

## **RESOLUTION NO. 2019 – 853**

### **A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN**

#### **CP-2(A)-19: Managing Our Growth**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA,**

Section 1. That the 2030 Comprehensive Plan be amended to include the edits identified as CP-2(A)-19 as described in Attachment A and in Planning Commission's Certified Recommendation #11905 dated April 23, 2019.

Section 2. That Raven Ridge Road, Dunn Road, and Falls of Neuse Road north of the Neuse River be designated as Parkway Corridors on Map F2: Growth Framework.

Section 3. That the references to the Durham-Orange Light Rail project in the Regional and Interjurisdictional Coordination section be replaced with references to the current transit planning.

**Adopted:** June 4, 2019

**Distribution:** Planning – Bowers, Crane, Mabel, Walter



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11905

## SUBJECT: CP-2(A)-19 2030 COMPREHENSIVE PLAN UPDATE, MANAGING OUR GROWTH

**Request:** This portion of the 2030 Comprehensive Plan Update amendment is to alter narrative text, policies, actions, maps, and other content of the following sections of the Plan as presented in the Council Briefing Copy of the Plan transmitted in September of 2018 and described in the associated staff reports:

- Introduction
- Framework
- Regional & Interjurisdiction Coordination
- Implementation

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**Recommendation:** Approve the amendments to the specified 2030 Comprehensive Plan sections as presented, with the following revisions:

- On page 1-9 in *Introduction*, within the discussion of key policies under the Interpretation of Policies header:  
“Projects and proposals that implement one or more Plan policies ~~and are not in conflict with~~ help to achieve the overall goals of the Plan, ~~and are not in conflict with~~ key policies as highlighted above will be judged to be consistent.”
- On page 2-11 in *Framework*, in the description of the Expanding Housing Choices vision theme:  
“Raleigh will have an expanded supply of affordable and workforce housing options that provide housing opportunities for all segments of our population in all areas of the city.”
- On page 2-12 in *Framework*, in the description of the Coordinating Land Use and Transportation vision theme:  
“Higher density residential and mixed-use development with housing options at all levels of affordability will provide the land use pattern and the diverse customer base needed to support successful new local and regional public transit services.”



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11905

**Findings and  
Reasons:**

The amendment is fulfilling Comprehensive Plan policy IM 3.1, which call for five-year updates to the Plan to keep it current and maintain its relevance.

The amendment is founded on extensive engagement with the public, external stakeholders, and internal city departments.

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**To PC:** April 9, 2019

**To CC:** May 7, 2019

**Staff Coordinator:** Ira Mabel, (919) 996-2652, ira.mabel@raleighnc.gov

**Motion:** Jeffreys

**Second:** Mann

**In Favor:** Geary, Hicks, Jeffrey, Mann, McIntosh, Novak, Swink

**Opposed:** None.

This document is a true and accurate statement of the findings and recommendations of the Planning Commission.

**Signatures:**

\_\_\_\_\_  
Planning Director

\_\_\_\_\_  
4/23/19

\_\_\_\_\_  
Planning Commission Chair

\_\_\_\_\_  
4/23/19

**RESOLUTION NO. 2019 – 947**

**A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN  
CP-2(F)-19: Growing Successful Neighborhoods & Communities**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA** that the 2030 Comprehensive Plan be amended to include the edits to the Historic Preservation and Arts & Culture sections identified as CP-2(F)-19 as described in Attachment A and in Planning Commission’s Certified Recommendation #11933 dated June 19, 2019.

**Adopted:**           October 1, 2019

**Distribution:**     Planning – Bowers, Crane, Mabel, Walter

## **RESOLUTION NO. (2019) 963**

### **A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN CP-2(E)-19: Growing Successful Neighborhoods & Communities**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA** that the 2030 Comprehensive Plan be amended to include the edits to the Downtown and Area Specific Guidance sections identified as CP-2(E)-19 as described in Attachment A and in Planning Commission’s Certified Recommendation #11933 dated June 19, 2019.

**Adopted:** November 12, 2019

**Distribution:** Planning – Bowers, Crane, Mabel, Walter



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11933

## **SUBJECT: CP-2(E)-19 2030 COMPREHENSIVE PLAN UPDATE, GROWING SUCCESSFUL NEIGHBORHOODS & COMMUNITIES**

**Request:** This portion of the 2030 Comprehensive Plan Update amendment is to alter narrative text, policies, actions, maps, and other content of the following sections of the Plan as presented in the Council Briefing Copy of the Plan transmitted in September of 2018 and described in the associated staff reports:

- Historic Preservation
- Arts and Culture
- Downtown
- Area Specific Guidance

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**Recommendation:** Approve the amendments to the specified 2030 Comprehensive Plan sections as presented, with the revisions described in the attachment to this Certified Recommendation.

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**Findings and Reasons:** The amendment is fulfilling Comprehensive Plan policy IM 3.1, which call for five-year updates to the Plan to keep it current and maintain its relevance.

The amendment is founded on extensive engagement with the public, external stakeholders, and internal city departments.

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**To PC:** June 5, 2019  
**To CC:** July 2, 2019

**Staff Coordinator:** Ira Mabel, (919) 996-2652, [ira.mabel@raleighnc.gov](mailto:ira.mabel@raleighnc.gov)



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11933

## Historic Preservation Section

**Motion:** Jeffreys  
**Second:** Geary  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, Swink, and Tomasulo  
**Opposed:** None

## Arts and Culture Section

**Motion:** Hicks  
**Second:** Geary  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, Swink, and Tomasulo  
**Opposed:** None

## Downtown Section

**Motion:** Geary  
**Second:** Jeffreys  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, Swink, and Tomasulo  
**Opposed:** None

## Area Specific Guidance Section

**Motion:** Geary  
**Second:** Jeffreys  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, Swink, and Tomasulo  
**Opposed:** None

This document is a true and accurate statement of the findings and recommendations of the Planning Commission.

## Signatures:

\_\_\_\_\_  
Planning Director

\_\_\_\_\_  
6/19/19

\_\_\_\_\_  
Planning Commission Chair 6/19/19





# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11933

## Changes Recommended by Planning Commission

### Historic Preservation

- Policy HP 3.7 Demolition  
Discourage speculative demolition of historic resources and the removal of historic resources prior to issuance of building permits for new construction on the site. Replacement proposals should provide justification for demolition and removal including the recycling of lumber and brick, and salvage of usable fittings and hardware or other historic components.
- Designate the following policies as key policies for the determination of consistency of rezoning requests:
  - HP 2.7 Mitigating Impacts on Historic Sites
  - HP 3.3 Adaptive Use and ParkingThese policies were previously designated as key policies and should continue to be designated as key policies.
- Incorporate the suggested edits contained in the memo from Don Davis, Chair of RHDC, dated November 13, 2017, with the exception of the policy concerning adaptive reuse of the Dorothea Dix Campus.

### Arts and Culture

- Revise select policies and actions with language suggested by Planning Commissioners as shown below:
  - **Policy AC 1.1 Public Art and Neighborhood Identity:** Encourage the use of public art to enhance or create a neighborhood identity.
  - **Action AC 1.12 Private Development Incentives:** Investigate ways to amend the UDO to allow developers unable to meet site development requirements to include public art as a design alternative.
  - **Action AC 3.9 Live-Work Space:** Identify areas where artist live-work spaces are allowed and provide direction for development to engage the Office of Raleigh Arts in planning.
  - **Action AC 4.1 Attract Artists and Artisans:** Use and promote such tools, including the Percent for Art, start-up loans, and art incubators as incentives to encourage artists to locate in the city.



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11933

- Add a new policy to incorporate public art into the site planning process:  
**Action AC 1.13 Public Art in Site Plans** - Review the city's site plan standards for opportunities to increase flexibility for the incorporation of public art materials.

## Downtown

- Revise language of Policy DT 1.4 as shown below:

### Policy DT 1.4 Redevelopment around Raleigh Union Station

Support the redevelopment of underutilized land adjacent to Raleigh Union Station with uses that will contribute to the success of the station and downtown while honoring the historic and warehouse character of the area.

- Revise language of Policy DT 1.16 as shown below:

### Policy DT 1.17 High Density Public Realm Amenities

High-density developments downtown should include public realm amenities, such as publicly accessible open space, public art or space dedicated for public art, seating areas, performance spaces, and water features that complement the building and its nearby uses.

- Revise language of Policy DT 2.7 as shown below:

### Policy DT 2.7 Bike Benefits on Greenway and Bicycle Connections

For all public/private sector design and traffic engineering/operations decisions made for the Greenway and Bicycle Connections as shown on Map DT-3, bicyclists should be given equal priority to vehicular traffic flow and other street functions, including but not limited to parking and loading functions. Protected or separated bicycle lanes should be applied on these streets where feasible.



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11933

- Replace Policy DT 2.14 as shown below:

~~Policy DT 2.14 Maximizing On-street Parking~~

~~Maximize the provision of on-street parking within downtown by providing for curb parking wherever and whenever possible and practical.~~

Policy DT 2.14 Use of Curb Space

Manage curb space to maximize access to downtown destinations. Monitor demand for parking, drop-off, transit, bicycle and shared mobility storage, and material loading space to ensure that the allocation of curb space supports the transportation methods used by residents, workers, business operators, and business patrons.

## Area Specific Guidance

- Adopt all changes as proposed in the Update, with the exception of the Olde East Raleigh Small Area Guidance. The Olde East Raleigh subsection should remain unchanged in anticipation of a more robust public planning process recently approved by City Council as part of the FY2020 budget.

## **RESOLUTION NO. 2019 – 959**

### **A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN**

#### **CP-2(B)-19: Coordinating Land Use and Transportation**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA** that the 2030 Comprehensive Plan be amended to include the edits identified as CP-2(B)-19 as described in Attachment A and in Planning Commission’s Certified Recommendation #11915 dated June 11, 2019.

**Adopted:** November 6, 2019

**Distribution:** Planning – Bowers, Crane, Mabel, Walter



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

## SUBJECT: CP-2(B)-19 2030 COMPREHENSIVE PLAN UPDATE, COORDINATING LAND USE AND TRANSPORTATION

**Request:** This portion of the 2030 Comprehensive Plan Update amendment is to alter narrative text, policies, actions, maps, and other content of the following sections of the Plan as presented in the Council Briefing Copy of the Plan transmitted in September of 2018 and described in the associated staff reports:

- Land Use
- Transportation
- Urban Design

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**Recommendation:** Approve the amendments to the specified 2030 Comprehensive Plan sections as presented, with the revisions described in the attachment to this Certified Recommendation.

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**Findings and Reasons:** The amendment is fulfilling Comprehensive Plan policy IM 3.1, which call for five-year updates to the Plan to keep it current and maintain its relevance.

The amendment is founded on extensive engagement with the public, external stakeholders, and internal city departments.

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**To PC:** April 23, 2019

**To CC:** June 18, 2019

**Staff Coordinator:** Ira Mabel, (919) 996-2652, ira.mabel@raleighnc.gov

**Motion:** Jeffreys

**Second:** Geary

**In Favor:** Geary, Hicks, Jeffreys, Lyle, Mann, McIntosh, Novak, Swink and Winters

**Opposed:** Tomasulo

This document is a true and accurate statement of the findings and recommendations of the Planning Commission.

**Signatures:**

\_\_\_\_\_  
Planning Director

\_\_\_\_\_  
6/11/19

\_\_\_\_\_  
Planning Commission Chair

\_\_\_\_\_  
6/11/19



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

## Changes Recommended by Planning Commission

### Land Use

- In subsection 3.8 Neighborhood Conservation and Development, include a text box summarizing the concept of “Missing Middle” housing:

#### “Missing Middle” Housing

This concept refers to building types such as duplexes and small, three- or four-unit apartments that provide greater housing variety while maintaining the same scale as detached houses. While common in older neighborhoods in many cities, including areas such as Boylan Heights and Cameron Park in Raleigh, many are being lost as owners convert them to single-unit homes.

In recent years, interest has grown again in these housing types, which can provide more affordable housing for smaller households or those looking to downsize. They can also help provide the density needed to support walkable neighborhood-serving retail while retaining neighborhood scale.

However, typical zoning codes, including Raleigh’s, prohibit or discourage these housing types. Residential zones include limitations on building types or density that effectively prohibit them. Conversely, in mixed-use zoning categories that do permit apartments, typical new projects are on a larger scale than the “missing middle.”

The Comprehensive Plan includes policies and actions that support a diversity of housing options and that explore methods to again allow the “missing middle” to play a role in housing the city’s residents.

- In subsection 3.2 Citywide Growth, add a reference to housing affordability in the following paragraph:

Raleigh’s citywide growth policies seek to guide development and redevelopment and promote more compact development, walkable neighborhoods, varied and affordable housing options, and transit-accessible corridors to use land efficiently, increase connectivity, lower vehicle miles traveled, and improve air quality.



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

- Designate the following policies as key policies for the determination of consistency of rezoning requests:
  - LU 5.7 Building Height Transitions
  - LU 6.1 Composition of Mixed-Use Centers
  - LU 6.2 Complementary Land Uses and Urban Vitality

## Transportation

- Revise language on page 4-17 that addresses policy for a Complete Streets Network to prioritize safety above other considerations, as follows:

When determining the community context and the feasibility of implementing Complete Streets concepts, the top priority is the safety of all users, followed by multimodal level of service, and then vehicular level of service. ~~there should be a balance between the safety of all users, the roadway's vehicular level of service, and the multimodal quality of service.~~

- Add an action to the 4.4 Public Transportation subsection as follows:

Action T 4.20 – Low-Income Fares. Study the possibility of reduced or eliminated fares for low-income residents.

- Replace references to “fixed guideway” transit throughout the document with “bus rapid transit or rail.”
- Revise Policy T 2.3 Eliminating Gaps as follows:

Eliminate “gaps” in the roadway transportation system and provide a higher ~~roadway~~ grid density that will increase mobility options and promote the accessibility of nearby land uses.
- Replace with word “accommodated” with “integrated” throughout the section with respect to bicycles, pedestrians, and transit. This reflects current terminology elsewhere in city policies.
- Replace references to “streetcars” with “transitways” and remove references to bus turn-out lanes.
- Revise Policy T 5.6 Bridges, Underpasses, and Interchanges as follows:

Pedestrians and bicyclists shall be accommodated on roadway bridges, underpasses, and interchanges (except on roadways where they are prohibited by law). Bicycle and pedestrian facilities, including wide sidewalks ~~lanes and wide sidewalks~~ should be included on all new bridges and underpasses (requires NCDOT coordination on state-maintained roads).



## RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

- Revise Policy T 6.3 Parking as a Buffer as follows:

Encourage the location of on-street parking and drop-off areas adjacent to sidewalks as a buffer to vehicular traffic, ~~and~~ for customer convenience, ~~and~~ for maximizing on-street parking turnover, and, in locations where significant physical separation is desired, between vehicle travel lanes and bicycle lanes. Parking between sidewalk areas and building fronts should be minimized.
- Add a new policy to subsection 4.5 Pedestrian and Bicycle Circulation as follows:
  - Policy T 5.15 Facilities for All Ages - Bicycling and pedestrian infrastructure should be designed in a manner that is safe, accommodating, and functional for people of all ages and physical abilities.
- Reword Policy T 7.1 Safety Improvements as follows:
  - Policy T 7.1 ~~Safety Improvements~~ Vision Zero – Work with all parties necessary to improve the multimodal transportation system so that safe routes for motorizes, transit riders, bicycles, and pedestrians are provided. The goal is to eliminate transportation-related fatalities and severe injuries.
- Add a new action to subsection 4.5 Pedestrian and Bicycle Circulation as follows:
  - Action T 5.16 Vision Zero - Create a “Vision Zero” plan with the goal of eliminating transportation-related fatalities and severe injuries and with a focus on equitable implementation.

### Urban Design

- Page 11-3 Includes a reference to pedestrian business districts, which no longer exist. This reference will be removed, and the text will read as follows:
  - Urban frontage should be used in urban locations, such as ~~downtown, pedestrian business districts,~~ and transit-oriented districts (TOD) to create street walls and a pedestrian oriented environment. In these contexts, vehicular access and front door parking is accommodated on-street. Off-street parking is located at the sides or rear of buildings, but never between the building and the street.





## RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

- Page 11-8 includes a reference to data on Historic Districts that requires an update from the presently listed 5 to a current 7 local districts (which will include Prince hall and Glenwood Brooklyn). The text amendment is as follows:
  - Downtown Raleigh's ~~five~~ seven local historic districts – Blount Street, Boylan Heights, Capitol Square, Moore Square, ~~and Oakwood, Price Hall and Glenwood Brooklyn~~– represent unique residential, commercial, and institutional districts. East-Raleigh – South Park, one of downtown Raleigh's national historic districts, also contributes to Raleigh's unique sense of place. This national historic district contains many residential buildings that provide integrity to downtown. It offers a window into the architectural heritage of the city's residential development.
- Action UD 1.6 Using Zoning to Achieve Design Goals will receive a modification in accordance with NCGS 160A-381(h) which stipulates that except for properties in designated local historic districts and within National Register Historic Districts, the city cannot impose zoning regulations related to building design elements for residential dwellings. However, conditions may be offered as part of a conditional use rezoning case. In response the following text amendment is proposed:
  - Explore zoning ~~and other regulatory techniques~~ to promote excellence in the design of new buildings and public spaces.
- Policy UD 3.9 Parking Lot Design will receive an amendment to encourage wrap-around retail:
  - Encourage efficient site design, shared parking between complementary uses, and reduced amounts of impervious surface in parking lot design. Where underground or below-grade parking is not feasible, parking garages should be wrapped with active retail uses along the entire vertical frontage of buildings along the public right-of-way. Garages should be architecturally screened so that stored vehicles are not visible from the adjacent right-of-way.



## RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 11915

- A new action will be added to address the application of the new Sustainable SITES Initiative:
  - Action UD 5.1 LEED-ND and Sustainable SITES Program - Implement the new LEED Neighborhood Design (ND) certification program or Sustainable SITES Programs for neighborhoods as a possible new strategy to reduce energy and resource consumption and improve the long-term sustainability of Raleigh.

## **RESOLUTION NO. 2019 – 960**

### **A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN**

#### **CP-2(D)-19: Greenprint Raleigh – Sustainable Development**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA** that the 2030 Comprehensive Plan be amended to include the edits identified as CP-2(D)-19 as described in Attachment A and in Planning Commission’s Certified Recommendation #11932 dated June 5, 2019.

**Adopted:** November 6, 2019

**Distribution:** Planning – Bowers, Crane, Mabel, Walter



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11932

## SUBJECT: CP-2(D)-19 2030 COMPREHENSIVE PLAN UPDATE, GREENPRINT RALEIGH

**Request:** This portion of the 2030 Comprehensive Plan Update amendment is to alter narrative text, policies, actions, maps, and other content of the following sections of the Plan as presented in the Council Briefing Copy of the Plan transmitted in September of 2018 and described in the associated staff reports:

- Environmental Protection
- Parks, Recreation, and Open Space
- Public Utilities
- Community Facilities and Services

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**Recommendation:** Approve the amendments to the specified 2030 Comprehensive Plan sections as presented, with the revisions described in the attachment to this Certified Recommendation.

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**Findings and Reasons:** The amendment is fulfilling Comprehensive Plan policy IM 3.1, which call for five-year updates to the Plan to keep it current and maintain its relevance.

The amendment is founded on extensive engagement with the public, external stakeholders, and internal city departments.

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**To PC:** May 30, 2019  
**To CC:** June 18, 2019

**Staff Coordinator:** Ira Mabel, (919) 996-2652, [ira.mabel@raleighnc.gov](mailto:ira.mabel@raleighnc.gov)



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11932

## Environmental Protection Section

**Motion:** Jeffreys  
**Second:** McIntosh  
**In Favor:** Geary, Hicks, Jeffreys, Lyle, McIntosh, Novak, and Swink  
**Opposed:** None

## Parks, Recreation, and Open Space Section

**Motion:** Geary  
**Second:** Jeffreys  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, and Swink  
**Opposed:** None

## Public Utilities Section

**Motion:** Jeffreys  
**Second:** Hicks  
**In Favor:** Geary, Hicks, Jeffreys, Lyle, McIntosh, Novak, and Swink  
**Opposed:** None

## Community Facilities and Services Section

**Motion:** Jeffreys  
**Second:** Novak  
**In Favor:** Geary, Hicks, Jeffreys, McIntosh, Novak, and Swink  
**Opposed:** None

This document is a true and accurate statement of the findings and recommendations of the Planning Commission.

## Signatures:

\_\_\_\_\_  
Planning Director

\_\_\_\_\_  
6/5/19

\_\_\_\_\_  
Planning Commission Chair

\_\_\_\_\_  
6/5/19



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11932

## Changes Recommended by Planning Commission

### Environmental Protection

- In the text box entitled “Rating Systems for Sustainability” on page 5-7, revise the description of Sustainable Sites Initiative to reflect the correct abbreviation and the current status of the program.

#### Sustainable Sites Initiative (SITES)

If the LEED system focuses primarily on sustainable building practices, a relatively new and evolving standard for sustainable site development and landscaping ~~is being~~ has been developed by the Sustainable Sites Initiative (~~SSI~~) (SITES), an interdisciplinary effort by the American Society of Landscape Architects, the Lady Bird Johnson Wildflower Center, and the United States Botanic Garden to create voluntary national guidelines and performance benchmarks for sustainable land design, construction, and maintenance practices.

- In subsection 5.1 Energy Security and Climate Change Preparedness, add the following action:

#### Action EP 1.19 Solar Access

Evaluate the feasibility of adding considerations to building site-plan review and approval that address the current and future use of solar energy (i.e. solar easements, landscaping, building height restriction, and orientation).

### Parks, Recreation, and Cultural Resources

- In subsection 8.3 Greenway System Land and Trails, revise the following policy:

#### Policy PR 3.13 Greenway-oriented Development

Development adjacent to or encompassing a designated greenway corridor or greenway connector should provide links between internal pedestrian infrastructure and the greenway network, where appropriate. The development should pro-actively respond to greenways as an amenity, incorporating and maintaining greenway viewsheds and aesthetic character, as well as storm water management and flood control benefits.



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11932

- In subsection 8.4 Recreational Facilities and Programs, revise the following policy:  
Policy PR 4.2 Sustainable and Resilient Design  
Incorporate sustainable and resilient design in the development and management of parks, recreation and cultural resource facilities.
- In subsection 8.4 Recreational Facilities and Programs, revise the following action:  
Action PR 4.2 Sustainable and Resilient Practice Development  
Use nationally accepted sustainable and resilient design principles and best management practices in park design.
- In subsection 8.7 Dorothea Dix Park, revise the following policy:  
Policy PR 7.3 Design for Sustainability and Resilience  
Incorporate at a most fundamental level the notions of sustainability and resilience and the relationship between the health of the human spirit and landscape.
- Designate the following policies as key policies for the determination of consistency of rezoning requests:
  - Policy PR 3.13 Greenway-oriented Development

## Public Utilities

- In subsection 9.5 Stormwater, revise the following action:  
Action PR 5.1 Sustainable and Resilient Stormwater Management  
Reduce run-off velocity and improve water quality from existing and new development using sustainable and resilient infrastructure techniques that use soils and vegetation to capture, cleanse, and re-use stormwater runoff.
- In subsection 9.6 Energy and Telecommunications, revise the following policy:  
Policy PU 6.7 Removing Barriers in Renewable Energy and Energy Efficiency  
Remove prohibitions and reduce barriers that impede the installation of solar panels, the use of clotheslines, and other renewable technologies in neighborhoods governed by overlay districts, restrictive covenants, and homeowner associations while allowing for appropriate oversight in historic overlay districts.  
*See Section 5, Environmental Protection, Action EP 1.8 for information regarding Solar and Distributed Energy Resource Incentives.*



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11932

## Community Facilities and Services

- In subsection 10.1 Community Facilities and Services, amend Action CS 1.2 as follows:

Action CS 1.2 Sustainable and Resilient Development Plan

Develop a sustainable and resilient development action plan for community facilities.



## **RESOLUTION NO. (2019) 962**

### **A RESOLUTION TO AMEND THE 2030 COMPREHENSIVE PLAN**

#### **CP-2(C)-19: Economic Prosperity and Equity / Expanding Housing Choices**

**WHEREAS**, the Raleigh Comprehensive Plan contains the general policy of the City Council to be used as a guide for development, the scheduling of capital improvements, preparation of budgets and ordinances, and operating procedures to implement the Plan; and,

**WHEREAS**, the purpose of the Comprehensive Plan is also to provide general guidance to city agencies, other public agencies, private individuals, and organizations as they prepare detailed plans, programs, and ordinances; and,

**WHEREAS**, it is the intent of the City Council to maintain and amend this Comprehensive Plan as the official statement of City Council policy concerning the future development of the City of Raleigh; and,

**WHEREAS**, the Plan as adopted in 2009 (Resolution 2009–997) includes a policy that calls for Updates to occur every five years to maintain its currency and relevancy; and

**WHEREAS**, City Council authorized an Update to the Plan in 2014, and specific changes to the Plan were forecasted in a White Paper published by City Planning in 2016 and approved by City Council; and

**WHEREAS**, City Planning staff has worked closely with other city departments and with appointed boards and commissions to ensure that the content of the Update reflects the current state of citywide policies and practices; and

**WHEREAS**, City Planning staff has solicited and received input from the public about the Update on an ongoing basis between 2015 and 2019; then

**THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF RALEIGH, NORTH CAROLINA,**

Section 1. That the 2030 Comprehensive Plan be amended to include the edits identified as CP-2(C)-19 as described in Attachment A and in Planning Commission's Certified Recommendation #11914 dated May 28, 2019.

Section 2. That the Housing Section of the 2030 Comprehensive Plan Update be amended as described in Attachment B.

**Adopted:** November 12, 2019

**Distribution:** Planning – Bowers, Crane, Mabel, Walter



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11914

## SUBJECT: CP-2(C)-19 2030 COMPREHENSIVE PLAN UPDATE, ECONOMIC PROSPERITY AND EQUITY / EXPANDING HOUSING CHOICES

**Request:** This portion of the 2030 Comprehensive Plan Update amendment is to alter narrative text, policies, actions, maps, and other content of the following sections of the Plan as presented in the Council Briefing Copy of the Plan transmitted in September of 2018 and described in the associated staff reports:

- Economic Development
- Housing
- Participation in Planning

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**Recommendation:** Approve the amendments to the specified 2030 Comprehensive Plan sections as presented, with the revisions described in the attachment to this Certified Recommendation.

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**Findings and Reasons:** The amendment is fulfilling Comprehensive Plan policy IM 3.1, which call for five-year updates to the Plan to keep it current and maintain its relevance.

The amendment is founded on extensive engagement with the public, external stakeholders, and internal city departments.

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**To PC:** May 28, 2019

**To CC:** June 4, 2019

**Staff Coordinator:** Ira Mabel, (919) 996-2652, ira.mabel@raleighnc.gov



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11914

## Economic Development Section

**Motion:** Geary  
**Second:** Hicks  
**In Favor:** Geary, Hicks, Jeffreys, Lyle, McIntosh, Novak, Swink and Tomasulo  
**Opposed:** None

## Housing Section

**Motion:** Jeffreys  
**Second:** Geary  
**In Favor:** Geary, Hicks, Jeffreys, Lyle, McIntosh, Novak, Swink and Tomasulo  
**Opposed:** None

## Participation in Planning Subsection

**Motion:** Jeffreys  
**Second:** Geary  
**In Favor:** Geary, Hicks, Jeffreys, Lyle, McIntosh, Novak, Swink and Tomasulo  
**Opposed:** None

This document is a true and accurate statement of the findings and recommendations of the Planning Commission.

## Signatures:

_____	_____
Planning Director	Planning Commission Chair
5/28/19	5/28/19



# RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR #11914

## Changes Recommended by Planning Commission

### Economic Development

- On page 6-21 in *Hospitality and Tourism, Action ED 6.3 Cultural Resource Preservation* received a modification to clarify the meaning:  
“Provide development ~~or financial~~ incentives for preservation of cultural resources.”

### Housing

- Policy H 1.9 Housing Diversity: Promote housing diversity and affordable housing choices for households at 60 percent AMI or below in the immediate area around transit corridors, in mixed-use districts, especially downtown and near employment and commercial centers.
- On page 7-11, in the paragraph discussing the Wake County Transit Plan:  
“The main components of the county plan, which will have a significant impact of Raleigh’s residents, are: (1) increase bus service frequency, reliability, and reach from 17 to 83 miles; (2) implement Bus Rapid Transit, initially along four corridors in Raleigh; and (3) implement approximately 37 miles of Commuter Rail Transit, connecting downtown Raleigh to ~~Raleigh-Durham airport~~, Cary, Research Triangle Park, and Durham, with a link to Raleigh-Durham airport.”

### Participation in Planning

- No changes recommended.



## **Attachment B**

This Attachment to Resolution No. (2019) 962 (“CP-2(C)-19: Economic Prosperity and Equity / Expanding Housing Choices”) includes eight changes to the Housing Section of the 2030 Comprehensive Plan Update:

1. Policy H 1.3 Energy Efficiency will be reinstated and revised to advocate for innovative energy efficiencies in addition to and/or beyond federal standards.
2. Policy H 1.7 Public Housing Alteration and Action H 1.5 City and RHA Meetings will be reinstated and revised to call for a partnership between the city and the Raleigh Housing Authority.
3. Policy H2.2 Expanded Housing Assistance will be reinstated and expanded to consider future innovative strategies such as Community Benefit Agreements, Community Reinvestment Act funding opportunities, and Community Land Trust partnerships.
4. Action H 2.7 Fast-Tracking Affordable Units will be reinstated and expanded to represent discussion being held by the Healthy Neighborhoods Committee.
5. Policy H 2.8 Accessory Dwelling Units will be reinstated and expanded to promote innovative applications of ADUs.
6. Action H 2.10 Education Material for Removing Barriers will be reinstated and updated to show that producing quality communications about housing affordability is an ongoing process of improvement, not a one-time goal.
7. Action H 3.1 Ending Homelessness Action Plan will be replaced with a new action calling for a new Ten-Year Action Plan to End Homelessness.
8. Policy H 4.1 Fair Housing Enforcement will be replaced with the following language: “In furtherance of providing equal access to housing and preventing unfair lending practices, enforce the federal Fair Housing Act to the extent permitted by law. Provide educational opportunities, public awareness, and outreach promoting compliance with the Act through City programs, including landlord training and conferences.”