Committee rise, consideration	must be su will be de	ire review by the Raleigh Historic bmitted by 4 p.m. on the date of the layed until the following committee I not be accepted.			
Will you be applying for rehabilitation tax credits for project? Yes ☐ No ☑			this	Office Use Only  Type of work:			
Did you consult with staff prior to filing the application Yes ✓ No ☐		n?					
Desi	an Guidelines: please	cite the applicable se	ctions of the	design guidelines (www.rhdc.org).			
Section/Page	Topic			(attach additional sheets as needed).			
1.3	Site Features	Stormwater quality improvements, see attached plans.					
		Minor Work Approv	al (office use	e only)			
Upon being sig	ned and dated below by opropriateness. It is valid	the Planning Director of	or designee, th	nis application becomes the Minor Work			
Please post the Certificate shall	enclosed placard form of not relieve the applicant	of the certificate as indi c, contractor, tenant, or	cated at the b	pottom of the card. Issuance of a Minor Work er from obtaining any other permit required by ays from the date of approval.			
Signature (City	of Raleigh)	therk	~	Date 02/04/20			

To be completed by applicant				Office Use Only		
	Yes	N/A	Yes	No	N/A	
Attach 8-1/2"x11" or 11"x17" sheets with written descriptions and drawings, photographs, and other graphic information necessary to completely describe the project. Use the checklist below to be sure your application is complete.  Minor Work (staff review) – 1 copy  Major Work (COA Committee review) – 1 copy (10 copies will be required after initial staff review).	<b>V</b>					
<ol> <li>Written description. Describe clearly and in detail the nature of your project.         Include exact dimensions for materials to be used (e.g. width of siding, window trim, tree species, etc.)     </li> </ol>	<b>V</b>	34				
Description of materials (Provide samples, if appropriate)	<b>✓</b>					
<ol> <li>Color Photographs of existing conditions are required. Minimum image size 4" x 6" as printed. Maximum 2 images per page. Photos should be of each side of the house, fully show the yards, and include streetscapes.</li> </ol>	<b>V</b>					
4. Paint Schedule (if applicable)		<b>✓</b>				
<ul> <li>5. Site Drawings. Required for projects that include any addition, demolition, fences, walls, or other landscape work.</li> <li>Plot plan   showing relationship of buildings, additions, sidewalks, drives, trees, property lines, etc.</li> <li>Tree survey   include size, species, and critical root zone for each tree over 8" diameter when measured 4' above ground level</li> <li>Tree protection plan   include material staging area, construction access, limits of disturbance, location of tree protection fencing</li> <li>Grading plan</li> <li>Dimensions shown on drawings and/or graphic scale (required)</li> <li>11"x17" or 8-1/2"x11" reductions of full-size drawings</li> </ul>	✓					
<ul> <li>Architectural Drawings showing existing and proposed work (if applicable)</li> <li>Plan drawings</li> <li>Elevation drawings showing the façade(s). For additions, deck, and porches, include the grade.</li> <li>Dimensions shown on drawings and/or graphic scale (required)</li> <li>11" x 17" or 8-1/2" x 11" reductions of full-size drawings. If reduced size is so small as to be illegible, make 11" x 17" or 8-1/2" x 11" snap shots of individual drawings from the big sheet.</li> </ul>		<b>V</b>				
<ol> <li>Stamped envelopes addressed to all property owners within 100 feet of property, on all sides of the property, as well as the property owner (required for Major Work). Use the <u>Label Creator</u> to determine the addresses.</li> </ol>		<b>✓</b>				
8. Fee (See Development Fee Schedule)						



TO: Raleigh Historic District Commission

FROM: Gary Claiborne, Capital Projects Manager

**DEPARTMENT: Parks, Recreation, and Cultural Resources** 

**DATE: January 15, 2020** 

SUBJECT: Raleigh Rose Garden Stormwater Improvements Project

Note that this is our second Minor Work application. The first application was approved and a COA Placard issued on 7/1/2019. As the project has extended beyond the 1/1/2020 expiration date, this second application is being submitted for approval. Construction is planned to start in late February 2020.

### **Project Narrative**

In order to alleviate the negative effects of stormwater on the Rose Garden, the Raleigh Parks, Recreation and Cultural Resources Department, working in cooperation with the Stormwater Management Water Quality Division, intends to construct a new stormwater bioretention feature and provide additional improvements to the park's existing stormwater infrastructure. SEPI Engineers is the project's design consultant.

#### **Project Background**

The Raleigh Rose Garden is a unique venue within the City of Raleigh Parks, Recreation and Cultural Resources Department (PRCR). The garden was originally dedicated in 1951 and is part of the historically-designated Raleigh Little Theatre campus (landmarked 1990). The garden is composed of over 60 rose beds each displaying a unique variety. Additional perennial beds and woody plants define the perimeter of the garden. The garden is open to the public and is frequently rented for wedding and other special events. Events are managed via the Raleigh Little Theatre.

Topographically the Rose Garden is located within a low bowl. Heavy rainfall events frequently cause the garden to flood to depth of over a foot with floodwaters typically receding in 2 to 24 hours. This flooding is creating maintenance challenges for City staff (clogged grate inlets; sediment and debris; and rose and grass health issues).

PRCR started working with the Stormwater and Watershed Planning Section within Engineering Services in 2015 to evaluate the existing drainage system and develop recommendations to alleviate flooding. The report was finalized in July 2016. Below is a summary of the report.

 There are two drainage systems that contribute to the flooding at the Rose Garden. The primary drainage system is a City maintained system

Municipal Building 222 West Hargett Street Raleigh, North Carolina 27601

One Exchange Plaza 1 Exchange Plaza, Raleigh, North Carolina 27601

City of Raleigh Post Office Box 590 • Raleigh North Carolina 27602-0590 (Mailing Address)

- conveying the upstream (offsite) stormwater runoff through the property to a downstream receiving system. The secondary system is composed of roof leaders, roadside gutters, curb cuts, grassed swales, drainage inlets, drainage grates, and relatively small diameter closed pipes.
- Five design alternatives were evaluated ranging from small improvements to the secondary drainage system to bringing the City's primary drainage system up to minimum City design requirements. Two of the evaluated alternatives involved making retrofit improvements to the secondary drainage system that would provide water quality benefits for the downstream watershed. These water quality retrofits were conceived to bring a water quality and educational outreach benefit to the watershed and qualify the project for the City's stormwater cost share program.

Following issuance of the report, PRCR decided to further pursue Alternative #2, described below.

- Alternative #2 focuses on improving the secondary drainage system by redirecting the runoff coming from the roof top of the Little Theatre building, the entrance road off Pogue Street, and the driveway and lower parking area.
- Stormwater flow is redirected into a bio-engineered stormwater feature that would reduce flooding in the lower bowl while providing water quality benefits for the receiving watershed.
- The bio-engineered stormwater feature was conceptualized as a relatively wide, shallow grassed swale with an underdrain system composed of well-draining soils. Overflow from the stormwater feature would tie into the existing City drainage system exiting the north side of the Garden
- This alternative would qualify the project for water quality assistance funding from the City of Raleigh's stormwater cost share program.

# Existing Stormwater Infrastructure (Primary Drainage System)

The existing site drainage system is shown in the attached City of Raleigh PUMA maps. Four drain lines currently feed into an existing manhole structure located immediately beside the Garden fountain basin. The manhole is sunken and presents a physical impediment in the landscape.

- 18" drainage line feeds in from the south (Amphitheatre area and Clark Avenue)
- 12" line feeds in from the east (street drains at the intersection of Pogue Street and Everett Avenue.)
- 12" line feeds in from the west (street drain on Pogue Street)
- 12" line feeds in from the southeast (area drain in garden)
- From the structure by the fountain basin, the three lines combine into a single 24" line running north. The 24" line then ties into a 30" pipe exiting the Garden, going under Pogue Street, and into Isabella Cannon Park. This line eventually discharges into a stream close to the intersection of Bedford Avenue and Phelps Avenue.

# **Project Design Plans**

In Fall 2018, PRCR contracted with SEPI Engineers to take the project from concept to full design, including preparation of permit and bid documents, bid services, and construction administration. SEPI based their design mainly on the recommendations in Alternative #2 in the 2016 report (described previously). The plans primarily address the secondary drainage system but also add improvements to the primary drainage infrastructure. Project costs for both design and construction are shared between PRCR and the Stormwater cost share program. For additional information, see the design plans included in this application.

#### Design Plan overview:

- Construction is planned start around late-November/early December 2019. Construction is expected to take 120 days (end March 2020).
- Roses within the limits of construction will be removed by PRCR horticultural and maintenance staff prior to the start of construction. Roses will be re-installed immediately after construction by PRCR staff.
- The planned stormwater bioretention feature is located on the east side of the Garden, between the rose beds and Raleigh Little Theatre building. Feature is divided into upper and lower treatment areas separated by a stone weir. The weir serves the role of slowing and containing stormwater flow. The feature will be 12" deep and designed to hold 6" of ponded water. Bioswale soil media will be installed at bottom of feature to allow for water infiltration. The media is underlaid with a layer of permeable sand and stone surrounding a perforated pipe that will connect to the primary pipe infrastructure. See details on Plan C 5.0.
- Two new drop inlets (curb and gutter) will be installed in the driveway/parking area with direct
  pipe connections to the bioretention feature. The outlets on the upper end of the feature are
  protected by a small area of riprap.
- For large storms, there will be an outlet structure at the lower end of bioretention feature.
   Structure will be buffered by new plantings (see last bullet below).
- A new underground drainage line network will carry stormwater device overflow as well as redirecting the existing underground drainage pipe network.
  - Overflow from the bioretention feature will be tied into a new drain line running west and across the rose beds. The drain line then wraps around the west side of the garden arbor and then runs north to connect into the existing 36" pipe exiting the north side of garden. This alignment, coordinated with PRCR arborist staff, is to avoid the critical root zones of trees.
  - The existing 18" drainage line coming up from the Amphitheatre area and the 12" line from Pogue Street (west side) will tie into the new cross garden drain line.
  - The existing 12" line from Pogue Street/Everett Avenue will be diverted short of the basin manhole and reconnect to the existing 24" line north of the basin.

- The existing manhole by the fountain basin will no longer be needed and will be filled and abandoned (surface hatch removed). This will allow for a future paved path around the basin. (Note that this path not part of this project and is currently not funded nor designed.) The existing Garden area drain (12" line) will be abandoned as it is no longer required.
- Construction and tree protection fencing will be installed to protect the public and the critical root zones of existing trees.
- Immediately after construction completion, all roses are to be re-installed in their original locations and the beds aligned to match the existing configuration.
- For the year following construction, the bioretention feature will be planted with native perennials, grasses, and small woody plants appropriate for the Rose Garden aesthetic as well as working within the soil and site conditions of the stormwater feature.
  - Plant selection will be primarily for species considered to the native pollinators.
  - Installation will be performed by PRCR horticultural staff with the intent to integrate the new plants with the existing landscape bed located to the immediate east of the stormwater feature. This will visually create a single, large landscape bed.
  - Since a wide variety of new plants will be installed, all plants will be installed at the best time of year. Therefore, all plants may not be fully installed until a year after end of construction.
  - Note that the plant installation broadens from the grassed swale concept originally described in the 2016 report. The mix of new plantings will provide an additional layer of water quality benefits.

The project was successfully bid in Fall 2019. PRCR has contracted with the low, qualified bidder, Fluvial Solutions, Inc. Construction is planned to begin late February 2020.

# Pre- and Post-Construction Rose Bed Planning (PRCR staff)

Due to the alignment of the new underground drain line infrastructure, all roses within the construction limits will be removed by PRCR horticultural and gardening staff prior to the start of construction. PRCR has initially consulted with David Pike of Witherspoon Rose Culture on proper methods for rose removal, winter storage, and rose re-planting. PRCR has contracted with Witherspoon Rose Culture for additional consulting and oversight as rose work is performed by PRCR staff. As described by David Pike, the removal and re-installation of the roses, along with new planting bed preparation, will be a chance to help rejuvenate the individual plants. It should also be noted that David Pike states no roses varieties within the impacted construction area are unique and all varieties are readily available should any of the roses die in this process. David is also figuring that none of the roses are older than 40 years with many more recently installed.

Rose removal will occur in mid-February. Roses will be carefully dug up and placed into five- or sevengallon pots (based on root size). All roses will be stored and protected at PRCR Marsh Creek Maintenance Facility. Once construction is completed, roses will be re-installed to new beds matching the existing (historic) bed layout and size. Any rose lost during storage will be replaced by new roses matching the original variety.

#### Public Information and Outreach

The design of this project has been overseen by planning, maintenance, and horticultural staff within the PRCR as well as staff within the Office of Raleigh Arts (PRCR), Stormwater Management Division (Quality Improvement Section), and the Raleigh Little Theatre. The project is considered a maintenance project. There will be a public outreach campaign once project permitting is completed and prior to construction bidding.

PRCR Marketing staff worked with the Raleigh Little Theatre to fully inform both the local community and city at large of the project's overall site improvement needs, long-term goals, project design, and construction schedule. Informational presentations were held with the Hillsborough-Wade Citizens Advisory Council and Parks, Recreation and Greenway Advisory Board. Information has been distributed via the PRCR project and Rose Garden website and via press releases prepared by PRCR marketing staff. Informational signage will be posted during construction.

PRCR's intent is for areas of the Rose Garden/ Raleigh Little Theatre campus, outside of the construction limits and staging areas, to remain open to the public during construction operations.

#### **Attachments**

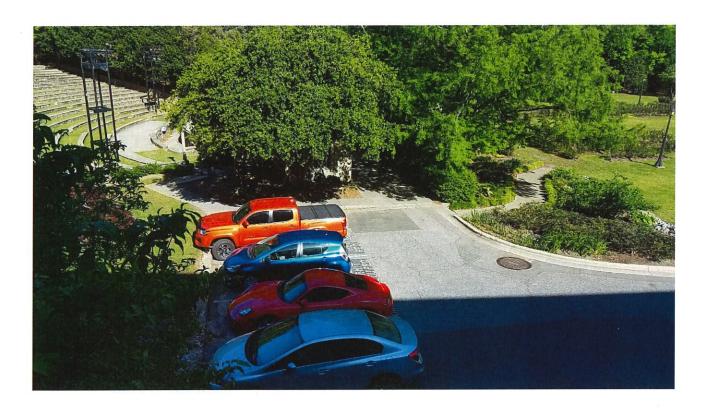
- Raleigh Rose Garden plans (SEPI)
- Site Photographs Existing Conditions
- City of Raleigh PUMA stormwater utility infrastructure map of Rose Garden

Raleigh Rose Garden – Site Photographs for COA Application





Raleigh Rose Garden – Site Photographs for COA Application





Raleigh Rose Garden – Site Photographs for COA Application

