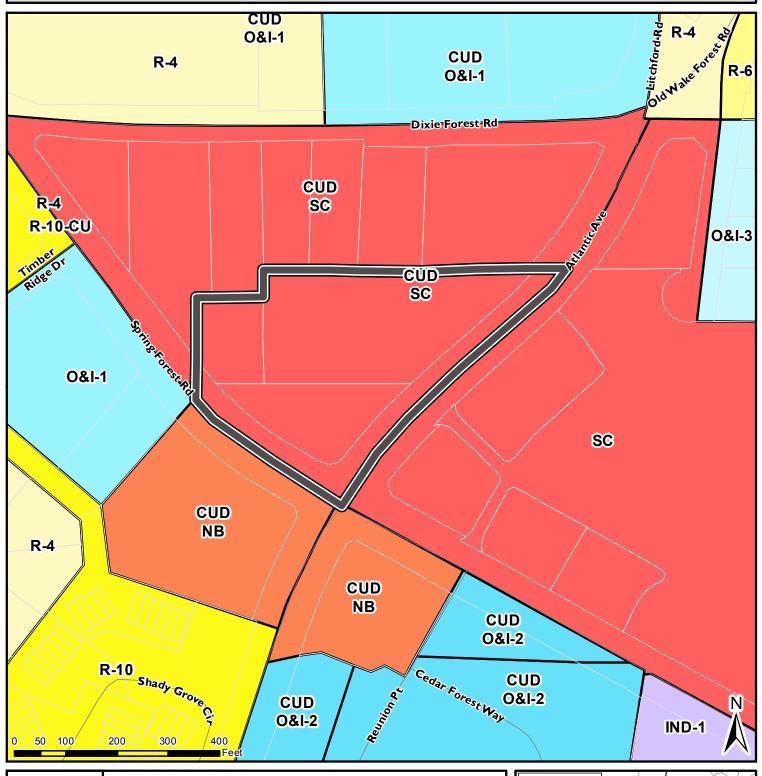
# **Existing Zoning Map**

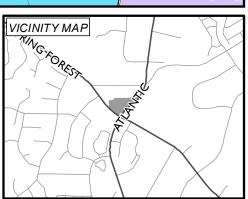
# **Z-15-2015**





# **Request:**

3.24 acres from CUD SC to CX-3-CU





# **Certified Recommendation**

Raleigh Planning Commission

CR# 11680

# Case Information Z-15-15 Spring Forest Road and Atlantic Avenue

Location	Northwest quadrant of the Spring Forest Road and Atlantic Avenue intersection Addresses: 2309 and 2339 Spring Forest Road, 5621 Atlantic Avenue PINs: 1716881975, 1716883767, 1716884957		
Request	Rezone property from Shopping Center Conditional Use District (SC CUD) to Commercial Mixed Use-3 stories-Conditional Use (CX-3-CU)		
Area of Request	3.24 acres		
Property Owner	Roger Williamson PO Box 3758 North Myrtle Beach, SC 29582		
	Austin Family Properties, LLC 5003 Falls of Neuse Road Raleigh, NC 27609  Michael R. Merwarth and wife Priscilla A. Merwarth 1101 Silver Oaks Court Raleigh, NC 27614		
	James R. Rogers III and wife Sara W. Rogers; Ronald J. Kupferman and wife Janice S. Kupferman; Bland B. Pruitt and wife Margaret B. Pruitt; Bruce W. Gulley and wife Carol Sue Gulley; c/o Bruce Gulley 7901 Sagewood Court Raleigh, NC 27615		
Applicant	Michael Birch, Morningstar Law Group 630 Davis Drive, Suite 200 Morrisville, NC 27560 mbirch@morningstarlawgroup.com		
Citizens Advisory Council (CAC)	North CAC Will Owen, Chairperson will.s.owen@gmail.com		
PC Recommendation Deadline	February 22, 2016		

## **Comprehensive Plan Consistency**

The rezoning case is  $\boxtimes$  **Consistent**  $\square$  **Inconsistent** with the 2030 Comprehensive Plan.

## **Future Land Use Map Consistency**

The rezoning case is  $\boxtimes$  **Consistent**  $\square$  **Inconsistent** with the Future Land Use Map.

# **Comprehensive Plan Guidance**

FUTURE LAND USE	Community Mixed Use
URBAN FORM	Center: City Growth Center Corridor: Urban Thoroughfare (Spring Forest Road and Atlantic Avenue)

	Within Transit Stop Half-Mile Buffer			
CONSISTENT Policies	Policy LU 1.2 - Future Land Use Map and Zoning Consistency			
	Policy LU 1.3 - Conditional Use District Consistency			
	Policy LU 2.6 - Zoning and Infrastructure Impacts			
	Policy LU 4.7 - Capitalizing on Transit Access			
	Policy LU 6.4 - Bus Stop Dedication			
	olicy LU 6.4 - Bus Stop Dedication olicy LU 10.6 – Retail Nodes			
	Policy T 4.15 - Enhanced Rider Amenities			
	Policy UD 1.10 - Frontage			
INCONSISTENT Policies	(None noted.)			

## **Summary of Proposed Conditions**

- 1. Limits development to 14,900 square feet of Commercial and Industrial uses. Requires recordation of a development allocation covenant.
- 2. Offers two transit easements and shelters along Spring Forest Road and Atlantic Avenue.
- 3. Requires compliance with some standards of the Parking Limited frontage.
- 4. Prohibits certain Commercial and Industrial uses.

## **Public Meetings**

Neighborhood Meeting	CAC	Planning Commission	City Council	Public Hearing
1/14/15	6/4/15; 11/5/15	11/24/15	12/1/15; 1/5/16	1/19/16

☐ Valid Statutory Protest Petition

#### Attachments

- 1. Staff report
- 2. Existing zoning conditions [(2006) 965 ZC 582] Z-57-05

## **Planning Commission Recommendation**

Recommendation	Approve with conditions.
	City Council may now schedule this proposal for Public Hearing,
	or refer it to committee for further study and discussion.
Findings & Reasons	<ol> <li>The proposal is consistent with the Future Land Use Map, Urban Form Map, and pertinent policies of the Comprehensive Plan.</li> <li>The proposed rezoning is reasonable and in the public</li> </ol>
	interest. The proposal provides the opportunity for retail development in a City Growth Center close to existing and planned transit infrastructure.
	3. The proposal is compatible with the surrounding area. The proposal allows uses and development intensities similar to existing surrounding development. The applicant's stated intent to submit a new condition that prohibits high profile ground signs will also reinforce compatibility with existing development in the area.
Motion and Vote	Motion: Terando
	Second: Fluhrer
	In Favor: Alcine, Braun, Fluhrer, Lyle, Hicks, Schuster, Swink,
	Tomasulo, Terando and Whitsett

This document is a true and accurate statement of the findings and recommendations of the Planning Commission. Approval of this document incorporates all of the findings of the attaches Staff Report.					
Planning Director	 Date	Planning Commission Chairperson	<u>11/24/15</u> Date		
Staff Coordinator:	Vivian Ekstrom: (9 <sup>4</sup>	19) 996-2657; <u>vivian.ekstrom@raleighnc.gc</u>	<u>)V</u>		



## **Zoning Staff Report – Case # Z-15-15**

#### **Conditional Use District**

## **Case Summary**

#### Overview

The proposal seeks to rezone three parcels at the northwest corner of the Spring Forest Road and Atlantic Avenue intersection in north Raleigh. Two of the properties are vacant and wooded, while the third (2309 Spring Forest Road) is occupied by a single family detached home.

There are a variety of surrounding land uses, including commercial, residential, and institutional uses. To the adjacent north of the Atlantic Avenue property, a Sheetz convenience store/gas station and a Waffle House restaurant were recently constructed. Across Atlantic Avenue to the east lies the Pavilion shopping center which has several different retail uses including restaurants, gas stations, and an automotive parts store. A pharmacy, veterinarian clinic and day care are located across Spring Forest Road to the southwest of the subject properties. Also to the adjacent north lie several single family detached homes along Dixie Forest Road. Millbrook High School is less than a quarter mile to the northwest of the subject site.

Zoning and future land use designations in the area reflect the variety of land uses. The subject site is zoned Shopping Center Conditional Use District (CUD SC) as are all adjacent properties. The adopted UDO zoning for the subject property and all adjacent properties is Commercial Mixed Use-3 stories-Parking Limited-Conditional Use (CX-3-PL-CU) The Pavilion shopping center is zoned Shopping Center (SC) and commercial uses across Spring Forest Road are zoned Neighborhood Business Conditional Use District (CUD NB) and Office & Institution-1 (O&I-1). The future land use designation for all adjacent and nearby properties is Community Mixed Use.

The property was last rezoned in 2006 along with properties to the north along Dixie Forest Road. In 2010, these Dixie Forest properties were removed and rezoned to CUD SC (from CUD O&I-1) to allow the retail development that has recently been constructed.

The existing and proposed zoning allow similar uses and intensities. Both the existing and proposed zoning cap development to a maximum of 14,900 square feet. The proposed zoning goes further in prohibiting uses – including any residential or public/institutional uses – other than certain commercial and industrial uses. Commercial and industrial uses that are prohibited include: adult establishment, overnight lodging, bar, nightclub, tavern, lounge, fuel sales, and vehicle sales and rental. Uses prohibited under the existing CUD SC zoning that would be allowed under the proposal are: movie theater, car wash, mini-warehouse storage facility, and vehicle repair (minor). There are also minor building form conditions under the existing zoning for buildings fronting Atlantic Avenue that would no longer apply. A conceptual site layout plan that is a part of the existing zoning would also no longer apply.

The proposed zoning has several conditions, including: a cap on the maximum amount of commercial and industrial land uses, requiring the recordation of a development allocation covenant, an offer of two transit easements and shelters along Spring Forest Road and Atlantic Avenue, a requirement that certain standards of the Parking Limited frontage are met, a prohibition of certain uses, and a prohibition of high profile ground signs.

# **Outstanding Issues**

# **Z**-15-2015 **Existing Zoning Map** CUD **R-4 R-6** O&I-1 ■Dixie Forest Rd CUD SC R-10-CU 0&1-3 SO ALITICATION OF STREET CUD SC **0&I-1** SC CUD NB R-4 CUD NB CUD 0&1-2 R-10 Cedar Forest Way Shady Grove Cir. CUD CUD **O&I-2** O&I-2 IND-1 50 100 200 300 VICINITY MAP Request: 3.24 acres from **CUD SC** Submittal **Date** to CX-3-CU 4/30/2015

# **Rezoning Case Evaluation**

# 1. Compatibility Analysis

## 1.1 Surrounding Area Land Use/ Zoning Summary

	Subject Property	North	South	East	West
Existing Zoning	Shopping Center Conditional Use District	Shopping Center Conditional Use District	Neighborhood Business Conditional Use District	Shopping Center	Office & Institution-1
Additional Overlay	n/a	n/a	n/a	n/a	n/a
Future Land Use	Community Mixed Use	Community Mixed Use	Community Mixed Use	Community Mixed Use	Community Mixed Use
Current Land Use	Single family residential and vacant	Single family residential and retail	Retail (pharmacy and gas station)	Retail (variety  – restaurants, gas station, automotive parts store)	Commercial (day care, animal clinic)
Urban Form (if applicable)	City Growth Center, Urban Thoroughfare, Transit Stop Half-Mile Buffer	City Growth Center, Urban Thoroughfare (along Atlantic Avenue only), Transit Stop Half-Mile Buffer	City Growth Center, Urban Thoroughfare, Transit Stop Half-Mile Buffer	City Growth Center, Urban Thoroughfare, Transit Stop Half-Mile Buffer	City Growth Center, Urban Thoroughfare, Transit Stop Half-Mile Buffer

## 1.2 Current vs. Proposed Zoning Summary

	Existing Zoning	Proposed Zoning
Residential Density:	4.3 dwelling units/acre (14 total DUs)	Not permitted*
Setbacks: Front: Side: Rear:	15' 0'; 15' for corner lot 0'	0' – 100' build-to 0' – 100' build-to 0' or 6'
Retail Intensity Permitted:	14,900 sf*	14,900 sf*
Office Intensity Permitted:	14,900 sf*	14,900 sf*

<sup>\*</sup> Per conditions

## 1.3 Estimated Development Intensities

	Existing Zoning	Proposed Zoning*
Total Acreage	3.24	3.24
Zoning	CUD SC	CX-3-CU

Max. Gross Building SF (if applicable)	14,900**	14,900**
Max. # of Residential Units	14**	Not permitted**
Max. Gross Office SF	14,900**	14,900**
Max. Gross Retail SF	14,900**	14,900**
Max. Gross Industrial SF	14,900**	14,900**
Potential F.A.R		

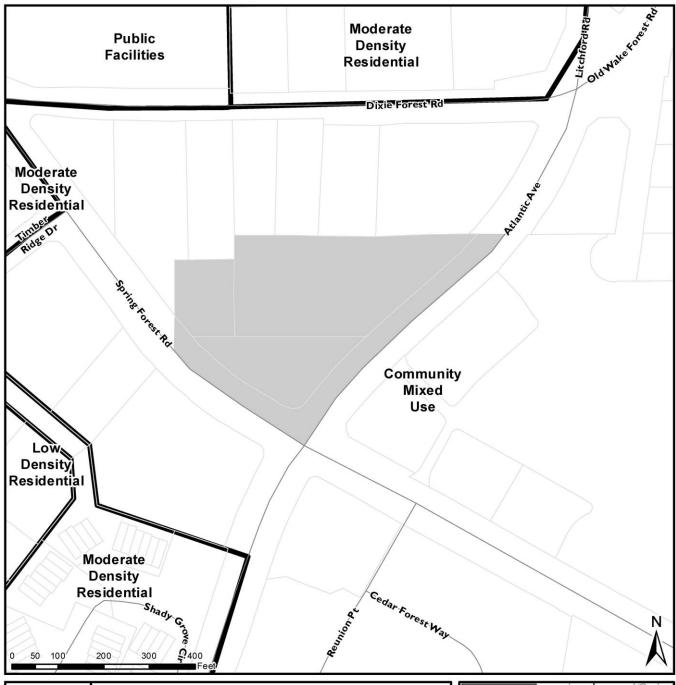
<sup>\*</sup> The development intensities for proposed zoning districts were estimated using an impact analysis tool. The estimates presented are only to provide guidance for analysis.

\*\* Per conditions

The proposed rezoning is:	
□ Compatible with the property and surrounding area.	
Incompatible. Analysis of Incompatibility:	
n/a	

# **Future Land Use Map**

# **Z**-15-2015





4/30/2015

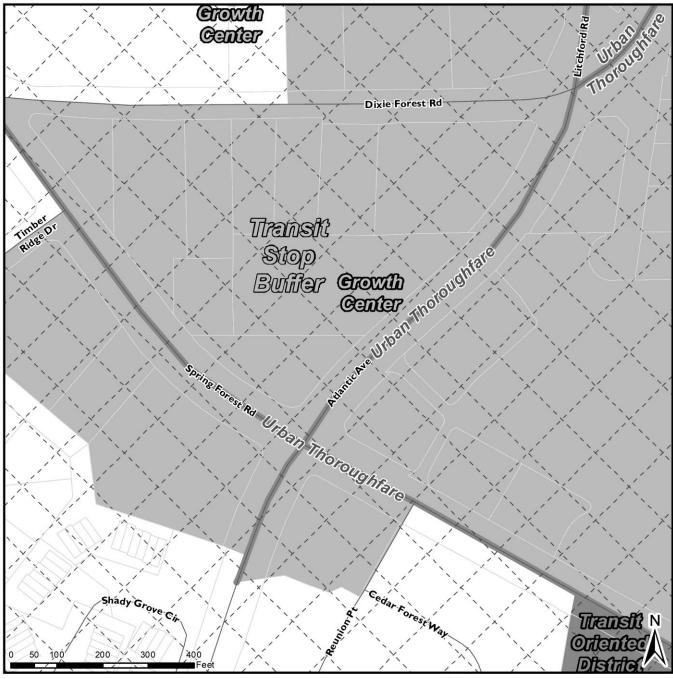
# Request:

3.24 acres from CUD SC to CX-3-CU



# **Urban Form Map**

# **Z**-15-2015





4/30/2015

**Date** 

# Request:

3.24 acres from CUD SC to CX-3-CU



## 2. Comprehensive Plan Consistency Analysis

#### 2.1 Comprehensive Plan

Determination of the conformance of a proposed use or zone with the Comprehensive Plan includes consideration of the following questions:

- Is the proposal consistent with the vision, themes, and policies contained in the Comprehensive Plan?
- Is the use being considered specifically designated on the Future Land Use Map in the area where its location is proposed?
- If the use is not specifically designated on the Future Land Use Map in the area where its location is proposed, is it needed to service such a planned use, or could it be established without adversely altering the recommended land use and character of the area?
- Will community facilities and streets be available at City standards to serve the use proposed for the property?

The proposal can be considered consistent with the Future Land Use Map, the Urban Form Map, and pertinent policies of the Comprehensive Plan. The commercial and limited industrial development possible under the requested zoning is consistent with the site's Community Mixed Use designation.

While the proposal does not include a frontage designation as recommended by the Urban Form Map and policies in the Comprehensive Plan, it does offer conformance with the vast majority of regulations associated with the Parking Limited frontage. Specifically, development on the property would have to meet the building type, build-to, parking location limitations, pedestrian access, and streetscape requirements of the Parking Limited frontage. Sign regulations related to the Parking Limited frontage would not apply.

Existing community facilities and streets appear sufficient to accommodate the redevelopment possible under the proposed zoning. Pending roadway improvements (see transportation comments below) and future Transit Stop construction will augment site access opportunities further.

#### 2.2 Future Land Use

Future Land Use designation:
The rezoning request is:
Consistent with the Future Land Use Map.
Inconsistent Analysis of Inconsistency:
n/a
2.3 Urban Form
Urban Form designation:
■ Not applicable (no Urban Form designation)

The rezoning request is:
Consistent with the Urban Form Map.
Inconsistent Analysis of Inconsistency:
n/a
2.4 Policy Guidance
The rezoning request is <b>inconsistent</b> with the following policies:
n/a

#### 2.5 Area Plan Policy Guidance

The rezoning request is not within a portion of the city subject to an Area Plan.

## 3. Public Benefit and Reasonableness Analysis

### 3.1 Public Benefits of the Proposed Rezoning

- Would permit commercial uses in proximity to a planned transit station and areas targeted for growth.
- As the site is near local and regional bus routes, multi-modal site access can be accommodated.

#### 3.2 Detriments of the Proposed Rezoning

None anticipated.

# 4. Impact Analysis

#### 4.1 Transportation

The site is located at the intersection of two major streets: Spring Forest Road and Atlantic Avenue. Atlantic Avenue is congested during the PM peak period. The applicant has submitted conditions that prohibit build-out beyond what current zoning allows, i.e., 14,900 sq. ft. GFA of commercial use. Therefore, a traffic study is not required for case Z-15-2015.

There are no CIP projects planned for Atlantic Avenue or Spring Forest Road. There is a CIP project to widen Old Wake Forest Road to a four-lane median-divided section with curb and gutter, sidewalks, bicycle lanes and streetlights from Litchford Road to Capital Boulevard. In

accordance with UDO section 8.3.2, the maximum block perimeter for CX-3 zoning is 3,000 feet. The block perimeter bounded by the rights-of-way for Spring Forest, Atlantic and Dixie Forest Road is ~2,800 feet. Offers of cross access to adjacent parcels shall be made in accordance with the Raleigh UDO section 8.3.5.D. Site access is restricted to Spring Forest Road and Atlantic Avenue. Both streets are maintained by the NCDOT. Driveway access to the subject parcels will be determined at site plan review by the NCDOT District Engineer.

**Impact Identified:** None; a traffic study is **not** required for Z-15-2015.

#### 4.2 Transit

This area is currently served by GoRaleigh Routes 25L Triangle Town Center Connector and 54L Spring Forest Crosstown. There are stops on Atlantic/Old Wake Forest/Dixie Forest and Spring Forest/Dixie Forest/Timber Ridge.

**Impact Identified:** Increased development will create additional demand for transit in this area but it is not expected to exceed the capacity of the current system. The condition of transit easements and offer of shelters will help mitigate this impact.

4.3 Hydrology

nyarology	
Floodplain	No FEMA Floodplain present
Drainage Basin	Marsh
Stormwater Management	Subject to Article 9 of UDO
Overlay District	None

**Impact Identified:** Subject to stormwater regulations under Article 9 of UDO.

Maximum Demand (current)

#### 4.4 Public Utilities

	maximum 2 omana (our one)	maximam zomana (propossa)
Water	14,580 gpd	69,375 gpd
Waste Water	14.580 apd	69.375 apd

Maximum Demand (proposed)

**Impact Identified:** The proposed rezoning would add approximately 54,995 gpd to the wastewater collection and water distribution systems of the City. There are existing sanitary sewer and water mains adjacent to the properties.

The developer may be required to submit a downstream sanitary sewer capacity study and those required improvements identified by the study must be permitted and constructed in conjunction with and prior to the proposed development being constructed.

Verification of available capacity for water fire flow is required as part of the building permit process. Any water system improvements required to meet fire flow requirements will also be required.

#### 4.5 Parks and Recreation

There are no greenway corridors, existing or proposed trails or connectors within this site. There is a proposed trail location (Crabtree Creek - Marsh Creek corridor) approximately a half mile from the subject property; there are no active planning/design projects related to this proposed greenway trail. The nearest existing greenway trail is 3.15 miles from the site (Mine

Creek Trail). Recreation Services are provided by Millbrook Exchange Center, 0.4 miles from the subject property.

Impact Identified: None.

#### 4.6 Urban Forestry

One of the three parcels (1716-88-4957) proposed for re-zoning is larger than two acres and is currently subject to UDO Sec. 9.1.10—Lots Without Recorded Tree Conservation Areas. If this lot is developed as a new stand-alone site plan or subdivision, it will be additionally subject to UDO Article 9.1.—Tree Conservation.

If all three parcels are recombined and submitted as a new site plan or subdivision, the combined acreage of the development plan will be subject to UDO Article 9.1.—Tree Conservation.

Impact Identified: Tree Conservation Areas must be addressed at the site plan stage.

#### 4.7 Designated Historic Resources

There are no designated historic resources within 1000 feet of the site.

Impact Identified: None.

#### 4.8 Community Development

This site is not located within a redevelopment plan area.

Impact Identified: None.

#### 4.9 Impacts Summary

- Development of the site will create additional demand for transit in this area.
- Sewer and fire flow matters may need to be addressed upon development.

#### 4.10 Mitigation of Impacts

- The provision of transit easements and shelters will mitigate the potential impact of increased transit demand/ridership.
- Address sewer and fire flow capacities at the site plan stage.

#### 5. Conclusions

The proposal is consistent with the Future Land Use Map, the Urban Form Map, and the Comprehensive Plan. The Community Mixed Use future land use designation envisions the commercial and limited industrial uses that are possible under the proposal. In addition, the proposal offers the conditioned equivalent of a Parking Limited frontage to address Urban Form Map policy guidance.



**Rezoning Request** 

# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

OFFICE USE ONLY

## **Rezoning Application**

	General Use	⊠ Conditional Use	☐ Master Plan		Transaction Number
	disting Zoning Classificat oposed Zoning Classific	ion: SC CUD ation Base District: CX Height: -3 Fron	tage: None		
lf t	the property has been pr	eviously rezoned, provide the rezoning ca	se number: Z-57-05		
	ovide all previous transa e-Submittal Conferences	ction numbers for Coordinated Team Rev	iews, Due Diligence Sessions	or	
G	ENERAL INFORMATION				
Pr	operty Address: 2309 and	d 2339 Spring Forest Road and 5621 Atlan	tic Avenue	Date Apvi	1 19, 2015
Pr	operty PIN: 1716-88-1975	, 1716-88-3767 and 1716-88-4957	Deed Reference (Book/Page Page 1419; Book 5189, Page		Page 119; Book 13220,
Ne	earest Intersection: Sprin	g Forest Road and Atlantic Avenue		Proper	ty size (in acres): 3.24 ac
1.	-	BOX 3758, North Myrtle Beach, SC 29582	Phone	Fax	
2.	Austin Family Properties, LLC, 5003 Falls of Neuse Road, Raleigh, NC 27609     and     Michael R. Merwarth and wife Priscilla A. Merwarth, 1101 Silver		Email		
3.	Kupferman and wife Ja wife Margaret B. Pruitt;	C 27614 d wife Sara W. Rogers; Ronald J. nice S. Kupferman; Bland B. Pruitt and Bruce W. Gully and wife Carol Sue ry, 7901 Sagewood Court, Raleigh, NC			
Mi		dress: Law Group, 630 Davis Drive, Suite 200,	Phone: 919.590.0388	Fax	
MC	orrisville, NC 27560		Email: mbirch@morningstar	lawgroup.com	
Ov	vner/Agent Signature	Paperna 14	Email Milex.Men	warth	gmail.com



@ General Use

Existing Zoning Classification: SC CUD

# Planning & Development

🔯 Conditional Use

Development Services
Gustamer Service Center
One Exchange Plaza
1 Exchange Plaza, Suite 400
Raleigh, North Carolina 27601
Phone 919-996-2495
Fax 919-516-2686

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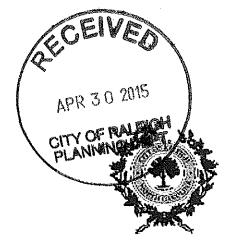
Transaction Number.

#### Rezoning Application

🖾 Master Plan

Proposed Zoning Classification Base District: CX Height: -3 From	rtage: None		
If the property has been previously rezence, provide the rezening c	ase number: Z-57-05		
Provide all previous transaction numbers for Coordinated Team Rev Pre-Submittal Conferences.	vlews, Due Diligence Session	S OF	
GENERAL NAEORNATION			
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Property PIN: 1716-88-1975, 1716-88-3767 and 1716-88-4957	Deed Reference (Book/Pag Page 1419; Book 6189, Pag		Page 119; Book 13220,
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Austin Family Proporties, LLC, 5903 Falls of Hause Road, Releigh, NC 27609 Ronald & Janlo Kupferman, Gruce Gulley, Bland Prultt, James and Sara Rogers, c/o Bruce Gulley, 7901 Sagewood Court, Raleigh, NC 27615	Email		
Project Contact Person/Address: Michael Birch, Morningstar Law Group, 630 Davis Orive, Suite 200, Mortsville, NC 27660	Phono: 919.590.0388	Fax	т (С) (долу неровородного може у чиновор од того вер стого ве со
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A rezoning application will not be considered complete until all required submittel components listed on the Rezoning Checklist have been received and approved.



Rezoning Request

Existing Zoning Classification: SC CUD

🔟 General Use

# Planning & Development

**⊠** Conditional Use

# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

OFFICE USE ONLY

Transaction Number

#### **Rezoning Application**

Master Plan

Proposed Zoning Classification base District: CX Height: -3 Pro	ntage: None	
If the property has been previously rezoned, provide the rezoning c	ase number: Z-57-05	gasenderen der
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GENERAL INFORMATION		
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Nearest Intersection: Spring Forest Road and Atlantic Avenue		Property size (in acres): 3.24 ac
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Austin Family Properties, LLC, 5003 Falls of Neuse Road, Raleigh, NC 27609 Ronald & Janle Kupferman, Bruce Gulley, Bland Pruitt, James and Sara Rogers, c/o Bruce Gulley, 7901 Sagewood Court, Raleigh, NC 27615	Email	
Project Contact Person/Address: Michael Birch, Morningstar Law Group, 630 Davis Drive, Suite 200, Morrisville, NC 27560	Phone: 919.590.0388	Fax
	Email: mbirch@morningsta	rlawgroup.com
Owner/Agent Signature	Email	Name of the second seco

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□ Conditional Use

**Rezoning Request** 

☐ General Use

# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

OFFICE USE ONLY

**Transaction Number** 

#### **Rezoning Application**

☐ Master Plan

Existing Zoning Classification: SC CUD Proposed Zoning Classification Base District: CX Height: -3 Frontage: None				
If the property has been previously rezoned, provide the rezoning ca	ase number: Z-57-05	The state of the s		
Provide all previous transaction numbers for Coordinated Team Rev Pre-Submittal Conferences.	riews, Due Diligence Sessions or			
GENERAL INFORMATION				
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Ronald & Janie Kupferman, Bruce Gulley, Bland Pruitt, James and Sara Rogers, c/o Bruce Gulley, 7901 Sagewood Court, Raleigh, NC 27615	Email			
Project Contact Person/Address: Michael Birch, Morningstar Law Group, 630 Davis Drive, Suite 200,	Phone: 919.590.0388	Fax		
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Ros Awin				

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# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

## **Rezoning Application**

Rezoning Request			OFFICE USE ONLY
General Use	🛛 Conditional Use	Master Plan	Transaction Number
Existing Zoning Classification	on: SC GUD		
Proposed Zoning Classificat	ion Base District: CX Height: -3	Frontage: None	
If the property has been pre-	riously rezoned, provide the rezonin	ng case number: Z-57-05	
Provide all previous transac Pre-Submittal Conferences.	tion numbers for Coordinated Team	Reviews, Due Diligence Sessions or	

GENERAL INFORMATION	4 - 6 -	
Property Address: 2309 and 2339 Spring Forest Road and 5621 Atlar	ntic Avenue	Date April 14, 2015
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Morrisville, NC 27560	Email: mbirch@morningstarlawgroup.com	
Owner/Agent Signature  Saca W Rosers  Lang Clays	TRR3 @ JR	R3 , com

A rezoning application will not be considered complete until all required submittal components listed on the Rezoning Checklist have been received and approved.



☐ Conditional Use

# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

OFFICE USE ONLY

Transaction Number

## **Rezoning Application**

Master Plan

Proposed Zoning Classification: SC CUD  Proposed Zoning Classification Base District: CX Height: -3 From	itage: None	
If the property has been previously rezoned, provide the rezoning ca	ese number: Z-57-05	
Provide all previous transaction numbers for Coordinated Team Rev Pre-Submittal Conferences.	views, Due Diligence Sessions or	
GENERAL INFORMATION		
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Property PIN: 1716-88-1975, 1716-88-3767 and 1716-88-4957	Deed Reference (Book/Page): Boo Page 1419; Book 5189, Page 861	k 12264, Page 119; Book 13220,
Nearest Intersection: Spring Forest Road and Atlantic Avenue		Property size (in acres): 3.24 ac
Property Owner/Address: Roger Williamson, PO BOX 3758, North Myrtle Beach, SC 29582 Austin Family Properties, LLC, 5003 Falls of Neuse Road, Raleigh,	Phone	Fax
NC 27609 Ronald & Janio Kupferman, Bruce Gulley, Bland Pruitt, James and Sara Rogers, c/o Bruce Gulley, 7901 Sagewood Court, Raleigh, NC 27615	Email	
Project Contact Person/Address: Michael Birch, Morningstar Law Group, 630 Davis Drive, Suite 200,	Phone: 919.590.0388	Fax
Morrisville, NC 27560	Email: mbirch@morningstarlawgroup.com	
Owner/Agent Signature  Sarel Sun Sully	brucegulle	gocymail.com

A rezoning application will not be considered complete until all required submittal components listed on the Rezoning Checklist have been received and approved.

Rezoning Request

☐ General Use

2:47 pm 4-14-15

OFFICE USE ONLY

**Transaction Number** 



□ Conditional Use

**Rezoning Request** 

4838-9545-7825, v. 1

☐ General Use

# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

## **Rezoning Application**

☐ Master Plan

Existing Zoning Classification: SC CUD Proposed Zoning Classification Base District: CX Height: -3 Fron	418354	
If the property has been previously rezoned, provide the rezoning ca	se number: Z-57-05	
Provide all previous transaction numbers for Coordinated Team Rev Pre-Submittal Conferences.	iews, Due Diligence Sessions or	
GENERAL INFORMATION		
Property Address: 2309 and 2339 Spring Forest Road and 5621 Atlan	ntic Avenue	Date April 14, 2015
Property PIN: 1716-88-1975, 1716-88-3767 and 1716-88-4957	Deed Reference (Book/Page): Boo Page 1419; Book 5189, Page 861	k 12264, Page 119; Book 13220,
Nearest Intersection: Spring Forest Road and Atlantic Avenue		Property size (in acres): 3.24 ac
Property Owner/Address: 1. Roger Williamson, PO BOX 3758, North Myrtle Beach, SC 29582 2. Austin Family Properties, LLC, 5003 Falls of Neuse Road,	Phone	Fax
Raleigh, NC 27609 and Michael R. Merwarth and wife Priscilla A. Merwarth, 1101 Silver	Email	
Oaks Court, Raleigh, NC 27614  3. James R. Rogers III and wife Sara W. Rogers; Ronald J. Kupferman and wife Janice S. Kupferman; Bland B. Pruitt and wife Margaret B. Pruitt; Bruce W. Gully and wife Carol Sue Gulley; c/o Bruce Gulley, 7901 Sagewood Court, Raleigh, NC 27615		
Project Contact Person/Address: Michael Birch, Morningstar Law Group, 630 Davis Drive, Suite 200,	Phone: 919.590.0388	Fax
Morrisville, NC 27560	Email: mbirch@morningstarlawgro	oup.com
Owner/Agent Signature  LIMI C. Clastin, In.  Member - Manager  Austin Francis Moperties.	Email	
Austin Francy Proporties.	46	



Conditional Use District Zoning Conditions		OFFICE USE ONLY
Zoning Case Number: Z-15-15		Transaction Number
Date Submitted: January 25, 2016		
Existing Zoning: SC CUD	Proposed Zoning: CX-3-CUD	

#### NARRATIVE OF ZONING CONDITIONS OFFERED

- Development on the property shall be limited to a maximum of 14,900 square feet gross floor area of Commercial and Industrial land uses, as those principal uses are set forth in Table 6.1.4 "Allowed Principal Use Table", and as subject to the list of prohibited uses in Condition 4 of this zoning ordinance. No other uses shall be permitted on the rezoned land. Prior to recordation of a subdivision plat or the issuance of a building permit, whichever shall first occur, the owner of the property shall cause to be recorded in the Wake County Registry a restrictive covenant that allocates among the lots of record comprising the property the Commercial land use floor area permitted by this rezoning ordinance. Such restrictive covenant shall be approved by the City Attorney or his designee prior to recordation of the restrictive covenant. Such restrictive covenant shall provide that it may be amended or terminated only with the prior written consent of the City Attorney or his designee.
- Prior to recordation of a subdivision plat or issuance of a building permit for new development, two transit easements shall be deeded to the City and recorded in the Wake County Registry one along Spring Forest Road and one along Atlantic Avenue. Prior to recordation of each transit easement, the dimensions (not to exceed 15 feet in depth or 20 feet in width) and location of each easement shall be approved by the Public Works Department and each easement document approved by the City Attorney's Office. If, prior to issuance of the first building permit for new development, the Public Works Department requests installation of a shelter within one or both of the transit easement areas, an ADA accessible shelter shall be constructed prior to the first certificate of occupancy, with construction plans approved by the Public Works Department.
- 3. Development on the property shall comply with the Parking Limited frontage standards set forth in UDO section 3.4.5 and any allowable administrative alternates.
- 4. The following Commercial and Industrial land uses, as set forth in Table 6.1.4 "Allowed Principal Use Table", are prohibited: adult establishment; outdoor recreation all types; overnight lodging; heliport all types; bar, nightclub, tavern, lounge; pawnshop; fuel sales; vehicle sales and rental; vehicle repair (major); detention, jail, prison; light manufacturing all types; research and development all types.
- 5. Low profile ground signs and medium profile ground signs are permitted. The maximum size of a medium profile ground sign is 7 feet in height and 85 square feet in area. High profile ground signs are prohibited.

These zoning conditions have been voluntarily offered by the property owner. All property owners must sign each condition page. This page may be photocopied if additional space is needed.

Roger A. Williams Roger A. Williams



# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

Conditional Use District Zoning	g Conditions	OFFICE USE ONLY
Zoning Case Number: Z-15-15		Transaction Number
Date Submitted: January 25, 2016		
Existing Zoning: SC CUD	Proposed Zoning: CX-3-CUD	

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Owner/Agent Signature	Print Name
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toru . Control, sa	
C by Trave. Austin, Sn. Man	ingua by Dan C. Austra, Su.
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Conditional Use District Zoning	Conditions	OFFICE USE ONLY
Zoning Case Number: Z-15-15		Transaction Number
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Owner/Agent Signature	Print Name Nichael Z Merwarth
· Piscina A law	



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Owner/Agent Signature	Print Name
MM & Roger P	Sara W Rogers Som & Royer FT STATES R. Royers



Conditional Use District Zoning Conditions  Zoning Case Number: Z-15-15		OFFICE USE ONLY
		Transaction Number
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Owner/Agent Signature	Print Name
Riller S. Kufferan	Parses Repterenter JANIE S. Kepternter



Conditional Use District Zo	ning Conditions	OFFICE USE ONLY
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Owner/Agent/Signature
Carol Yun Dulley

Print Name
BINUCE GULLEY

CAMOL SUE GULLEY



Conditional Use District Zonia	ng Conditions	OFFICE USE ONLY
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Owner/Agept Signature	Print Name
Dand B trull Je	BLAND PRUITI JR
Margard B. Privil	MARCARET B PRUITT



# Development Services Customer Service Center

One Exchange Plaza 1 Exchange Plaza, Suite 400 Raleigh, North Carolina 27601 Phone 919-996-2495 Fax 919-516-2685

#### **Rezoning Application Addendum**

Comprehensive Plan Analysis	OFFICE USE ONLY
The applicant is asked to analyze the impact of the rezoning request. State Statutes require that the rezoning either be consistent with the adopted Comprehensive Plan, or that the request be reasonable and in the public interest.	Transaction Number
	Zoning Case Number

#### STATEMENT OF CONSISTENCY

Provide brief statements regarding whether the rezoning request is consistent with the future land use designation, the urban form map and any applicable policies contained within the 2030 Comprehensive Plan.

- The property is designated Community Mixed Use on the Future Land Use Map, which recommends higher-intensity retail uses. This
  category also notes that CX is the primary corresponding district for areas designated Community Mixed Use. The proposed rezoning
  to CX is consistent with the Future Land Use Map guidance.
- 2. The property is located in a City Growth Center and is located within the one-half mile transit buffer as shown on the Urban Form Map. The Comprehensive Plan notes that City Growth Centers are opportunities for redevelopment. The proposed rezoning to CX is consistent with this Urban Form Map guidance.
- 3. The proposed rezoning is consistent with the following Comprehensive Plan policies: LU 1.2 "Future Land Use Map & Zoning Consistency", LU 1.3 "Conditional Use District Consistency", LU 2.6 "Zoning & Infrastructure Impacts", LU 4.5 "Connectivity"; LU 5.2 "Managing Commercial Development Impacts"; LU 7.1 "Encouraging Nodal Development"; LU 7.3 "Single-Family Lots on Major Roads"; and LU 7.4 "Scale and Design of New Commercial Uses".

#### **PUBLIC BENEFITS**

Provide brief statements regarding the public benefits derived as a result of the rezoning request.

- 1. The rezoning request benefits the public by permitting development in accordance with the Comprehensive Plan.
- 2. The rezoning request benefits the public by permitting retail land uses at the intersection of two major thoroughfares and in proximity to other retail land uses with similar scale and intensity.

#### **URBAN DESIGN GUIDELINES**

If the property to be rezoned is shown as a "mixed use center" or located along a Main Street or Transit Emphasis Corridor as shown on the Urban Form Map in the Comprehensive Plan, the applicant must respond to the Urban Design Guidelines contained in the 2030 Comprehensive Plan.

- All Mixed-Use developments should generally provide retail (such as eating establishments, food stores, and banks), and other such uses as
  office and residential within walking distance of each other. Mixed uses should be arranged in a compact and pedestrian friendly form.
   Response: The rezoning request permits residential, office and retail land uses, consistent with this guideline.
- 2. Within all Mixed-Use Areas buildings that are adjacent to lower density neighborhoods should transition (height, design, distance and/or landscaping) to the lower heights or be comparable in height and massing.
  - Response: The maximum building height of three stories ensures an appropriate transition to adjoining residential uses.
- 3. A mixed use area's road network should connect directly into the neighborhood road network of the surrounding community, providing multiple paths for movement to and through the mixed use area. In this way, trips made from the surrounding residential neighborhood(s) to the mixed use area should be possible without requiring travel along a major thoroughfare or arterial.
  - Response: The properties subject to the rezoning do not front along or have access to the neighborhood road network but will have cross-access among adjoining properties.
- 4. Streets should interconnect within a development and with adjoining development. Cul-de-sacs or dead-end streets are generally discouraged except where topographic conditions and/or exterior lot line configurations offer no practical alternatives for connection or through traffic. Street stubs should be provided with development adjacent to open land to provide for future connections. Streets should be planned with due regard to the designated corridors shown on the Thoroughfare Plan.
  - Response: No new streets are contemplated as part of this development, and there are no opportunities for connections to neighborhood streets. However, there will be an internal private street network among adjoining properties.
- 5. New development should be comprised of blocks of public and/or private streets (including sidewalks). Block faces should have a length generally not exceeding 660 feet. Where commercial driveways are used to create block structure, they should include the same pedestrian amenities as public or private streets.
  - Response: The properties subject to the rezoning have frontage on two streets, but do not comprise the entire frontage of a block. However, it is expected that the properties will be part of a block face of less than 660 feet when taking into account commercial driveways.
- 6. A primary task of all urban architecture and landscape design is the physical definition of streets and public spaces as places of shared use. Streets should be lined by buildings rather than parking lots and should provide interest especially for pedestrians. Garage entrances and/or loading areas should be located at the side or rear of a property.
  - Response: Transparency on the ground level will be provided in accordance with the UDO, consistent with this guideline. At this time, building and parking locations have not been determined.
- 7. Buildings should be located close to the pedestrian-oriented street (within 25 feet of the curb), with off-street parking behind and/or beside the buildings. When a development plan is located along a high volume corridor without on-street parking, one bay of parking separating the building frontage along the corridor is a preferred option.
  - Response: At this time, building and parking locations have not been determined.
- 8. If the site is located at a street intersection, the main building or main part of the building should be placed at the corner. Parking, loading or service should not be located at an intersection.
  - Response: At this time, building and parking locations have not been determined.
- To ensure that urban open space is well-used, it is essential to locate and design it carefully. The space should be located where it is visible and easily accessible from public areas (building entrances, sidewalks). Take views and sun exposure into account as well.
  - Response: An outdoor amenity area will be provided in accordance with the UDO.
- New urban spaces should contain direct access from the adjacent streets. They should be open along the adjacent sidewalks and allow for multiple points of entry. They should also be visually permeable from the sidewalk, allowing passersby to see directly into the space.

  Response: An outdoor amenity area will be provided in accordance with the UDO.
- 11. The perimeter of urban open spaces should consist of active uses that provide pedestrian traffic for the space including retail, cafés, and restaurants and higher-density residential.
- Response: An outdoor amenity area will be provided in accordance with the UDO.
- 12. A properly defined urban open space is visually enclosed by the fronting of buildings to create an outdoor "room" that is comfortable to users. Response: An outdoor amenity area will be provided in accordance with the UDO.
- 13. New public spaces should provide seating opportunities.
  - Response: An outdoor amenity area will be provided in accordance with the UDO.
- Parking lots should not dominate the frontage of pedestrian-oriented streets, interrupt pedestrian routes, or negatively impact surrounding developments.
  - Response: At this time, building and parking locations have not been determined.
- Parking lots should be located behind or in the interior of a block whenever possible. Parking lots should not occupy more than 1/3 of the frontage of the adjacent building or not more than 64 feet, whichever is less.
  - Response: At this time, building and parking locations have not been determined.

Buildings should define the streets spatially. Proper spatial definition should be achieved with buildings or other architectural elements (including certain tree plantings) that make up the street edges aligned in a disciplined manner with an appropriate ratio of height to width. Response: At this time, building location has not been determined.  The primary entrance should be both architecturally and functionally on the front facade of any building facing the primary public street. Such entrances shall be designed to convey their prominence on the fronting facade.  Response: At this time, building location, orientation and design has not been determined.  The ground level of the building should offer pedestrian interest along sidewalks. This includes windows entrances, and architectural details. Signage, awnings, and ornamentation are encouraged.  Response: Transparency at the ground level will be provided in accordance with the UDO.  The sidewalks should be the principal place of pedestrian movement and casual social interaction. Designs and uses should be complementary to that function.
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,
requirements.  Response: Streets, sidewalks and street landscaping will be provided in accordance with the UDO.
complement the face of the buildings and which shade the sidewalk. Residential streets should provide for an appropriate canopy, which shadows both the street and sidewalk, and serves as a visual buffer between the street and the home. The typical width of the street landscape strip is 6-8 feet. This width ensures healthy street trees, precludes tree roots from breaking the sidewalk, and provides adequate pedestrian buffering. Street trees should be at least 6 1/4" caliper and should be consistent with the City's landscaping, lighting and street sight distance
Response: Sidewalks will be provided in accordance with the UDO.  Streets should be designed with street trees planted in a manner appropriate to their function. Commercial streets should have trees which
Sidewalks should be 5-8 feet wide in residential areas and located on both sides of the street. Sidewalks in commercial areas and Pedestrian Business Overlays should be a minimum of 14-18 feet wide to accommodate sidewalk uses such as vendors, merchandising and outdoor seating.
City and should be scaled for pedestrians.  Response: No new streets are contemplated as part of this development.
It is the intent of these guidelines to build streets that are integral components of community design. Public and private streets, as well as commercial driveways that serve as primary pedestrian pathways to building entrances, should be designed as the main public spaces of the
conserved as open space amenities and incorporated in the overall site design.  Response: There are no known sensitive landscape or environmental areas on the properties.
All development should respect natural resources as an essential component of the human environment. The most sensitive landscape areas, both environmentally and visually, are steep slopes greater than 15 percent, watercourses, and floodplains. Any development in these areas should minimize intervention and maintain the natural condition except under extreme circumstances. Where practical, these features should be
Response: Sidewalks will be provided in accordance with the UDO.
Convenient, comfortable pedestrian access between the transit stop and the building entrance should be planned as part of the overall pedestrian network.
Response: The rezoning request permits retail land uses within one-half mile of a planned transit stop and within walking distance to bus stops.
Higher building densities and more intensive land uses should be within walking distance of transit stops, permitting public transit to become a viable alternative to the automobile.
Response: No parking structures are contemplated as part of this development.
Parking structures are clearly an important and necessary element of the overall urban infrastructure but, given their utilitarian elements, can give serious negative visual effects. New structures should merit the same level of materials and finishes as that a principal building would, care in the use of basic design elements cane make a significant improvement.
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#### REPORT OF MEETING WITH ADJACENT PROPERTY OWNERS ON JANUARY 14, 2015

Pursuant to applicable provisions of the Unified Development Ordinance, a meeting was held with respect to a potential rezoning with adjacent property owners on Wednesday, January 14, 2015, at 5:30 p.m. The property considered for rezoning totals approximately 3.24 acres, with the addresses of 2309 and 2339 Spring Forest Road and 5621 Atlantic Avenue, and having Wake County Parcel Identification Numbers 1716-88-1975, 1716-88-3767 and 1716-88-4957. This meeting was held at the offices of Morningstar Law Group located at 630 Davis Drive, Suite 200, Morrisville, NC 27560. All owners of property within 100 feet of the subject property were invited to attend the meeting. Attached hereto as **Exhibit A** is a copy of the neighborhood meeting notice. A copy of the required mailing list for the meeting invitations is attached hereto as **Exhibit B**. A summary of the items discussed at the meeting is attached hereto as **Exhibit C**. Attached hereto as **Exhibit D** is a list of individuals who attended the meeting.

#### EXHBIT A

#### NEIGHBORHOOD MEETING NOTICE



Michael Birch | Attorney 630 Davis Drive, Suite 200 Morrisville, NC 27560

919-590-0388 mbirch@morningstarlawgroup.com www.morningstarlawgroup.com

To:

**Neighboring Property Owner** 

From:

Michael Birch

Date:

December 31, 2014

Re:

Notice of meeting to discuss potential rezoning of property located in the northwest quadrant of the intersection of Atlantic Avenue and Spring Forest Road, containing approximately 3.24 acres, with the addresses of 2309 and 2339 Spring Forest Road and 5621 Atlantic Avenue, and having Wake County Parcel Identification Numbers 1716-88-1975, 1716-88-3767 and 1716-88-4957

(the "Property").

We are counsel for a developer that is considering rezoning the Property. The Property is currently zoned Shopping Center - Conditional Use. The proposed zoning district is Community Mixed Use (CX) - Conditional Use.

You are cordially invited to attend a meeting to discuss the potential rezoning. We have scheduled a meeting with surrounding property owners on Wednesday, January 14, 2015 at 5:30 p.m. This meeting will be held at the offices of Morningstar Law Group located at 630 Davis Drive, Suite 200, Morrisville, NC 27560.

This meeting is required by the City of Raleigh and is intended to afford neighbors an opportunity to ask questions about the potential rezoning and for the owners to obtain suggestions and comments you may have about it. You are not required to attend, but are certainly welcome. After the meeting, we will prepare a report for the Raleigh Planning Department regarding the items discussed at the meeting.

Please do not hesitate to contact me directly should you have any questions or wish to discuss any issues. I can be reached at (919) 590-0388 or mbirch@morningstarlawgroup.com.

#### EXHIBIT B

#### LIST OF PROPERTY OWNERS TO WHOM NOTICES WERE SENT

WEC 98H-7 LLC STORE ACCOUTING DEPT 1 CVS DR WOONSOCKET RI 02895-6146

WILLIAMSON, ROGER A PO BOX 3758 NORTH MYRTLE BEACH SC 29582-0758

AUSTIN FAMILY PROPERTIES LLC 5003 FALLS OF NEUSE RD RALEIGH NC 27609-5500

KUPPERMAN, RONALD J KUPPERMAN, JANIE S c/o BRUCE GULLEY 7901 SAGEWOOD CT RALEIGH NC 27615-3730

RI CS2 LLC REALTY INCOME CORP-PORTFOLIO MGNTMT PO BOX 460069 ESCONDIDO CA 92046-0069

POOLE INVESTMENT PROPERTIES LLC 700 N PENINSULA AVE NEW SMYRNA BEACH FL 32169-2426

OREILLY AUTOMOTIVE INC OREILLY AUTO PARTS STORE 2442 PO BOX 6116 CHICAGO IL 60606-0116

HALL, DAVID E HALL, PEGGY I PO BOX 1321 JEFFERSON NC 28640-1321

WILLIAMSON, ROGER PO BOX 3758 NORTH MYRTLE BEACH SC 29582-0758

WILLIAMSON, ROGER PO BOX 3758 NORTH MYRTLE BEACH SC 29582-0758 WILLIAMSON, ROGER PO BOX 3758 NORTH MYRTLE BEACH SC 29582-0758

WAFFLE HOUSE INC 5986 FINANCIAL DR NORCROSS GA 30071-2949

PTM LP 5700 6TH AVE ALTOONA PA 16602-1111

2431 SPRING FOREST ROAD HOLDINGS LLC CWCAPITAL ASSET MGMT 7501 WISCONSIN AVE # 500 BETHESDA MD 20814-6519

SAMPSON BLADEN OIL CO INC PO BOX 469 CLINTON NC 28329-0469

## **EXHIBIT C**

#### SUMMARY OF DISCUSSION ITEMS

On Wednesday, January 14, 2015 at 5:30 p.m., the applicant held a neighborhood meeting for the property owners adjacent to the parcels subject to the proposed rezoning. There were no attendees and no items were discussed.

# EXHIBIT D

# NEIGHBORHOOD MEETING ATTENDEES

1. None.