RESOLUTION NO. 2016 – 332

A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN

CP-1-16

WHEREAS, the purpose of the 2030 Comprehensive Plan is to provide policy guidance to elected and appointed officials, City staff and the general public; and

WHEREAS, an annual staff review of the Comprehensive Plan has identified: Action Items that have been completed through implementation; Action Items that should be removed due to a changing regulatory framework or obsolescence; Action Items that should be reassigned to a more appropriate city department; Action Items whose completion time frame should be adjusted; and Action Items that should be revised into Policies; and

WHEREAS, an annual staff review of the Comprehensive Plan has identified amendments within the Plan text; and

WHEREAS, these amendments were reviewed and discussed with public input; then

THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA that the 2030 Comprehensive Plan be amended to include the edits identified as CP-1-16.

Adopted: July 5, 2016

Distribution: Planning – Bowers, Crane, Walter, Golden, Dillard, Anagnost, Little

Text Amendments to the 2030 Comprehensive Plan

Based on input from City departments about action item progress, staff offers a range of recommendations for alterations to the text of the Comprehensive Plan. Items are grouped by similar recommendation where appropriate and the remaining items are arranged in the order that they appear in the Plan.

Where staff recommends additions to the text, new language is shown in bold underline. Where staff recommends removal of text, the removed language is shown as ~~strikethrough~~.

1. Staff recommends **removal** of these 31 completed action items:

Action LU 2.6 ~~Targeting Development Incentives~~
~~Target incentives for designated redevelopment areas and areas for public intervention to encourage new mixed-use center development, multi-family residential, and office uses. (Refer to Element D: 'Economic Development' for recommended redevelopment and intervention areas.)~~

Action T 1.1 ~~Corridor Preservation~~
~~Create a "tool kit" of actions to help preserve future transportation corridors through development review and land use planning.~~

Action T 1.3 ~~Context Sensitive Solutions~~
~~Adopt Context Sensitive Solution practices to determine the most appropriate transportation improvements to minimize environmental impacts and serve adjacent and future land uses within a multi-modal network. These practices should be included in a revision to the Raleigh Street Design Manual.~~

Action T 2.2 ~~Access Management Plan~~
~~Establish a flexible Access Management Plan that identifies and helps preserve priority corridors.~~

Action T 3.5 ~~Operationalizing Complete Streets~~
~~Restructure planning, design, and construction procedures to accommodate the new Complete Streets approach in every project.~~

Action T 4.3 ~~Intercity Fixed Route Transit~~
~~Explore, develop, and promote options for an intercity fixed-route transit system that will link neighborhoods to major activity centers in the region. Work with regional partners to use existing rail lines within the next 10 to 15 years, but also allow for services to run outside of existing rail lines in the longer-term.~~

Action T 4.5 ~~Transit Infrastructure~~
~~Study and implement a network of premium transit infrastructure that builds upon the STAC recommendations and augments the planned regional transit with enhanced local transit service, such as light rail transit, bus rapid transit, and/or streetcar lines~~

Action T 4.9 ~~Commitment to Regional Rail~~
~~Lead regional efforts to improve transit services and pursue a regional rail system. This includes supporting a half-cent sales tax dedicated to transit funding.~~

Action ED 2.1 ~~Selecting Revitalization Areas~~
~~Prioritize three to five revitalization areas within the City's urban centers, corridors, or neighborhoods for near-term focus of City redevelopment efforts, maintaining those priorities until the areas reach the tipping point at which the private sector is likely to take the investment lead. Within those areas focus resources on successive subareas of three to four blocks. Selection of target revitalization areas should be driven by objective criteria that measure need and potential. See also Map ED-1: Target Areas for Economic Development.~~

Action ED 2.5 ~~Neighborhoods Grants for Community Benefits~~
~~Consider a small neighborhood grant program to fund small community-identified priority projects (e.g., play lot, community gardens, culture and arts initiatives) where the residents take responsibility for ongoing operation and maintenance. Some grant funding is available through the Parks and Recreation and Community Services Departments.~~

Action H 2.8 ~~Review of Potential Barriers~~
~~Review existing regulations and development processes (including the city's Scattered Site Policy) to determine what modifications could remove barriers and provide incentives for affordable housing production.~~

Action RC 7.2 ~~Emergency Water Transmission~~
~~Participate in developing an inter-connected emergency water transmission system for the Research Triangle area.~~

Action DT 1.3 ~~Downtown Plan~~
~~Develop a physical master plan that provides a vision for downtown's development.~~

Action DT 1.4 ~~Downtown Infrastructure~~
~~Study and determine the locations and existing capacity of the transportation, water, sewer, and stormwater networks to ensure their capacity to accommodate forecasted demand.~~

Action DT 1.5 ~~Downtown Strategic Plan Update~~
~~Develop a strategic plan update for downtown that identifies potential catalytic public investments and align these with the Capital Improvement Program.~~

Action DT 3.9 ~~Concessions in Downtown Squares~~
~~Coordinate efforts between the appropriate City and State departments to determine the viability of permanent food/drink concessions within the downtown squares.~~

Action AP-AW-1 ~~Traffic Calming on Beltline Accessways~~
~~Consider reducing speed limits and/or implementing traffic calming on I-440 Beltline access streets such as Kaplan Drive, Melbourne Road, Pineview Drive, Swift Drive, and DeBoy Streets.~~

Action AP-AW-9 ~~Western Boulevard Median Replacement~~
~~Request that DOT replace the median on Western Boulevard east of the Beltline and West of Kent Road.~~

Action AP-CP-6 ~~Oberlin Road Lane Study~~
~~Within the existing Oberlin Road right-of-way, evaluate the reduction of travel lane widths as required to provide bike lanes and city-standard sidewalks on each side of the street.~~

Action AP-DWG-2 ~~Industrial-2 Rezoning~~
~~Rezone the existing Industrial-2 (I-2) classification to district classifications established by the Unified Development Ordinance to support recommendations of the Future Land Use Map.~~

Action AP-DWG-3 ~~South Saunders Rezoning~~
~~Rezone properties along W. Lenoir and S. Saunders to district classifications established by the Unified Development Ordinance to support the recommendations of the Future Land Use Map.~~

Action AP-DWG-4 ~~Two-Way Traffic Conversions~~
~~Convert Dorothea Drive, W. South Street, W. Lenoir Street and W. Morgan Street to two-way traffic to improve connectivity and encourage storefront retail development. See Map AP-DWG-3 for this and other transportation actions.~~

Action AP-DWG-5 ~~Streetscape Improvements~~
~~Develop streetscape plans and other public realm enhancements to improve pedestrian connectivity and the general appearance of the area consistent with downtown streetscape design standards. Plans should be prepared for the following streets within the plan area: Cabarrus, South, Hargett, Martin, West, Glenwood (Morgan to Hillsborough) and generally within the Depot District. See Map AP-DWG-4 for this and other public realm improvements.~~

Action AP-DWG-9 ~~Street and Pedestrian Connections~~
~~Improve street and pedestrian connections to provide convenient access from the Multi-Modal Transit Center area to Glenwood South, Downtown Core, Convention Center and Downtown neighborhoods.~~

Action AP-FON-1 ~~Falls of Neuse Multi-Purpose Path~~
~~Include an eight-foot wide multi-purpose path/sidewalk and wide outside lanes in the cross-section details for the widening of Falls of Neuse Road to accommodate access to the numerous parks in the area and the high concentration of families with children in the area.~~

Action AP-FON-4 ~~Dunn/Falls of Neuse Access~~
~~Area 2: Evaluate vehicular access options for the Dunn Road/Falls of Neuse Neighborhood Retail Mixed-Use area as part of the Falls of Neuse Road widening project or as part of a private development plan on this property.~~

Action AP-KC-1 ~~King Charles Rezoning~~
~~Rezone the properties in the central and north sections from R-10 to R-6 to make the zoning more compatible with actual development.~~

Action AP-OER-1 ~~Olde East Raleigh NCOD~~
~~Consider a Neighborhood Conservation Overlay District to encourage infill residential development in the central sections of East Raleigh that would retain the historic architectural character of the neighborhood.~~

Action AP-OER-1 ~~Olde East Raleigh Rezoning~~
~~*Rezone property in Olde East Raleigh to achieve the land uses as outlined in this Plan. Until such time as the property is rezoned to the recommended land use, the existing zoning shall prevail.*~~

Action AP-SP-4 ~~South Park Zoning Amendment~~
~~*Amend the zoning map to reflect the land use recommendations and policies of the South Park Area Plan.*~~

Action AP-WO-4 ~~Wade-Oberlin Intersection Studies~~
~~*Two troublesome intersections should be studied for traffic congestion mitigation. One is the confluence of Sutton, Smallwood, Bellwood and Cameron Streets, which has stop signs in close proximity to one another. The second is a localized congestion problem on Oberlin Road at the YWCA and Mayview Road.*~~

2. Staff recommends **removal** of these 7 action items due to changed circumstances since the action items were originally incorporated into the plan:

Action AC 1.1 ~~Comprehensive Art Program~~
~~Empower the Arts Commission to implement a comprehensive art program.~~
Arts Commission and the Public Art and Design Board are empowered to advance the arts on behalf of the city

Action PU 2.4 ~~Dual Plumbing Incentives~~
~~Study the option of encouraging dual plumbing in houses by offsetting the cost through reduced fees.~~
Staff has found that the option is not practical under current rate structure and existing infrastructure.

Action RC 1.2 ~~Regional Transit Vision~~
~~Invest in an expanded regional bus system followed by long-term investments in rail transit, as recommended in the Special Transit Advisory Commission's Regional Transit Vision Plan.~~
Item addressed in Wake County Transit Plan.

Action DT 2.10 ~~Alleyway Study~~
~~Study the feasibility, location, design, and funding/dedication of an expanded public alleyway system in downtown.~~
Item not included in Downtown Plan; no longer considered an action item.

Action DT 2.12 ~~Downtown Fixed Rail Transit Study~~
~~Conduct a study that will determine the appropriate course of action for fixed-rail transportation service in and around downtown, including the identification of future streetcar corridors. Determine how to connect the system to the new Multi-modal Transportation Center.~~
Item not considered in Downtown Plan; transit addressed in Downtown Plan, Wake County Transit Plan, and Transit Technology Study.

Action DT 5.1 ~~Fees for Open Space~~
~~Create a fund supported by development fees and fee-in-lieu of open space and public art provisions to bank open space and pay for public realm amenities in downtown.~~

The City already charges a facility fee for open space and recreation facilities for residential developments. A lack of sufficient nexus, or rationale, between non-residential development and open space precludes such a fee for non-residential development.

Action DT 7.7 ~~Reopening New Bern~~
~~Assess the feasibility of reopening the 100 and 200 blocks of New Bern Place as a connected public street for pedestrians and vehicles, and to restore views to the Capitol.~~
Not included in Downtown Plan nor in the New Bern Avenue Corridor Study; no longer considered action item.

3. Staff recommends changing the timeframe from **short-term** to **long-term** for these 14 action items:

Action LU 2.6 Targeting Development Incentives
Target incentives for designated redevelopment areas and areas for public intervention to encourage new mixed-use center development, multi-family residential, and office uses. (Refer to Element D: 'Economic Development' for recommended redevelopment and intervention areas).

Action T 4.8 Secondary Transit Hubs
Enhance secondary transit hubs at Crabtree Mall, NCSU, Triangle Town Center, and Wake Med. Establish a new hub in south Raleigh near Garner (e.g. South Saunders Street Park and Ride facility) and explore the potential for additional hubs as the system expands.

Action EP 7.4 Environmentally-Friendly Product Use
Work with regional agencies to explore options for assuring the use of compostable plastic, recyclable paper, and/or re-usable checkout bags by stores throughout the region, as well as a reduction in the use of polystyrene foam (Styrofoam) food service containers, including those in the City of Raleigh (similar ordinances in other cities apply to grocery stores with gross annual sales exceeding two million dollars, and pharmacies with five or more City locations; penalties apply for organization in violation).

Action CS 1.5 Building Design Team
Implement a procedure to include Raleigh Public Works Department Construction Management, Parks and Recreation, Solid Waste Services, and Sustainability staff in programming, concept and design phases for new civic buildings.

Action CS 2.4 Solid Waste Monitoring
Establish program measures and an evaluation system to monitor progress toward attaining local solid waste management goals, including waste reduction rates.

Action HP 2.6 Downtown Historic Overlays
Consider designating local historic overlay districts in downtown for Fayetteville Street National Register district and Depot National Register district.

Action AC 3.1 Underwriting Art Costs
Include appropriate revenue-producing and fund raising activities in community cultural centers to help underwrite the costs of operation.

Action AC 4.3 Cultural Directory
Publish a Cultural Directory listing programs, services, and funding available from the City government and other public agencies.

Action AP-A-3 Arena Area Bus Line
In an attempt to better serve special events with transit, a bus line is recommended to run up Youth Center Drive from the State Fairgrounds Triangle Transit station. The line should then access Carter-Finley Stadium, the Arena, and the Edwards Mill Road bus corridor. As the need arises, the route could continue westward and southward to serve development in the western portion of the plan area, and terminate at the West Raleigh regional rail stop. At least the portion of the route east of Edwards Mill Road should be planned as an eventual fixed guideway, that is, with the buses moving in their own dedicated right of way, with grade separation at Trinity Road. During events, Youth Center Drive may be closed to vehicular traffic except for bus transit and pedestrian access. A traffic signal may be required at the intersection of Youth Center and Trinity Roads to facilitate bus movement.

Action AP-C-1 Glenwood Avenue Pedestrian Bridge
A pedestrian bridge over Glenwood Avenue should be built to provide an upper-level link to the hotels and other buildings on the hillsides to the north.

Action AP-CP-1 Hillsborough Streetscape Improvements
Streetscape improvements should be made to Hillsborough Street from Morgan Street to Oberlin Road. This is one of the few remaining unimproved streetscapes left in the Hillsborough Street corridor. Opportunities for on-street parking along this section of Hillsborough Street should be included as well as relocating or undergrounding overhead utility lines.

Action AP-CP-5 College Place Parking Study
Additional on-street parking areas should be evaluated on College Place from East Park Drive to St. Mary's Street.

Action AP-DWG-10 Boylan Avenue Pedestrian Connection
Explore the feasibility of a pedestrian connection from Boylan Avenue through the Multi-Modal Transit Center to S. West Street.

Action IM 4.3 Area Studies and the CIP
Consider the capital improvement recommendations from area and corridor studies during the City's annual capital improvement planning process.

4. Staff recommends changing the timeframe from **mid-term** to **long-term** from these 56 action items:

Action LU 1.3 Special Study Area Plans
Undertake detailed land use planning in those areas designated as Special Study Areas on the Future Land Use Map before approval of development proposals or rezonings in the areas. Engage the public in the planning process.

Action T 4.10 Local Financing for Transit
Pursue local and innovative financing options, beyond the proposed transit sales tax, to assist in funding transit infrastructure investments.

Action T 4.12 Bench and Shelter Siting
Work with NCDOT to modernize the rules governing state-maintained roadways, to facilitate the placement of benches and shelters along Raleigh's major transit corridors.

Action EP 1.6 LEED Incentives
Encourage and provide incentives for buildings that would qualify for Gold or Platinum LEED certification, or the equivalent.

Action EP 2.4 Environmentally Sensitive Development Controls
Study and consider opportunities to encourage reduction of excessive cut and fill grading and the destruction of significant trees, vegetation, and Priority Wildlife Habitats (as identified by programs and agencies such as the North Carolina Natural Heritage Program and North Carolina Wildlife Resources Commission).

Action EP 3.1 Demonstration Projects
Work with other City departments, regional partners, and the local development community to promote demonstration projects within the City of Raleigh that use multiple water conservation measures on single sites. Incorporate Best Management Practices (BMPs) such as green roofs, bioretention cells, permeable pavers, large- and small-scale rainwater harvesting, innovative wastewater treatment and re-use systems, and grey water. Offer incentives, such as grants, fee waivers, tax breaks, and/or density bonuses or transfer provisions participating in demonstration projects.

Action EP 3.2 Low Impact Development Ordinance
Develop and adopt an incentive-based Low Impact Development (LID) ordinance so that rainwater is retained and absorbed on-site as an alternative to traditional approaches that include piping, channelization, and regional detention.

Action EP 3.6 Land Acquisition for Stormwater Control
Consider a program of action for acquiring the necessary land and/or easements to provide for the maintenance of the stormwater system on private property.

Action EP 5.2 Urban Forestry Plan
Work with local arboricultural institutions and agencies to prepare a detailed Urban Forest Plan that outlines how to implement treescape improvements and enhancements throughout the community. The Plan should divide the City into zones in order to accomplish implementation. The City should examine what other North Carolina communities have accomplished with their urban forestry plans.

Action EP 6.1 Habitat Plan
Formulate a wildlife habitat plan to define, map, protect, and restore Raleigh's native and priority habitats, particularly those identified in the North Carolina Wildlife Action Plan. The plan should establish a program of action for protecting and enhancing wildlife habitats and preserving biodiversity through a range of strategies including land acquisition, park and greenway conservation and interpretation, augmented development regulations, and intergovernmental coordination. If priority habitats occur outside City control, seek methods and partnerships to conserve the ecological areas.

Action EP 6.2 Habitat Protection Regulations
Determine how to best address conservation, protection, and preservation of wildlife and habitats. Use the body of knowledge, designations and tools available through the NC Natural Heritage Program, NC Wildlife Resources Commission, and other conservation-oriented organizations and agencies. Explore the creation of a wildlife habitat overlay district modeled after that used by the City of Tampa, Florida.

Action EP 7.1 Pay-as-You-Throw
Create a Pay-As-You-Throw Program that utilizes a volume-based disposal fee system to encourage residents and contractors to reduce waste. Such action will require increased vigilance against illegal dumping.

Action EP 7.3 Waste-to-Energy Demonstration
Partner with the North Carolina Cooperative Extension and related institutions, agencies, and organizations to explore and develop a demonstration waste-to-energy project.

Action EP 7.7 Environmentally Preferable Purchasing
Enact a Sustainable Purchasing Policy for the City of Raleigh and its contractors. Expand on current policy by including specific goals for toxic pollution reduction, recycled content products, energy and water savings, green building construction and renovation, landscaping, forest conservation, and agricultural bio-based products.

Action EP 8.2 Dark Sky Incentives
Develop a package of incentives and/or credits to promote the utilization of energy-efficient, full cut-off lighting fixtures that minimize glare and light pollution.

Action EP 9.3 Renewable Energy Education
In partnership with NC GreenPower, conduct a public education and outreach effort to encourage the purchase of renewable energy options from local providers.

Action ED 5.6 Disposal of City-Owned Land
Develop criteria and a strategy for disposing of City-owned lands. Explore the formation of partnerships between multiple public entities to master develop and maximize the utility of publicly-controlled land.

Action ED 8.1 Economic Development Vision and Strategic Plan
In cooperation with local and regional economic development organizations, institutions, and other stakeholders, develop an economic development vision and strategic plan that includes definition and scope, policies and procedures, goals and objectives, a work program, and performance measures.

Action ED 8.7 Prioritization Methodology
Develop a prioritization methodology to evaluate opportunity areas and to determine how redevelopment investments would best be made.

Action H 2.7 Fast-Tracking Affordable Units
Provide an expedited or fast-tracking development review process for housing developments that include at least 10 percent affordable units or 20 percent workforce units.

Action H 2.14 Impact Fee Waivers
Develop a funding mechanism to pay impact fees imposed on affordable housing units and provide capital grants to reduce land acquisition and site development costs in developments that serve very low-income households, particularly in downtown.

Action H 2.20 Projects Involving City Owned Land
Establish a procedure in the land disposition process to ensure that residential or mixed-use projects involving City-owned land, as defined in Raleigh's Scattered Site Policy, include 15 to 20 percent of all residential units as affordable to households

Action H 4.1 Tax Relief for Seniors
Explore additional property tax relief mechanisms for elderly and low-income households facing rising tax cost burdens.

Action PU 3.1 Falls Lake Water Supply Study
Request that the Army Corps of Engineers perform what is known as a 219 study to look at any modifications to the current allocation configuration, including reallocating water in the conservation and flood pools to match changing climate conditions.

Action PU 4.4 Methane Capture at Neuse River Plant
Investigate and develop a program for capture and use of methane at the Neuse River Wastewater Treatment Plant site.

Action PU 5.4 Green Infrastructure Study
Undertake a green infrastructure study that identifies landscapes where stormwater can be absorbed naturally. Model both watersheds and sub-watersheds for the amount of green infrastructure that is present to perform this function.

Action PU 6.2 Cogeneration Pilot Project
Identify an opportunity for using cogeneration either downtown or as part of a significant public facility.

Action CS 2.3 Mandatory Recycling
Explore implementing a mandatory recycling program by 2012, consistent with the 10-year Solid Waste Plan.

Action CS 2.5 Alternative Waste Disposal Techniques
Study economically viable opportunities for incineration, as well as other disposal alternatives, that arise in the future, including opportunities involving regional cooperation.

Action CS 4.1 Measuring Level of Service
Develop a mechanism to identify levels of service to determine the capacity of police, fire protection, and emergency services to meet community needs.

Action UD 1.4 Gateway Design in Focus Areas
Develop special gateway design treatment for focus areas, such as the three crossings of the Neuse River: Capital Boulevard, Louisburg Road, and New Bern Avenue.

Action HP 1.1 Historic View Corridors
Conduct a historic view corridor analysis. Develop strategies to protect identified historic view corridors.

Action HP 2.11 Assessing Impacts to Historic Resources
Revise the review standards for rezoning petitions, subdivisions, and site plan applications to require that submittals provide an analysis of potential impacts on local or National Register-listed historic resources. Where adverse impacts are identified, require proposals to minimize and mitigate such impacts.

Action HP 3.2 Historic Resources and Affordable Housing
Identify historic resources that can be successfully used to meet the City's housing goals. Low-income housing and historic rehabilitation tax credits can be combined when historic structures are rehabilitated for affordable housing.

Action HP 3.4 City Repair and/or Acquisition
Develop City procedures to abate violations affecting historic resources through repair and/or acquisition rather than demolition when the owner is uncooperative.

Action HP 3.5 Unsafe Building Code and Preservation
Evaluate potential Unsafe Building determinations against the Code of General Ordinances Division II, Part 10, Chapter 6, Article J. Demolition by Neglect of Historic Landmarks and Structures within Historic Overlay Districts to determine which enforcement tool would most likely result in abatement of the violation and preservation of the resource.

Action HP 4.3 Rehabilitation Development Corporation
Establish a non-profit "Rehabilitation Development Corporation" in collaboration with the Community Development Department, Wake Tech, and the Small Business Incubator to rehabilitate existing housing units; train craftspersons in preservation technology, skills, and appropriate design; and establish small business entrepreneurs in rehabilitation fields such as window repair and millwork.

Action HP 5.1 Historic Overlay District Tax Deferral
Seek state enabling legislation authorizing Raleigh to grant a limited property tax deferral for properties in historic overlay districts, similar to the program for historic landmarks.

Action HP 5.2 Historic Preservation Loan Fund
Evaluate the past use and purposes of the City's current Revolving Historic Preservation Loan Fund; consider broader authorized purposes such as City acquisition of historic properties, housing and unsafe building code violation repairs, gap financing, and other potential uses.

Action HP 5.5 Property Tax Freeze for Certified Rehab
Support state enabling legislation to create a property tax freeze program for certified rehabilitation of designated historic resources.

Action AC 1.2 Public Art Master Plan
Develop a public art master plan that reflects a coordinated vision to bring privately-funded art to the public realm. The plan should highlight significant places in the City and include an inventory of possible future sites for public art.

Action AC 1.4 Public Art Funding
Explore innovative public and private funding opportunities for public art.

Action AC 2.1 Arts Overlay Zones
Consider amending the City's Zoning Code to create Arts/Entertainment Overlay Districts. (See Text Box: Arts/Entertainment Overlay Districts.)

Action AC 2.2 Cultural Enterprise Zones
Designate Cultural Enterprise Zones to provide tax incentives and subsidies that attract cultural organizations and private investors to culturally viable areas of the City. (See Text Box: Cultural Enterprise Zones.)

Acton AC 4.2 Arts and Music Partnership
Develop a City-funded program of innovative public-private partnerships to support arts and music in Raleigh.

Action DT 1.6 Development Site Database
Create and maintain a database of available and underutilized downtown sites suitable for development and redevelopment. Create a marketing strategy to make these sites attractive development opportunities.

Action DT 1.7 Disposal of City-Owned Land
Develop criteria and a strategy for disposing of City-owned lands within the downtown. Explore the formation of partnerships between multiple public entities to master develop and maximize the utility of publicly-controlled land.

Action DT 2.3 Downtown Public Realm Study
Fund and implement the recommendations of the Downtown Public Realm Study, including a comprehensive pedestrian-improvement and streetscape strategy.

Action DT 2.14 Moore Square Station Redesign
Redesign and upgrade the Moore Square transit station to provide enhanced capacity, better passenger amenities and improved aesthetics. Explore the development of the air rights over the station and its access points.

Action DT 3.8 Heritage Tourism in Downtown
Develop historic tours, trails, and signage designed to promote the historic assets of downtown.

Action DT 5.4 BID Open Space Improvements
Expand the public purposes of the Downtown Business Improvement District to include contributions towards downtown public space improvements.

Action DT 5.6 Chavis Park
Revitalize Chavis Park and strengthen its connection to downtown.

Action AP-A-2 Trinity Road Streetscape Plan
A streetscape plan should be prepared for Trinity Road. The plan should include bicycle, pedestrian, and access improvements, building and parking locations to provide consistent character along the street, and tree plantings and design features to give the corridor definition. A unified direction signage system should be included.

Action AP-CP-4 West Park Drive Club
Add a curb on West Park Drive between Park Drive and Peace Street as part of a future CIP project. The City should also enforce sidewalk obstructions related to the on-street parking.

Action AP-DWG-12 Rosengarten Street Extension
Study the feasibility of extending Rosengarten Lane as a new street between W. South Street and Dorothea Drive to support development with single family infill.

Action AP-SP-2 Garner Road Pedestrian Improvements
Improve pedestrian safety crossings along Garner Road at McMakin Street and Hoke Street by installing sidewalks and clearly marking crosswalks (CIP implementation item).

5. Staff recommends changing the timeframe from **mid-term** to **long-term** and **revising** the following 3 action items:

Action T 2.7 Special Transportation Studies
"Undertake special studies for the three areas identified in the introduction to this section: 1. Six Forks/Wake Forest Road Corridor**, south of I-440** ~~2. Centennial Parkway/Lake Wheeler Road/Maywood Avenue Area 3~~. **2.** Atlantic Avenue Corridor"
Six Forks study completed for portion north of I-440; study remains needed for portion south of I-440. Study completed for Centennial Pkwy.

Action AP-KC-3 King Charles Park Revitalization
Revitalize existing parks in the King Charles area, especially ~~the greenway and~~ the traffic circle on Culpepper Drive.

Action AP-SP-1 South Park Pedestrian Improvements
Allocate Capital Improvement Program (CIP) dollars for pedestrian crossing improvements at the intersection Martin Luther King, Jr. Boulevard and Wilmington/Salisbury streets, and for sidewalks along ~~Bloodworth Street (between Worth Street and Martin Luther King Jr., Boulevard), Blount Street (between Bragg and Hoke streets), Person Street (between Lenoir and Martin Luther King Jr. Boulevard),~~ Hoke Street (between Blount and Person streets).
Sidewalks have been installed on Person and South streets and have been programmed for Bloodworth and Blount Streets. Crossing improvements on MLK have been evaluated in Southern Gateway Plan.

6. Staff recommends changing time timeframe from **mid-term** to **ongoing** for the following 2 action items:

   Action T 7.2 Crash Analysis
   Review locations with high vehicular crashes involving pedestrians and bicyclists to identify needed improvements.

   Action RC 2.6 Regional Land Use Maps
   Work with TJCOG and Triangle counties and municipalities to prepare regional existing and future land use maps. Use these maps to analyze land capacity and impacts on a regional basis.

7. Staff recommends changing the timeframe from **long-term** to **ongoing** for the following 5 action items:

   Action ED 8.2 Economic Development Annual Report
   Prepare an annual report on economic development and progress achieved toward the strategic plan's goals and objectives.

   Action PR 3.1 Capital Area Greenway
   Implement the completion of the Capital Area Greenway system with connections to surrounding greenway corridors that are elements of a regional network.

   Action RC 6.1 Neuse River Corridor Extension
   Extend planning efforts for the Neuse River corridor to the Wake-Johnston County line. As City limits and services are extended along the river, these properties should be incorporated into the City's Parks and Greenway system.

   Action IM 3.3 Monitoring of Existing Conditions
   Develop additional data collection and analysis tools for continuous monitoring of issues such as land use and development activity, vacant land and development capacity, and changes in quality (improvement or decline) of environmental and natural resources.

   Action IM 4.1 Area Study Priorities
   Undertake specific area studies for selected areas, starting with the areas highlighted in D.5 'Economic Development and Land Use' in Element D: 'Economic Development'.

8. Staff recommends changing the timeframe from **long-term** to **ongoing** and **revising** the following action item:

   Action EP 5.6 Neighborhoods
   ~~Explore expanding the Neighborhoods residential tree planting program beyond its current funding for 1,500 trees per year.~~
   Implement an alternating planting/maintenance cycle to foster the long-term tree survival and financial sustainability of the Neighborhoods program.

9. Staff recommends **revising** the following 11 action items:

Action EP 1.4 ~~LEED-EB~~ Energy Efficiency in City Facilities
~~Evaluate the certification of existing public buildings under LEED-Existing Buildings (EB) (or the equivalent) for technical and economic feasibility and pursue the highest feasible level of certification on a case-by-case basis as funding and resources are available.~~
Evaluate city facilities for energy efficiency opportunities, including building automation and measures in support of the Smart Cities initiative.
Parks staff considers intent of this action to be achievable without LEED-EB designation.

Action EP 2.1 Green Infrastructure Plan
Complete a Green Infrastructure Plan~~, that includes a natural heritage inventory~~, to define a program for protecting, conserving and stewarding Raleigh's natural resources, wetlands, waterbodies, urban forests, landscapes, priority wildlife habitats, and important natural features, emphasizing their value in terms of carbon sequestration. Work with the Environmental Advisory Board and similar citizen committees as appropriate. Incorporate the spatial principles of landscape ecology in the planning effort.
Natural heritage inventory not included in the Stormwater GI/LD plan.

Action AC 4.4 Cultural Tours (Ongoing)
Work with the Convention and Visitors Bureau, Chamber of Commerce, and Downtown Raleigh Alliance to promote tour programs that increase awareness of the arts, culture, ~~and~~ architecture**, and history**.

Action AC 4.5 ~~Action Blueprint for Raleigh Arts~~ Raleigh Arts Plan (Ongoing)
Implement the recommendations outlined in the ~~Action Blueprint for Raleigh Arts~~ **Raleigh Arts Plan** to connect, communicate, and celebrate the arts.

Action PR 1.1 PRCR System Plan Update (Ongoing)
~~Update and streamline the Parks Plan every five years to provide the Parks and Recreation Department with current and more detailed guidelines necessary to plan, finance, develop, and manage open space and buildings for both active and passive life pursuits. Data should include, but not be limited to, CAMPO, Park Planning efforts, City and Department programs, and a random scientific survey. Include the updated Park Master Plan and System Integration Plan processes, as well as the recommendations contained in the text box "Natural Areas" in F.2 'Park System and Land Acquisition', as part of this update. Coordinate with Wake County to identify, acquire and manage natural areas, including Nature Parks and Preserves, countywide.~~
Update and evaluate the 2014 Parks, Recreation, and Cultural Resources System Plan every five years to provide the PRCR Department with current and more detailed guidelines with the most current and detailed information necessary available to respond to evolving community needs.

Action PR 2.3 ~~Parkland Search Methodologies~~ Search Area Methodologies (Ongoing)
Continue to refine and update search area methodologies to include census data, forecasts, trends, and technology.

Action PR 5.1 Mandatory Greenway Dedication (Ongoing)
Continue the program of mandatory greenway land dedication from residential development to further the goals of the Capital Area Greenway program.~~ and explore expanding it to non-residential development.~~

Action PR 6.2 Adopt-A-Park/Adopt-A-Trail (Ongoing)
~~Expand the Adopt-A-Park and Adopt-A-Trail programs to encourage individual citizens, neighborhoods, organized groups, partner agencies, non-profits, and Park Watch programs to participate in the establishment and maintenance of facilities and delivery of programs.~~
Expand the Adopt-A-Park and Adopt-A-Trail programs to encourage individual citizens, neighborhoods, organized groups, partner agencies, and non-profits to participate in the establishment and maintenance of facilities and delivery of programs.

Action PR 6.3 System Integration Plan Implementation (Ongoing)
Implement System Integration Plans for all newly-acquired properties and for undeveloped park sites and key areas of underdeveloped sites. ~~as staff and agency resources allow~~.

Action PR 6.6 Stewardship Capacity (Ongoing)
Provide an assessment of ~~additional staffing and related~~ resources necessary to provide for the appropriate level of management and stewardship of the City's growing inventory of parks and open spaces. Incorporate this assessment into the budget process.

Action CS 3.7 Field Operation Units (Ongoing)
~~Continue to plan and operate field operation units in combination with other public facilities. These sites are generally located in the northwest, northeast, southeast, and southwest portions of the Raleigh metropolitan area and are typically part of outlying Municipal Service Areas.~~
Continue to plan and operate field operation headquarters. These facilities are generally located in the east and west portions of the Raleigh metropolitan area to ensure optimal span of control for incident management

10. Staff recommends changing the timeframe from **mid-term** to **long-term, revising, and adding a text box** framing the scope of the following action item:

Action T 4.1 Multi-Modal Transportation Center
~~Pursue the development of the Multi-modal Transportation Center in downtown Raleigh. The Multi-modal Center is a proposed central station linking multiple travel modes including local, regional, and long-distance bus; regional, commuter, and long-distance rail (Amtrak); taxis, cars, and downtown transit circulators.~~
Continue to implement subsequent phases of the Raleigh Union Station project. Upon completion the proposed central station will link multiple travel modes including local, regional, and long-distance bus; regional, commuter, and long-distance passenger rail (Phase I); taxis, cars, and bicyclists.

11. Staff recommends changing the timeframe from **mid-term** to **long-term** and changing the primary responsible agency from **Department of City Planning (DCP)** to **Economic Development (ED)** for the following action item:

Action RC 3.3 Green Technology Strategy
Develop a regional strategy for attracting and supporting businesses and start-ups in the green technology industry with participation from regional economic development entities and research universities.

12. Staff recommends removing **Inspections (INSP)** as tertiary responsible agency and adding **Solid Waste Services (SWS)** as tertiary responsible agency, and changing the timeframe from **mid-term** to **long-term** for the following action item:

    Action EP 7.6 Demolition Debris
    Require a waste diversion statement to be submitted at the time of application for a demolition permit; the statement should include a list of material types and volumes anticipated from the demolition and the market or destination for those materials. Consider requiring the same for construction permits.

13. Staff recommends changing the time frame from **mid-term** to **long-**term, changing the primary responsible agency from **Department of City Planning (DCP)** to **Parks, Recreation and Cultural Resources (PRCR)** and changing the secondary responsible agency to **Department of City Planning (DCP)** for the following action item:

    Action LU 12.3 Dix Property Plan
    Engage in a public planning process for the 80 acres of existing structures and 226 acres of open space.

14. Staff recommends changing the primary responsible agency from **Department of City Planning (DCP)** to **Parks, Recreation and Cultural Resources (PRCR)** for the following action item:

    Action AC 5.2 Cultural Heritage Office
    Consider establishment of a new cultural heritage office tasked with managing City cultural assets and programs by coordinating departments with responsibilities for historic resources.

15. Staff recommends changing the time frame from **mid-term** to **long-term** and changing the primary responsible agency from **Department of City Planning (DCP)** to **Office of Sustainability (OS)** for the following action item:

    Action EP 1.5 LEED-ND
    Explore adopting the U.S. Green Building Council's Leadership in Energy and Environmental Design for Neighborhood Development (LEED-ND), or the equivalent, as a City standard.

16. Staff recommends changing the primary responsible agency from **Department of City Planning (DCP)** to **Economic Development (ED)** for the following action item:

    Action DT 3.1 Financial Assistance for New Retailers
    Explore the creation of a loan pool, grant provisions, or revolving fund to provide gap financing to entrepreneurs interested in starting viable retail businesses downtown.

17. Staff recommends changing the primary responsible agency from **Department of City Planning (DCP)** to **Housing and Neighborhoods (H&N)** and changing the secondary responsible agency from **Housing and Neighborhoods (H&N**) to **Department of City Planning (DCP)** for the following action item:

    Action H 2.16 Housing Program Capacity
    Determine and implement the appropriate level of staffing to implement the Comprehensive Plan's housing policies and actions.

18. Staff recommends changing the primary responsible agency from **Department of City Planning (DCP) to Public Utilities (CORPUD)** and changing the secondary responsible agency from **Public Utilities (CORPUD)** to **Department of City Planning (DCP)** for the following action item:

    Action PU 2.5 Merger Town Development Policies Regarding Utilities
    Work with towns with which Raleigh has merger agreements to ensure that development-related policies are followed.

19. Staff recommends changing the primary responsible agency from **Community Services (CS)** to **Economic Development (ED)** and adding **Housing and Neighborhoods (H&N**) as the secondary responsible agency for this action item:

    Action ED 4.3 Wake County Retraining Coordination
    Work with Wake County to provide job training and education for those who need to re-train for new industry jobs.

20. Staff recommends changing the primary responsible agency from **Public Utilities (PU)** to **Office of Sustainability (OS**) and adding **Public Utilities (PU)** as the secondary responsible agency for this action item:

    Action EP 1.10 Community Supported Energy
    Explore opportunities to develop Community Supported Energy (CSE) options which allow homeowners, landowners, farmers, co-operatives, schools, and others to install renewable energy projects up to 10 megawatts in size and to sell power to the grid for a fixed price.

21. Staff recommends changing the primary responsible agency from **Information Technology (IT)** to **Department of City Planning (DCP)** for the following action item:

    Action DT 7.8 Wayfinding System Enhancement
    Explore the use of new technology solutions that provide information to visitors to enhance or supplement the downtown wayfinding system.

22. Staff recommends changing the timeframe from **mid-term** to **long-term** and changing the primary responsible agency from **Office of Sustainability (OS)** to **Public Works (PW)** for the following action item:

    Action EP 2.3 Green Infrastructure Team
    Establish a green infrastructure team within City government that is comprised of the City's Sustainability Coordinator and members from the City Manager's office, Planning, Parks and Recreation, Public Utilities, and Public Works departments. The purpose is to develop a program of action, built upon the recommendations of the green infrastructure plan, for day-to-day implementation of these recommendations.
    Public Works staff is leading the City's Green Infrastructure/Low Impact Development task force, which is carrying out the intent of this action item.

23. Staff recommends adding **Housing and Neighborhoods (H&N)** as the secondary responsible agency for the following action item.

Action HP 3.1 Parking Reduction for Adaptive Use
Initiate a City Code text change to reduce parking requirements for adaptive use projects to minimize site development impacts for historic sites and neighborhoods.

24. Staff recommends adding **Parks, Recreation and Cultural Resources (PRCR)** as the secondary responsible agency for this action item:

Action CS 1.1 Land Demand Projections
Develop and maintain 20-year projections for the land needs for each City department.

25. Staff recommends changing the primary responsible agency from **Department of City Planning (DCP)** to **Economic Development (ED)** and adding **Department of City Planning (DCP)** as secondary responsible agency;

Action LU 7.3 Promoting Commercial Reinvestment
Identify incentives and other economic development tools to promote reinvestment in underperforming commercial corridors.

26. Staff recommends changing the primary responsible agency from **Public Utilities (PU)** to **Public Works (PW)** and changing the secondary responsible agency to **Public Utilities (PU)** for this action item:

Action EP 3.4 Water Quality Management Projects
Identify and retrofit specific sites in the City of Raleigh where water quality management projects can be installed in existing developments.

27. Staff recommends adding **Public Works (PW)** as the tertiary responsible agency for the following action item

Action EP 4.4 Floodplain Regulations
Update City development regulations to ensure that any development and redevelopment in floodplain and flood fringe does not adversely affect the flood risks for other properties or communities as measured by increased flood stages, increased flood velocity, increased flows, or the increased potential for erosion and sedimentation, unless such impacts are mitigated in an equal or greater amount. Such regulations should provide exceptions for existing single family lots and development with minor impacts. Such update shall include a stakeholder process, including but not limited to representatives from the environmental community, civil engineering, residential and commercial property owners and real estate development community

28. Staff recommends adding **Housing and Neighborhoods(H&N)** as the fourth responsible agency for the following action item:

Action DT 4.3 Tools and Regulations for Affordable Housing
Develop and implement financial and development tools and regulations (e.g. increased density bonuses) that will incentivize the inclusion of affordable housing in and around downtown.

29. Staff recommends the following 9 action items be **converted to policies:**

~~Action LU 2.1~~ Policy LU 2.7 Future Studies in High Density Areas
As necessary, undertake detailed studies and plans for growth centers, mixed-use centers, and transit station areas (rail or bus transfer nodes) to identify areas appropriate for higher-density mixed-use development.

~~Action Item LU 8.3~~ Policy LU 8.15 Acquisition of Vacant Lots
Identify smaller vacant lots within developed areas for potential acquisition for public open space.

~~Action LU 9.2~~ Policy LU 9.5 Small Area Studies in Institutional Areas
Prepare small area studies for the areas surrounding large educational, health care, and research facilities to ensure orderly, low-impact growth.

~~Action ED 1.4~~ Policy ED 1.5 Retail Property Code
Actively enforce City codes to assure that commercial centers contain well-maintained buildings, parking facilities, signage, lighting, landscaping, and pedestrian amenities.

~~Action UD 1.2~~ Policy UD 1.11 Falls of Neuse Corridor
Maintain and protect the character of the Falls of Neuse corridor adjacent to the Falls Lake watershed north of Durant Road by preserving the extensive roadside vegetation, the Falls Lake dam, and Falls Community.

~~Action UD 1.3~~ Policy UD 1.12 US-401 Corridor
Preserve and protect the visual resources associated with the historic, residential, and rural atmosphere of the U.S. 401 corridor through the use of tools such as frontage standards.

~~Action RC 2.2~~ Policy RC 2.14 Regional Growth Management Initiatives
Participate in regional initiatives to manage growth, conserve land, and increase regional mobility, such as the TJCOG's Development and Infrastructure Partnership and the Wake County Growth Issues Task Force.

~~Action DT 1.2~~ Policy DT 1.5 Form-Based Zoning in Downtown
Encourage the use of Planned Development districts with master plans in downtown to provide more detailed design and form standards for key sites.

~~Action DT 4.2~~ Policy DT 4.5 Promoting Downtown as a Neighborhood
Promote downtown as a residential neighborhood for singles, couples, and families.

30. Staff recommends the following 2 action items be **revised** and **converted to a policy**:

Action RC 4.4 Rezoning Impacts on Schools
~~Implement recently adopted guidelines for evaluating the impact of re-zonings and proposed site plans on the school system.~~
Coordinate development approvals with Wake County Public Schools. Inform them of rezonings that may have school impacts, and ensure new residential developments are reflected in demand projections.

Action RC 4.7 School Site Location Working Group
~~Maintain inter-jurisdictional site location working group to identify available property for future school locations.~~

Work with WCPSS to identify available properties for future school locations.

31. Staff recommends this action be **converted to a policy** and changing the primary responsible agency from **Department of City Planning (DCP)** to **Parks, Recreation and Cultural Resources (PRCR)**, adding **Department of City Planning (DCP)** as the secondary responsible agency, and the **City Attorney** as the third responsible agency for the following action item:

    Action Item LU 8.3 Acquisition of Vacant Lots
    Identify smaller vacant lots within developed areas for potential acquisition for public open space.