

TO: Ruffin L. Hall, City Manager

FROM: Ken Bowers AICP, Director; John Anagnost, Planner II

**DEPARTMENT: City Planning** 

DATE: December 17, 2018

SUBJECT: City Council agenda item for January 8, 2019 – Z-26-18

On December 4, 2018, City Council authorized the public hearing for the following item:

**Z-26-18 Trawick Road**, on its west side, south of Skycrest Drive, being Wake County PIN 1724591457. Approx. 4.33 acres are requested by MSM PROPERTY VENTURES LLC to be rezoned.

Current zoning: Residential-6 (R-6)

Requested zoning: Residential-10-Conditional Use (R-10-CU).

The zoning conditions dated October 30 limit height to 38 feet, limit the use of vinyl to 20% of any façade, prohibit the apartment building type, require a pocket park with active amenities, require a 20-foot undisturbed area along the western property boundary, require a ten-foot undisturbed area along the northern property boundary, prohibit vehicular access from Piedmont Drive, limit the number of townhouse units in a group, require pitched roofs, require townhouse units to be offset by one foot, require a 25-foot building setback from the western property boundary, and require a 50-foot building setback from the northern property boundary.

Raleigh DOT staff have expressed concern that the condition prohibiting vehicular access from Piedmont Drive could have negative impacts on the safety and accessibility of the local street network. If the request were to be approved without this condition, the City may potentially require vehicular access to the site from Piedmont Drive as part of a development plan. The rezoning review process outlined in the UDO allows the condition to be removed after the public hearing if that is the desire of the applicant.

The request is **inconsistent** with the Future Land Use Map. The request is **consistent** with the Comprehensive Plan.

The **Planning Commission** recommends **approval** in a vote of 7 to 0.

The **Northeast CAC** supports **approval** in a vote of 10 to 0 (November 8, 2018).

Attached are the Planning Commission Certified Recommendation (including Staff Report and Traffic Study Worksheet), the Zoning Conditions, the Petition for Rezoning, and the Neighborhood Meeting Report.

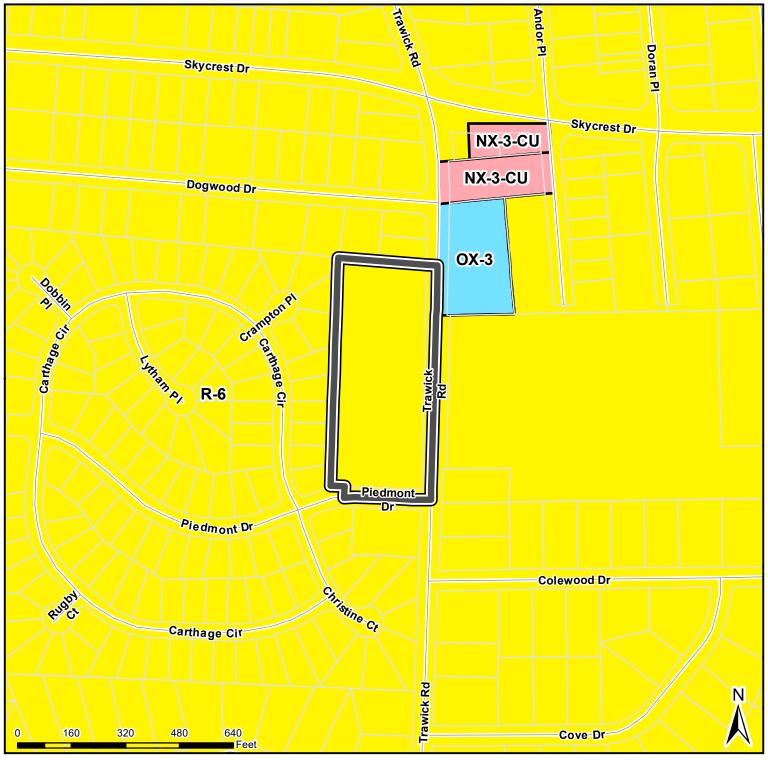
Municipal Building 222 West Hargett Street Raleigh, North Carolina 27601

One Exchange Plaza 1 Exchange Plaza, Suite 1020 Raleigh, North Carolina 27601

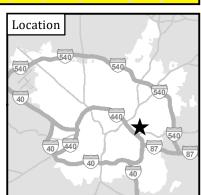
City of Raleigh Post Office Box 590 • Raleigh North Carolina 27602-0590 (Mailing Address)

# **Existing Zoning**

# **Z-26-2018**



Property	2025 Trawick Rd
Size	4.33 acres
Existing Zoning	R-6
Requested Zoning	R-10-CU





## CERTIFIED RECOMMENDATION

Raleigh Planning Commission

CR# 11877

## CASE INFORMATION Z-26-18 2025 TRAWICK ROAD

Location	Trawick Road, on its west side, south of Skycrest Drive Address: 2025 Trawick Road	
	PIN: 1724591457	
	iMAPS, Google Maps, Directions from City Hall	
Request	Rezone property from R-6 to R-10-CU	
Area of Request	4.33 acres	
Corporate Limits	The site is within the City's corporate limits and ETJ. No annexation is	
	required.	
Property Owner	MSM Property Ventures, LLC	
	106 Cottonwood Court	
	Pine Knoll Shores, NC 28512	
Applicant	Nil Ghosh	
	421 Fayetteville Street, Suite 530	
	Raleigh, NC 27601	
Citizens Advisory	Northeast CAC	
Council (CAC)	Chair WRenia Bratts-Brown	
	<u>cacnortheast@gmail.com</u>	
PC	January 23, 2018	
Recommendation		
Deadline		

Comprehensive Plan Consistency
The rezoning case is $igotimes$ Consistent $igodium$ Inconsistent with the 2030 Comprehensive Plan.
FUTURE LAND USE MAP CONSISTENCY  The rezoning case is $\square$ Consistent $\boxtimes$ Inconsistent with the Future Land Use Map.

## COMPREHENSIVE PLAN GUIDANCE

FUTURE LAND USE	Low Density Residential
URBAN FORM	None
CONSISTENT Policies	Policy LU 1.3 - Conditional Use District Consistency
	Policy LU 2.2 - Compact Development
	Policy LU 5.1 - Reinforcing the Urban Pattern
	Policy LU 5.6 - Buffering Requirements
	Policy LU 8.1 - Housing Variety
	Policy LU 8.3 - Conserving, Enhancing, and Revitalizing
	Neighborhoods
	Policy LU 8.10 - Infill Development

	Policy LU 8.12 - Infill Compatibility Policy H 1.8 - Zoning for Housing
INCONSISTENT Policies	Policy LU 1.2 - Future Land Use Map and Zoning Consistency Policy LU 8.5 - Conservation of Single-Family Neighborhoods

#### SUMMARY OF PROPOSED CONDITIONS

- 1. Limits height to 38 feet.
- 2. Limits use of vinyl to 20% of any façade.
- 3. Prohibits the apartment building type.
- 4. Requires additional Outdoor Amenity area with active amenities.
- 5. Requires a 20-foot, undisturbed area along the western property boundary and a tenfoot, undisturbed area along the northern property boundary.
- 6. Prohibits vehicular access from Piedmont Drive.
- 7. Limits the number of townhouse units in a group to six.
- 8. Requires pitched roofs that are visually distinct.
- 9. Requires townhouse units to be offset by one foot.
- 10. Requires a 25-foot building setback from the western property boundary and a 50-foot building setback from the northern property boundary.

#### **PUBLIC MEETINGS**

Neighborhood Meeting	CAC	Planning Commission	City Council
7/19/2018	10/18/2018	10/23/2018,	
(33 attendees)		11/13/2018	

#### PLANNING COMMISSION RECOMMENDATION

[Select one of the following and fill in details specific to the case.]

oxtimes The rezoning case is <b>Consistent</b> with the relevant policies in th and <b>Approval</b> of the rezoning request is reasonable and in the public that the public is $a = a + b + b = a +$	•
The rezoning case is <b>Consistent</b> with the relevant policies in th but <b>Denial</b> of the rezoning request is reasonable and in the public	•
The rezoning is <b>Inconsistent</b> with the relevant policies in the C <b>Denial</b> of the rezoning request is reasonable and in the public inte	•
The rezoning case is <b>Inconsistent</b> with the relevant policies in but <b>Approval</b> of the rezoning request is reasonable and in the public changed circumstances as explained below. Approval of the rezonia mendment to the Comprehensive Plan to the extent described be	olic interest due to ing request constitutes an

Reasonableness and	The request is consistent with the Comprehensive Plan and is in
Public Interest	the public interest because it is compatible with the surrounding
	area.
Recommendation	Approve. City Council may now schedule this proposal for Public
	Hearing or refer it to committee for further study and discussion.
Motion and Vote	Motion: Geary
	Second: Hicks
	In Favor: Braun, Geary, Hicks, Jeffreys, Novak, Queen and Swink
Reason for Opposed	N/A
Vote(s)	

#### **ATTACHMENTS**

#### 1. Staff report

This document is a true and accurate statement of the findings and recommendations of the Planning Commission. Approval of this document incorporates all of the findings of the attached Staff Report and Comprehensive Plan Amendment Analysis.

Planning Director	Date	Planning Commission Chairperson	Date
Staff Coordinator:	John Anagnost: (9	19) 996-2638; <u>John.Anagnost@raleighnc.</u>	gov



## ZONING STAFF REPORT - Z-26-18

#### CONDITIONAL/GENERAL USE DISTRICT

### **OVERVIEW**

The rezoning site is 4.33 acres located on the west side of Trawick Road approximately 500 feet south of Skycrest Drive. There is one single-family home located in the southeast corner of the site. The home was built in 1952 and may be eligible for historic designation. The remainder of the site is heavily wooded.

The site lies about three-quarters of a mile north of New Bern Avenue and one and one-half miles east of the interchange of Capital Boulevard and I-440. N. New Hope Road passes the site three-quarters of a mile to the east. The area around the rezoning site is developed mainly with single-family subdivisions of one-sixth to one-half acre lots. The residential character of the surrounding area is primarily single-story brick ranches. Trawick Downs (Piedmont Drive/Carthage Circle) is characterized by minimal traditional style homes.

There is an area of non-residential uses at the southeast corner of the intersection of Skycrest Drive and Trawick Road, composed of a car dealership and a church. Hill Street Park is less than a mile away to the west. Wilburn Elementary School is located less than a mile to the north of the site.

The zoning in the surrounding area closely matches the existing development. Residential-4 and Residential-6 zoning cover nearly all of the land within 3,000 feet in all directions from the site. The single exception is the car dealership and church across Trawick Road.

The Future Land Use Map shows a similar uniformity, calling for Low Density Residential for the majority of the area within a one-half mile radius. There is a designation of Neighborhood Mixed Use for the car dealership and church mentioned above. A Community Mixed Use designation, extending from New Bern Avenue, is present one-quarter mile south. There is no Urban Form guidance for the site.

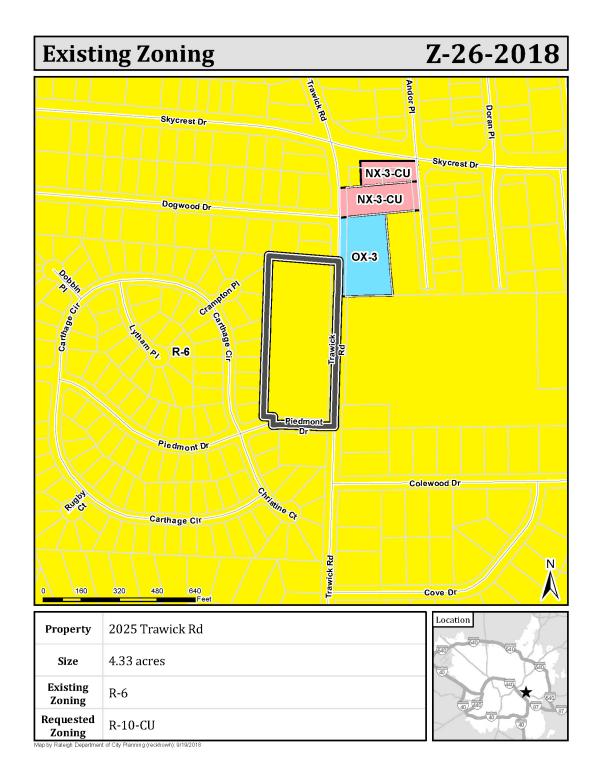
The site is zoned Residential-6. The rezoning request is for Residential-10 with conditions. The offered conditions would limit height, limit the use of vinyl as an exterior material, prohibit apartments, require a pocket park, require undisturbed areas along the northern and western property boundaries, and require townhouses to have design elements that reduce the scale and appearance of building masses.

The request may have the appearance of spot zoning. Spot zoning is a zoning district that impacts one property owner or a small number of property owners either positively or negatively in a way that surrounding properties are not impacted. In some cases, spot zoning is illegal under North Carolina law. Illegal spot zoning must occur on a relatively small area within a larger area of homogenous zoning and not be called for in the jurisdiction's land use planning documents. The requested zoning is not called for by the Future Land Use Map, but the surrounding zoning is not homogenous. There is mixed use

zoning across Trawick Road from the rezoning site. For that reason, this request, if approved, is not likely to meet the criteria of illegal spot zoning.

## **OUTSTANDING ISSUES**

Outstanding Issues	1. Conditions requiring undisturbed buffers may conflict with UDO requirements.	Suggested Mitigation	1. A technical correction could be added to the conditions to identify UDO-based exemptions. Allowing exemptions listed in Section 9.1.4.C, parts 1-7 would resolve potential conflicts.
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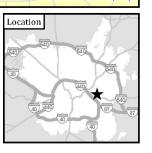
# **Future Land Use** Skycrest Dr Dogwood Dr Neighborhood Mixed Use Low Density

Residential

Piedmont Dr

Carthage Cir



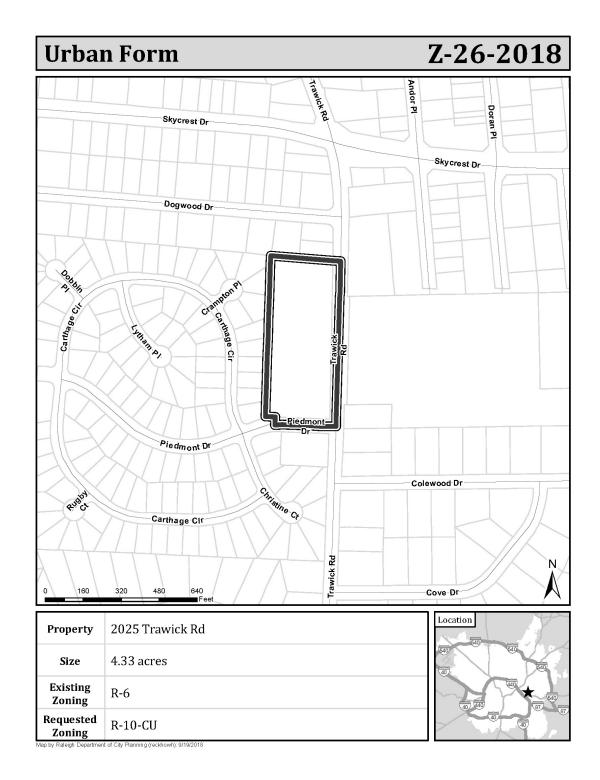


Z-26-2018

Skycrest Dr

Colewood Dr

Cove Dr



### COMPREHENSIVE PLAN

Determination of the conformance of a proposed use or zone with the Comprehensive Plan includes consideration of the following questions:

A. Is the proposal consistent with the vision, themes, and policies contained in the Comprehensive Plan?

Yes, the request is consistent with the Comprehensive Plan. It is consistent with the Growing Successful Neighborhoods and Communities Vision Theme. It offers conditions requiring building and site design that can enhance older neighborhoods and "complement existing character". The request is also aligned with some of the narrative policies that call for new and infill development to be compatible with existing character. Some policies on this topic are inconsistent with the request due to the density that would be allowed.

The Vision Theme of Expanding Housing Choices is also supportive of the request. The request would allow for a wider range of housing types than the current zoning. The request also serves the Managing Our Growth Vision Theme by allowing greater density in an area that is already served by City infrastructure and services. Multiple narrative policies related to these Vision Themes are served by the request.

The request is inconsistent with the Future Land Use Map designation of Low Density Residential because it would allow residential density greater than is recommended. It would also allow the townhouse building type, which is not envisioned in this designation.

B. Is the use being considered specifically designated on the Future Land Use Map in the area where its location is proposed?

No, the Low Density Residential designation on the Future Land Use Map states that density on the site should be limited to six units per acre and that the townhouse building type is not appropriate. The request would allow townhouse development with density greater than six units per acre.

C. If the use is not specifically designated on the Future Land Use Map in the area where its location is proposed, is it needed to service such a planned use, or could it be established without adversely altering the recommended land use and character of the area?

The density of townhouses allowed by the request could be established without adversely altering the character of the area. The rezoning site faces a busy street that makes it less suitable for single-family development. There is also mixed-use zoning, non-residential development, and a mixed use Future Land Use Map designation on the other side of Trawick Road. This condition may make it appropriate to have a

transitional type of residential development between the non-residential area and Trawick Downs.

In addition to the offered conditions limiting height and providing a buffer on the western property boundary, the request offers conditions that require pitched roofs, articulation, additional buffering, and open space. These requirements will reduce the disparity between the existing character and possible development under the proposed zoning.

D. Will community facilities and streets be available at City standards to serve the use proposed for the property?

Yes, the site is served by existing City facilities. Street improvements will be required for Trawick Road and Piedmont Drive as part of a subdivision or site plan.

#### **Future Land Use**

Future Land Use designation: Low Density Residential
The rezoning request is:
<b>Consistent</b> with the Future Land Use Map.
∑ Inconsistent

Analysis of Inconsistency: The Low Density Residential designation envisions single-family neighborhoods with a density of six units per acre or less. More compact lots and building types are acceptable in this designation when significant open space is set aside. The rezoning request would exceed the density recommended by this designation and would allow the townhouse building type. The site is not large enough to allow for the magnitude of open space that would justify the compact type of development allowed by the request. To be more consistent with the Future Land Use Map, the request could include conditions limiting overall density.

#### **Urban Form**

Urban Form designation: None.
The rezoning request is:
Not applicable (no Urban Form designation)
Consistent with the Urban Form Map.
☐ Inconsistent
Analysis of Inconsistency: N/A

### **Compatibility**

# The proposed rezoning is:

igspace Compatible with the property and surrounding area.

☐ Incompatible.

Analysis of Compatibility: The rezoning request includes offered conditions to prohibit the apartment building type, limit height to 38 feet, and require an undisturbed buffer adjacent to the neighboring single-family subdivision. Conditions also require design elements that help align new development with the nearby development pattern. The conditions mitigate the increase in density by providing a physical buffer between the rezoning site and the existing neighborhood. The potential for incongruous building types is mitigated by prohibiting the most incongruous type, apartments, and by limiting height to be similar to what is found in Trawick Downs. Compatibility is also increased by conditions requiring building and site elements that would development more similar to a detached urban form, such as articulation.

## Public Benefits of the Proposed Rezoning

• The request would increase the supply and variety of housing possible on the site, creating additional housing opportunities.

## **Detriments of the Proposed Rezoning**

 The request may increase the number of vehicles using the surrounding street network.

## Policy Guidance

The rezoning request is **consistent** with the following policies:

#### Policy LU 1.3 - Conditional Use District Consistency

All conditions proposed as part of a conditional use district (CUD) should be consistent with the Comprehensive Plan.

The offered conditions increase the consistency of the request with Comprehensive Plan policies related to compatibility with existing neighborhoods. The conditions also improve consistency with the Future Land Use Map by prohibiting an inconsistent building type.

#### Policy LU 2.2 - Compact Development

New development and redevelopment should use a more compact land use pattern to support the efficient provision of public services, improve the performance of transportation networks, preserve open space, and reduce the negative impacts of low intensity and non-contiguous development.

The request would allow increased density in an urbanized area currently served by City services. It is within walking distance of a transit stop.

#### **Policy LU 5.1 - Reinforcing the Urban Pattern**

New development should be visually integrated with adjacent buildings, and more generally with the surrounding area. Quality design and site planning is required so that new development opportunities within the existing urban fabric of Raleigh are implemented without adverse impacts on local character and appearance.

The nearby single-family housing is predominantly one- and two-story and have pitched roofs. The request includes conditions that would limit height and require pitched roofs as well as requiring design features that simulate a detached urban form. The condition prohibiting the apartment building type also improves consistency with this policy.

#### **Policy LU 5.4 Density Transitions**

Low- to medium-density residential development and/or low-impact office uses should serve as transitional densities between lower-density neighborhoods and more intensive commercial and residential uses. Where two areas designated for significantly different development intensity abut on the Future Land Use Map, the implementing zoning should ensure that the appropriate transition occurs on the site with the higher intensity.

The density allowed by the request would be a transitional density between the low density neighborhood to the east and the non-residential area on the west side of Trawick Road.

#### **Policy LU 5.6 - Buffering Requirements**

New development adjacent to areas of lower intensity should provide effective physical buffers to avoid adverse effects. Buffers may include larger setbacks, landscaped or forested strips, transition zones, fencing, screening, height and/or density step downs, and other architectural and site planning measures that avoid potential conflicts.

The request includes a condition that would require undisturbed areas on the northern and western boundaries of the site where it abuts single-family neighborhoods. These areas are currently forested, and the condition would require the forestation to be retained during development unless other UDO provisions apply.

#### **Policy LU 8.1 - Housing Variety**

Accommodate growth in newly developing areas of the City through mixed-use neighborhoods with a variety of housing types.

The request would allow the townhouse building type, which is not allowed under the existing zoning, in addition to the detached and attached building types.

#### Policy LU 8.3 - Conserving, Enhancing, and Revitalizing Neighborhoods

Recognize the importance of balancing the need to increase the housing supply and expand neighborhood commerce with the parallel need to protect neighborhood character, preserve historic resources, and restore the environment.

The request would allow for additional housing in a way that is sensitive to the adjacent neighborhood. The location of the rezoning site between the neighborhood and a busy roadway and a set of non-residential uses indicates that the residential uses allowed by the request would be an appropriate transition development in an area where single-family development is less suitable. This location also limits the impact on neighborhood character.

#### Policy LU 8.10 - Infill Development

Encourage infill development on vacant land within the City, particularly in areas where there are vacant lots that create "gaps" in the urban fabric and detract from the character of a commercial or residential street. Such development should complement the established character of the area and should not create sharp changes in the physical development pattern.

The request would encourage development of a vacant site in an urbanized area. Development made possible by the request would provide an appropriately gradual transition in the development pattern from single-family residential to non-residential development.

#### Policy LU 8.12 - Infill Compatibility

Vacant lots and infill sites within existing neighborhoods should be developed consistently with the design elements of adjacent structures, including height, setbacks, and massing through the use of zoning tools including Neighborhood Conservation Overlay Districts.

The rezoning request requires pitched-rooved houses and limits height. It also requires offsetting of townhouse units and limits the number of units in a group. Development under these conditions would be more consistent with the surrounding area, which contains mostly one- and two-story houses with pitched roofs. The proposal also includes conditions for setbacks, open space, and buffers that will increase consistency of design with the adjacent neighborhood.

#### Policy H 1.8 - Zoning for Housing

Ensure that zoning policy continues to provide ample opportunity for developers to build a variety of housing types, ranging from single-family to dense multi-family. Keeping the market well supplied with housing will moderate the costs of owning and renting, lessening affordability problems, and lowering the level of subsidy necessary to produce affordable housing.

The request would allow the townhouse building type, which is not allowed in the existing zoning. The request would also allow for an increased number of housing units compared to the existing zoning.

The rezoning request is **inconsistent** with the following policies:

#### Policy LU 1.2 - Future Land Use Map and Zoning Consistency

The Future Land Use Map shall be used in conjunction with the Comprehensive Plan policies to evaluate zoning consistency including proposed zoning map amendments and zoning text changes.

The request is inconsistent with the Future Land Use Map designation of Low Density Residential because it would allow density in excess of six units per acre and the townhouse building type. The Low Density Residential designation does not recommend either of these outcomes.

#### Policy LU 8.5 - Conservation of Single-Family Neighborhoods

Protect and conserve the City's single-family neighborhoods and ensure that their zoning reflects their established low density character. Carefully manage the development of vacant land and the alteration of existing structures in and adjacent to single-family neighborhoods to protect low density character, preserve open space, and maintain neighborhood scale.

The rezoning site is not fully-developed and is adjacent to a single-family neighborhood. The request would allow density that contrasts with the density of the neighborhood. Townhouse buildings that would be allowed by the proposal could be of a larger scale than the detached buildings in the neighborhood. The request could be more consistent with this policy by limiting density, building types, and height in stories by condition.

## Area Plan Policy Guidance

There is no area plan guidance for the rezoning site.

**IMPACT ANALYSIS** 

#### **Transportation**

#### 1. Site Location and Context

Location

The Z-26-2018 site is located in northeast Raleigh, along Trawick Road between Skycrest Drive and New Bern Avenue. It is located across from a large Baptist church.

Area Plans

The Z-26-18 site is not located within any existing area plans.

#### 2. Existing and Planned Infrastructure

Streets

The subject property is on the northwest corner of Trawick Road, which is specified as a 2-lane divided avenue in the Raleigh Street Plan, and Piedmont Drive. Trawick Road is maintained by NCDOT.

In accordance with UDO section 8.3.2, the maximum block perimeter for R-10 zoning districts is 2,500 feet. The existing block perimeter for Z-26-18 is approximately 16,000 feet between Trawick Road, Skycrest Drive, Brentwood Road, and Lake Woodard Drive. This larger block perimeter is the result of several dead end and non-connecting streets. Future development elsewhere on the block is likely to improve block perimeter.

#### Pedestrian Facilities

There are no existing sidewalks on Piedmont Drive nor Trawick Road along the frontage of the site. There was a pedestrian crash at this intersection in 2010 that resulted in an evident injury.

#### Bicycle Facilities

There are no existing bicycle facilities surrounding the Z-26-18 parcel. The Long-Term Bikeway Plan calls for bike lanes on Trawick Road. There is a planned greenway corridor crossing Trawick Road south of the parcel near the intersection with Bond Street.

#### **Transit**

The nearest transit stop is located at the intersection of Skycrest Drive and Trawick Road, approximately 500 feet north of the site. GoRaleigh route 15L stops every 45 minutes on weekdays.

Access

Access to the subject site will be via Trawick Road and Piedmont Drive.

#### 3. Other Projects in the Area

The City of Raleigh 2017 Transportation Bond includes improvements to Trawick and Marsh Creek Roads, between Capital Boulevard and New Hope Church Road, approximately 0.6 mile to the north of the site.

#### 4. TIA Determination

Approval of case Z-26-18 may result in marginal trip generation, which does not meet triggers for a TIA. There are no site contextual conflicts that trigger the TIA requirement. Thus, a traffic study is not required for case Z-26-18.

Z-26-18 Existing Land Use	Daily	AM	PM
Single Family	9	1	1
Z-26-18 Current Zoning Entitlements	Daily	AM	PM
Single Family	198	16	21
Z-26-18 Proposed Zoning Maximums	Daily	AM	PM
Townhouses	271	17	21
Z-26-18 Trip Volume Change	Daily	AM	PM
(Proposed Maximums minus Current Entitlements)	73	1	0

Impact Identified: Offered conditions may be in conflict with UDO sections related to access.

#### **Transit**

Z-26-18, located at 2025 Trawick Road, is not located on an existing or planned transit route and therefore would not be subject to UDO Section 8.11 Transit Infrastructure, however there is existing transit service on Skycrest Road approximately 500 feet to the north of the site. The #15L on Skycrest provides connecting service to the #1 Capital Blvd and the #15 New Bern routes, both of which run every 15 minutes all day.

Unless the ongoing Wake Transit Bus Operations Plan is adopted with new service on Trawick Road the subject is not subject to 8.11. 8.11 Requires sites with frontage on an existing or planned transit route that will generate more than 500 average weekday vehicle trips to provide a 15' x 20' transit easement, shelter, seating, flatwork and other amenities listed in 8.11.

Impact Identified: None.

### <u>Hydrology</u>

Floodplain	No FEMA Floodplain present
Drainage Basin	Marsh Creek
Stormwater Management	Subject to stormwater regulations under Article 9 of UDO.
Overlay District	none

Impact Identified: None.

#### Public Utilities

#### Maximum Demand (current) Maximum Demand (proposed)

Water	13,125 gpd	23,125 gpd
Waste Water	13,125 gpd	23,125 gpd

#### **Impact Identified:**

- 1. The proposed rezoning would add approximately 23,125 gpd to the wastewater collection and water distribution systems of the City. There are existing sanitary sewer and water mains adjacent to the proposed rezoning area
- 2. At the time of development plan submittal, a Downstream Sewer Capacity Study may be required to determine adequate capacity to support the proposed development. Any improvements identified by the study would be required to be permitted prior to the issuance of Building Permit & constructed prior to release of a Certificate of Occupancy
- 3. Verification of water available for fire flow is required as part of the Building Permit process. Any water system improvements recommended by the analysis to meet fire flow requirements will also be required of the Developer

#### Parks and Recreation

- 1. This site is not directly impacted by any existing or proposed greenway trails, corridors, or connectors.
- 2. Nearest existing park access is provided by Hill Street Park (1.0 miles) and Marsh Creek Park (1.4 miles).
- 3. Nearest existing greenway trail access if provided by Crabtree Creek Greenway Trail (1.4 miles).
- 4. Park access level of service in this area is considered to be average.
- 5. This area is not considered a priority for park land acquisition.

#### **Impact Identified: None.**

## <u>Urban Forestry</u>

The proposed rezoning does not affect the application of UDO 9.1 (Tree Conservation) on the property.

Impact Identified: None.

#### <u>Designated Historic Resources</u>

The site is not located within or adjacent to a National Register Historic District or Raleigh Historic Overlay District. It does not include nor is adjacent to any National Register individually-listed properties or Raleigh Historic Landmarks.

Impact Identified: None.

## **Impacts Summary**

The request is not expected to have significant impacts on the provision of City services and facilities in the area.

## Mitigation of Impacts

No mitigation is recommended.

## CONCLUSION

The request is to rezone a 4.33-acre property that is currently mostly wooded and contains one single-family home. The zoning is proposed to be changed from Residential-6 to Residential-10 with conditions that would limit the height of buildings, limit vinyl, provide buffer areas and amenity areas, and require design elements to imitate detached building types. Development enabled by the request would not cause significant impacts on City infrastructure and facilities.

The Low Density Residential designation for the site does not support the density and building types allowed by the requested zoning. The case is also inconsistent with one policie relating to compatibility with existing character. However, the proposal is consistent with a number of policies having to do with infrastructure efficiency and housing variety.

Overall, the case is consistent with the Comprehensive Plan due to the consistency with policies calling for housing variety, infrastructure sufficiency, and appropriate infill. Offered conditions increase the compatibility of new development with the surrounding development pattern.

#### CASE TIMELINE

Date	Revision [change to requested district, revised conditions, etc.]	Notes
9/12/2018	Applicaton complete	
10/12/2018	Revised conditions received	
10/30/2018	Revised conditions received	

## **APPENDIX**

## Surrounding Area Land Use/ Zoning Summary

	Subject				
	PROPERTY	North	South	EAST	WEST
Existing	R-6	R-6	R-6	NX-3-CU, OX-	R-6
Zoning				3, R-6	
Additional	None	None	None	None	None
Overlay					
Future Land	Low Density	Low Density	Low Density	Neighborhood	Low Density
Use	Residential	Residential	Residential	Mixed Use,	Residential
				Low Density	
				Residential	
Current Land	Single family	Single family	Single family	Vehicle Sales,	Single family
Use				Office,	
				Church, Single	
				family	
Urban Form (if applicable)	None	None	None	None	None

## **Current vs. Proposed Zoning Summary**

**Existing Zoning Proposed Zoning** R-10-CU Zoning R-6 Total Acreage 4.33 4.33 Setbacks: Front: 10' 10'-55' (Townhouse build-to) Side: 5' 0' or 6' 20' 20' Rear: Residential Density: 9.93 5.77 Max. # of Residential Units 25 43 Max. Gross Building SF N/A N/A (if applicable) Max. Gross Office SF Not permitted Not permitted Max. Gross Retail SF Not permitted Not permitted Max. Gross Industrial SF Not permitted Not permitted Potential F.A.R N/A N/A

<sup>\*</sup>The development intensities for proposed zoning districts were estimated using an impact analysis tool. The estimates presented are only to provide guidance for analysis.

Case: Z-25-18
Development Name: 2025 Trawick Rd

Zoning: R-10 (Proposed) Proposed Land Use: Townhouses

#### Z-25-18 Trips Generated

Z-25-18 Existing Land Use	Daily Trips (vpd)	AM Peak Hour Trips (vph)	PM Peak Hour Trips (vph)
Single Family	9	1	1
Z-25-18 Current Zoning Entitlements	Daily Trips (vpd)	AM Peak Hour Trips (vph)	PM Peak Hour Trips (vph)
Single Family	198	16	21
Z-25-18 Proposed Zoning Maximums	Daily Trips (vpd)	AM Peak Hour Trips (vph)	PM Peak Hour Trips (vph)
Townhouses	271	17	21
Z-25-18 Trip Volume Change	Daily Trips (vpd)	AM Peak Hour Trips (vph)	PM Peak Hour Trips (vph)
(Proposed Maximums minus Current Entitlements)	73	1	0

AM Peak Hour Peak Direction Trips (vph)	Percent of AM Trips in Peak Direction	PM Peak Direction Trips (vph)	Percent of PM Trips in Peak Direction
1	98%	0	37%

#### Z-25-18 Traffic Study Worksheet

	Z-25-18 Traffic Study Worksheet						
7.1.3.B	Trip Generation	Meets C	onditions? (Y/N)				
Α	Peak Hour Trips ≥ 150 veh/hr	No	There is marginal trip generation anticipated				
В	Peak Hour Trips ≥ 100 veh/hr if primary access is on a 2-lane street	No	There is marginal trip generation anticipated				
С	More than 100 veh/hr trips in the peak direction	No	There is marginal trip generation anticipated				
D	Daily Trips ≥ 3,000 veh/day	No	There is marginal trip generation anticipated				
E	Enrollment increases at public or private schools	NA	Not Applicable				
7.1.3.C	Site Context	Meets C	onditions? (Y/N)				
А	Affects a location with a high crash history [Severity Index ≥ 8.4 or a fatal crash within the past three years]	No	There have been fatal or disabeling crashes at Trawick and New Bern				
В	Takes place at a highly congested location [Volume-to-capacity ratio ≥ 1.0 on both major street approaches]	No					
С	Creates a fourth leg at an existing signalized intersection	No					
D	Exacerbates an already difficult situation such as a RR Crossing, Fire Station Access, School Access, etc.	No					
E	Access is to/from a Major Street as defined by the City's Street Plan Map [Major street - boulevard or avenue with 4 or more lanes]	No					
F	Proposed access is within 1,000 feet of an interchange	No					
G	Involves an existing or proposed median crossover	No					
Н	Involves an active roadway construction project	No					
I	Involves a break in controlled access along a corridor	No					
7.1.3.D	Miscellaneous Applications	Meets C	onditions? (Y/N)				
А	Planned Development Districts	No					
В	In response to Raleigh Planning Commission or Raleigh City Council resolutions	No	None noted as of 10/1/18				

Traffic Study Required: **No** 

Reason: No Triggers met

 Completed By: TH
 Checked By: JM

 Date: 10/1/2018
 Date: 10/2/2018

## **Rezoning Application**





Department of City Planning | 1 Exchange Plaza, Suite 300 | Raleigh, NC 27601 | 919-996-2626

		REZO	NING	REQUES'				
☐ General Use ☐ Condit  Existing Zoning Base District:  Proposed Zoning Base District:	R-6 H		Plan rontag Fronta		/(s): erlay(s):			OFFICE USE ONLY  Transaction # SEP 12 2019 P Rezoning Case #
If the property has been previou	sly rezoned	, provide the rezo	oning o	case number	:			
Provide all previous transaction 545081	557129	r Coordinated Te	0/	eviews, Due	Diligence	Sessions,	or Pre-Submitta	ll Conferences:
		GENER	AL IN	FORMATIO	ON			
Date:		Date Amended	(1)			Date Am	nended (2)	
Property Address: 2025 Trawick	Road							
Property PIN: 1724-59-1457				Deed Refe	ence (boo	ok/page): [	OB 14602 PG 11	156
Nearest Intersection: Trawick Ro	oad at Piedr	mont Drive						
Property Size (acres):4.33	(For PD A	Application Only)	Total (	Jnits:		Total Sq	uare Feet:	
Property Owner/Address: MSM Property Ventures, LLC 106 Cottonwood Ct		Phone Fax		x				
Pine Knoll Shores, NC 28512 Email								
Project Contact Person/Address: Nil Ghosh – Attorney for Applicant 421 Fayetteville St  Suite 530 Raleigh, NC 27601			Phone: 919-590-0362 Fax 919-882-8890		-8890			
		Email: nghosh@morningstarlawgroup.com						
Owner/Agent Signature	Post	18	Ema	iil				

A rezoning application will not be considered complete until all required submittal components listed on the Rezoning Checklist have been received and approved.

NOV 1 6 2018

· · · · · · · · · · · · · · · · · · ·	Conditional Use District Zoning Conditions[] [집 BV: 丁	
Zoning Case Number		OFFICE USE ONLY
Date Submitted		Transaction #
Existing Zoning:	Proposed Zoning:	Rezoning Case # - 26 - 18
NAI	RRATIVE OF ZONING CONDITIONS OFFERED	
No structure shall exceed a building he	sight of thirty-eight feet (38').	
Vinyl shall be prohibited except for sof	fits and architectural accents, but in no case shall vinyl be m	nore than 20% of any façade.
3. Apartment building type shall be prohib	pited on the subject property.	
approved without provision for at least 1,0 separate from any required Outdoor Ame equipment, a play court, a play field, or a	utdoor Amenity Area, no site plan for new development on the 2000 ft <sup>2</sup> of additional Outdoor Amenity Area. Such additional nity Area and must include at least one of the following: play pool.	area may be integrated with or yground, outdoor play
(inclusive) as depicted in that certain plat Deeds and twenty feet (20') therefrom an certain plat recorded in Book of Maps 195 remain undisturbed except for utility ease and the removal of understory brush and	between the western property line shared with Lots 120 – 1 recorded in Book of Maps 1987 at Page 899 recorded in the d between the northern property line shared with Lots 61, 62 53 at Page 17 in the Wake County Register of Deeds and tel ments; UDO required site elements; the removal of dead, dy trees less than 3 inches DBH, provide; however, that this are the Type A2Transitional Protective Yard standards where it	<ul> <li>Wake County Register of 2, and 64 as depicted in that n feet (10') therefrom shall ring, or hazardous vegetation; ea shall be supplemented with</li> </ul>
6. In accordance with UDO §§ 8.3.1.E &	10.2.4.E.2.c, the site shall not take access from Piedmont D	rive for vehicular access.
7. There shall be no more than six (6) dw	velling units in any single group of townhouses.	
Each dwelling unit shall have a roof pit so as to avoid the appearance of a single	tched at 3:12 or greater which is horizontally and/or vertically mass.	y distinct from any adjacent un
The front façade of any townhouse un which it shares a party wall.	it shall be offset by at least one foot (1") from the front façad	e of any townhouse unit with
124 - 129 (inclusive) as depicted in that of	an twenty five feet (25') from the property line shared with Lo certain plat recorded in Book of Maps 1987 at Page 899 reco the northern property line shared with Lots 61, 62, and 64 a 17 in the Wake County Register of Deeds.	orded in the Wake County
e zoning conditions have been volunte page may be photocopied if additiona	arily offered by the property owner. All property owners	s must sign each condition

Carly La Bon Print Name Mary Carly LE A, Brown For MSM Property Ventures LCC

Owner/Agent Signature



Nil Ghosh | Associate 421 Fayetteville Street, Suite 530 Raleigh, NC 27601 919-590-0362 nghosh@morningstarlawgroup.com www.morningstarlawgroup.com

October 30, 2018

Mayor Nancy McFarlane and Members of the City Council City of Raleigh 222 W. Hargett St. Raleigh, NC 27601

Dear Mayor McFarlane and Members of the City Council:

We represent AD3 Development, LLC ("AD3"), in the rezoning of property at 2025 Trawick Road in the City of Raleigh (the "Property"). Rezoning case Z-26-18 seeks to rezone the Property to R-10-CU. One of the proposed conditions is being offered pursuant to authority in the UDO contained in Sections 8.3.1.E and 10.2.4.E.2.c which allows a conditional use zoning applicant to offer conditions which alter certain circulation requirements in the UDO provided there is additional documentation that such a condition will provide for safe, efficient, and convenient vehicular and pedestrian access within and between developments without adversely affecting traffic.

Specifically, proposed zoning condition 6 reads "In accordance with UDO §§ 8.3.1.E & 10.2.4.E.2.c, the site shall not take access from Piedmont Drive for vehicular access." This condition is meant to eliminate any requirement, and even any opportunity, for the Property to be developed with a vehicular point of access along its Piedmont Drive frontage. In previous meetings and discussions that AD3 has had with neighbors in the adjacent Trawick Downs community, neighbors consistently have expressed a concern with creating a point of access from the Property to Piedmont Drive due to congestion they already experience and the neighborhood's existing school bus stop near the intersection of Piedmont Drive and Trawick Road.

A new point of access along Piedmont Drive at this location presents the possibility of an unsafe arrangement for vehicular traffic due to the Property's proximity to Trawick Road. Placing another intersection near the existing Piedmont Drive intersection with Trawick Road would create a new potential for conflict, especially at peak traffic hours. This could result in excessive queuing of vehicles attempting to egress the Property onto Piedmont Drive because of the queuing which already occurs along Piedmont Drive while vehicles from the Trawick Downs community wait to turn left onto Trawick Road. Even if there were enough room to satisfy minimum corner clearance requirements, a point of access to the Property from Piedmont Drive would unnecessarily create a more dangerous arrangement for vehicular access than exists today or than could otherwise be provided without such a point of access.

It also should be noted that creating a point of access to the Property along Piedmont Drive would not offer any meaningful increase in connectivity or access to the Property, even for residents of the Property. Trawick Road at this location is a two-lane undivided facility which allows for full-access movements along the entire length of the Property's Trawick Road frontage. Piedmont Drive is accessible only from Trawick Road. As a result, one still would need to make a turn from Trawick Road

in order to get to a Piedmont Drive point of access at the Property. Therefore, points of access along Trawick Road to the Property offer better access than points of access to the Property from Piedmont Drive because at least one less turn is needed.

Finally, by eliminating the possibility for vehicular access to and from the Property along Piedmont Drive but preserving the opportunity and requirement for pedestrian access in this location, pedestrian circulation can be provided in an efficient and safe manner. Moreover, because the Property is approximately 4.33 acres and the requested zoning district would allow for a maximum of 10 dwelling units per acre, the maximum number of dwelling units which will be allowed on this Property, 43, does not present a scenario where a second point of access to a different street is necessary for internal circulation and safety. Therefore, proposed condition 6, along with the requested zoning district and other conditions for Z-26-18, provide for safe, efficient, and convenient vehicular and pedestrian access within and between developments without adversely affecting traffic in the vicinity of the Property.

In recognition of the foregoing, and on behalf of AD3, we respectfully ask the City Council to accept proposed zoning condition 6 and to approve rezoning case Z-26-18.

Nil Ghosh | Associate Morningstar Law Group

REZONING APPLICATION ADDENDUM #1			
Comprehensive Plan Analysis	OFFICE USE ONLY		
The applicant is asked to analyze the impact of the rezoning request. State Statutes require that the rezoning either be consistent with the adopted Comprehensive Plan, or that the request be reasonable and in the public interest.	Transaction #  Rezoning Case #		
STATEMENT OF CONSISTENCY			
Provide brief statements regarding whether the rezoning request is consistent with the future urban form map, and any applicable policies contained within the 2030 Comprehensive Plan	e land use designation, the		
1. See attached			
2.			
3.			
4.			
PUBLIC BENEFITS			
Provide brief statements regarding the public benefits derived as a result of the rezoning req	uest.		
1. See attached			
2.			
3.			
4.			

REZONING APPLICATION ADDENDUM #2	
Impact on Historic Resources	OFFICE USE ONLY
The applicant is asked to analyze the impact of the rezoning request on historic resources. For the purposes of this section, a historic resource is defined as any site, structure, sign, or other feature of the property to be rezoned that is listed in the National Register of Historic Places or designated by the City of Raleigh as a landmark or contributing to a Historic Overlay District.	Transaction # Rezoning Case #
INVENTORY OF HISTORIC RESOURCES	
List in the space below all historic resources located on the property to be rezoned. For each the proposed rezoning would impact the resource.	ch resource, indicate how
No historic resources exist on the site.	
PROPOSED MITIGATION	
Provide brief statements describing actions that will be taken to mitigate all negative impacts	s listed above.

#### **URBAN DESIGN GUIDELINES**

The applicant must respond to the Urban Design Guidelines contained in the 2030 Comprehensive Plan if:

- a) The property to be rezoned is within a "City Growth Center" or "Mixed-Use Center", or
- b) The property to be rezoned is located along a "Main Street" or "Transit Emphasis Corridor" as shown on the Urban Form Map in the 2030 Comprehensive Plan.

Urban Form Designation: Not Applicable Click here to view the Urban Form Map.

- All Mixed-Use developments should generally provide retail (such as eating establishments, food stores, and banks), and other such uses as office and residential within walking distance of each other. Mixed uses should be arranged in a compact and pedestrian friendly form.
- Within all Mixed-Use Areas buildings that are adjacent to lower density neighborhoods should transition (height, design, distance and/or landscaping) to the lower heights or be comparable in height and massing.
- A mixed use area's road network should connect directly into the neighborhood road network of the surrounding community, providing multiple paths for movement to and through the mixed use area. In this way, trips made from the surrounding residential neighborhood(s) to the mixed use area should be possible without requiring travel along a major thoroughfare or arterial.
- Streets should interconnect within a development and with adjoining development. Cul-de-sacs or dead-end streets are generally discouraged except where topographic conditions and/or exterior lot line configurations offer no practical alternatives for connection or through traffic. Street stubs should be provided with development adjacent to open land to provide for future connections. Streets should be planned with due regard to the designated corridors shown on the Thoroughfare Plan.
- New development should be comprised of blocks of public and/or private streets (including sidewalks). Block faces should have a length generally not exceeding 660 feet. Where commercial driveways are used to create block structure, they should include the same pedestrian amenities as public or private streets.
- A primary task of all urban architecture and landscape design is the physical definition of streets and public spaces as places of shared use. Streets should be lined by buildings rather than parking lots and should provide interest especially for pedestrians. Garage entrances and/or loading areas should be located at the side or rear of a property.
- Buildings should be located close to the pedestrian-oriented street (within 25 feet of the curb), with off-street parking behind and/or beside the buildings. When a development plan is located along a high volume corridor without on-street parking, one bay of parking separating the building frontage along the corridor is a preferred option.
- If the site is located at a street intersection, the main building or main part of the building should be placed at the comer.

  Parking, loading or service should not be located at an intersection.
- To ensure that urban open space is well-used, it is essential to locate and design it carefully. The space should be located where it is visible and easily accessible from public areas (building entrances, sidewalks). Take views and sun exposure into account as well.
- New urban spaces should contain direct access from the adjacent streets. They should be open along the adjacent sidewalks and allow for multiple points of entry. They should also be visually permeable from the sidewalk, allowing passersby to see directly into the space.
- The perimeter of urban open spaces should consist of active uses that provide pedestrian traffic for the space including retail, cafés, and restaurants and higher-density residential.
- A properly defined urban open space is visually enclosed by the fronting of buildings to create an outdoor "room" that is comfortable to users.
- 13. New public spaces should provide seating opportunities.

Parking lots should not dominate the frontage of pedestrian-oriented streets, interrupt pedestrian routes, or negatively impact surrounding developments.
Parking lots should be located behind or in the interior of a block whenever possible. Parking lots should not occupy more than 1/3 of the frontage of the adjacent building or not more than 64 feet, whichever is less.
Parking structures are clearly an important and necessary element of the overall urban infrastructure but, given their utilitarian elements, can give serious negative visual effects. New structures should merit the same level of materials and finishes as that a principal building would, care in the use of basic design elements cane make a significant improvement.
Higher building densities and more intensive land uses should be within walking distance of transit stops, permitting public transit to become a viable alternative to the automobile.
Convenient, comfortable pedestrian access between the transit stop and the building entrance should be planned as part of the overall pedestrian network.
All development should respect natural resources as an essential component of the human environment. The most sensitive landscape areas, both environmentally and visually, are steep slopes greater than 15 percent, watercourses, and floodplains. Any development in these areas should minimize intervention and maintain the natural condition except under extreme circumstances. Where practical, these features should be conserved as open space amenities and incorporated in the overall site design.
It is the intent of these guidelines to build streets that are integral components of community design. Public and private streets, as well as commercial driveways that serve as primary pedestrian pathways to building entrances, should be designed as the main public spaces of the City and should be scaled for pedestrians.
Sidewalks should be 5-8 feet wide in residential areas and located on both sides of the street. Sidewalks in commercial areas and Pedestrian Business Overlays should be a minimum of 14-18 feet wide to accommodate sidewalk uses such as vendors, merchandising and outdoor seating.
Streets should be designed with street trees planted in a manner appropriate to their function. Commercial streets should have trees which complement the face of the buildings and which shade the sidewalk. Residential streets should provide for an appropriate canopy, which shadows both the street and sidewalk, and serves as a visual buffer between the street and the home. The typical width of the street landscape strip is 6-8 feet. This width ensures healthy street trees, precludes tree roots from breaking the sidewalk, and provides adequate pedestrian buffering. Street trees should be at least 6 1/4" caliper and should be consistent with the City's landscaping, lighting and street sight distance requirements.
Buildings should define the streets spatially. Proper spatial definition should be achieved with buildings or other architectural elements (including certain tree plantings) that make up the street edges aligned in a disciplined manner with an appropriate ratio of height to width.
The primary entrance should be both architecturally and functionally on the front facade of any building facing the primary public street. Such entrances shall be designed to convey their prominence on the fronting facade.
The ground level of the building should offer pedestrian interest along sidewalks. This includes windows entrances, and architectural details. Signage, awnings, and omamentation are encouraged.
The sidewalks should be the principal place of pedestrian movement and casual social interaction. Designs and uses should be

#### STATEMENT OF CONSISTENCY AND PUBLIC BENEFITS FOR 2025 TRAWICK ROAD REZONING

Currently, the subject property is zoned R-6 and is east of the Trawick Downs community, a single-family neighborhood established around 1988. Since then, the City of Raleigh has grown quite a bit and continues to do so. The subject property fronts onto Trawick Road along its eastern border, Piedmont Drive to the south, and a few single family lots to the north. Across Trawick Road from the site is the Raleigh Christian Academy (which is in a residential district), but aside from that, the area generally is very residential in nature.

The requested rezoning is for an R-10 base district, which would allow greater density than the surrounding uses. Nevertheless, the proposed use is consistent with guidance within the Comprehensive Plan for new development, especially considering the character of the area. One of the main thrusts of the Comprehensive Plan is to prevent sprawl and leapfrog development patterns. One concept espoused within the Comprehensive Plan to achieve this is to allow for greater densities on infill sites which allow new development to take advantage of existing, but underutilized, municipal utilities. Greenfield projects often times can be less contentious, but the satellite annexations necessary to make those projects possible lead to patterns of leapfrog development.

On the other hand, new projects within existing municipal service areas avoid this type of sprawl, but can often be a breeding ground for controversy, particularly in the public hearing process. This is due, in part, to the ability of established neighborhoods to better organize against proposed development near their community. Nevertheless, these infill type projects are consistent with Raleigh's Comprehensive Plan and long range planning goals, like Policy LU 3.2 – Location of Growth – because they put growth within the existing City limits. Recognizing that infill sites only become exceedingly difficult to develop as time passes , Policy LU 8.11 – Development of Vacant Sites – encourages giving special consideration to difficult infill projects that otherwise are sensible and consistent with the Comprehensive Plan.

When viewed within the context of this area, it is clear that the proposed rezoning is consistent with Policy LU 2.1 – Placemaking. This policy aims to create places that meet the needs of people at all stages of life while striking a balance between creating distinct identities and maintaining or improving local character. When viewed as an auxiliary extension of the Trawick Downs community, the proposed rezoning brings this policy to fruition. By creating a distinct space which also is in keeping with the character of the existing community, the proposed rezoning will increase the availability of different housing types within the context of Trawick Downs. This increases the opportunity for existing residents to transition out of traditional single-family detached housing to lower maintenance attached housing while staying within the same general community.

As an established community, Trawick Downs is the main contributor to the character of this area. Therefore, one of the applicant's central aims has been to protect that character while allowing for a sensible, viable development opportunity. Conditions crafted with the help of nearby residents speak to building materials, amenities, and buffering and help to protect the low density character of Trawick Downs and maintain an appropriate neighborhood scale, consistent with Policy LU 8.5 – Conservation of Single-Family Neighborhoods.

The conditions offered are the direct result of conversations the applicant has had with the Trawick Downs community. Working with the neighboring community helped the applicant craft zoning conditions which strike the right balance between creating a new community and integrating it with the existing character. Consistent with Policy LU 5.1 – Reinforcing the Urban Pattern – the proposed rezoning, as conditioned, successfully weaves a new development opportunity within the existing urban

fabric. For example, the applicant has endeavored to eliminate the possibility of site access along Piedmont Drive, which is the only entrance to Trawick Downs. Consistent with Policy LU 8.10 – Infill Development – this ensures there will not be a stark change to the physical development pattern in the area. The proposed rezoning is respectful of the established character of the area and would facilitate the type of infill development encouraged by Policy H 1.5 – Scattered Site Infill – and throughout the Comprehensive Plan.

This area also is designated as an Economic Development Target Area in the Comprehensive Plan. These areas are at the tipping point between advance and decline. In the last 10 years, there has not been much development in this area. The Tower Shopping Center, just south of the site, is an aging commercial center in need of some revitalization. By increasing the supply of housing stock in this area, the proposed rezoning could encourage new residents, and therefore bring new economic vitality to the region. Ultimately, this may encourage reinvestment in this aging center, consistent with Policy ED 1.1- Corridor Revitalization.

While the proposed rezoning is consistent with much of the guidance found within the Comprehensive Plan, it misses the mark slightly with respect to the Future Land Use Map. The FLUM designation for this site is Low Density Residential. Interestingly, guidance within the Comprehensive Plan suggests that townhomes actually would be consistent with this FLUM designation, provided they result in some meaningful open space. As conditioned, the proposed rezoning will require an active open space in the form of a pocket park which is intended to be accessible to residents in the new community and within the existing Trawick Downs community. Therefore, the only aspect where the proposed rezoning falls short of the Future Land Use Map is the recommended density of 1-6 units per acre.

Aside from the various reasons mentioned above, an increase in density at this location is an important step in managing the City's growth. Managing growth requires a move away from the monoculture of large-lot, single-family subdivisions to a more land-efficient model that accommodates a variety of housing styles, including smaller infill units. Achieving economic prosperity and equity cannot occur without equal access to housing and new affordable housing opportunities. Townhomes offer market rate affordability and help to fulfill the housing needs of what has been coined the "missing middle" section of the population. The proposed rezoning would encourage reinvestment on a single-family property that fronts a fairly significant thoroughfare. The project site is an ideal candidate for the proposed change in use because it will allow for a higher density development to utilize the lot and its prime access to a well-travelled road. This important development opportunity could be lost to divestment if the property remains zoned for traditional single-family homes. Therefore, on balance, the proposed rezoning is consistent with the Comprehensive Plan.

# REZONING OF PROPERTY CONSISTING OF +/- 4.33 ACRES LOCATED WEST OF TRAWICK ROAD AND NORTH OF PIEDMONT DRIVE, IN THE CITY OF RALEIGH

## REPORT OF MEETING WITH ADJACENT PROPERTY OWNERS ON JULY 19, 2018

Pursuant to applicable provisions of the Unified Development Ordinance, a meeting was held with respect to a potential rezoning with adjacent property owners on Thursday, July 19, 2018, at 6:15 p.m. The property considered for this potential rezoning is made up of one (1) parcel totaling approximately 4.33 acres, located west of Trawick Road and north of Piedmont Drive, in the City of Raleigh and having Wake County Tax identification Number 1724-59-1457. This meeting was held in the main auditorium of Beacon Baptist Church located at 2110 Trawick Road in Raleigh, NC. All owners of property within the required notification area were invited to attend the meeting. Attached hereto as **Exhibit A** is a copy of the neighborhood meeting notice. A copy of the required mailing list for the meeting invitations is attached hereto as **Exhibit B**. A summary of the items discussed at the meeting is attached hereto as **Exhibit C**. Attached hereto as **Exhibit D** is a list of individuals who attended the meeting.

# EXHIBIT A NEIGHBORHOOD MEETING NOTICE



July 3, 2018

Re: Prospective Rezoning at 2025 Trawick Road

Dear Neighbors:

You are cordially invited to attend a meeting on Thursday, July 19, 2018 to discuss the proposed rezoning at 2025 Trawick Road, at the intersection of Piedmont Drive and Trawick Road. The meeting will be held in the main auditorium at Beacon Baptist Church located at 2110 Trawick Road and will begin at 6:15 PM.

This proposed meeting is a standard component of the City of Raleigh rezoning process, which requires that a neighborhood meeting take place with the property owners within 500 feet of the site requested for rezoning. The intent of such a meeting is for the development team that is proposing the rezoning to understand and hopefully accommodate prospective neighbor viewpoints and/or concerns about the proposed rezoning prior to finalizing their plans and applying to the City for the rezoning.

The site at 2025 Trawick Road is currently zoned R-6 (6 units per acre maximum) and is proposed to be conditionally rezoned to R-10 (10 units per acre maximum). The proposed plan calls for construction of 42 townhomes. Our development team is voluntarily proposing a height limit on the townhomes of 38' (45' is max. allowed by City) and that the townhomes be clad in architecturally compatible non-vinyl material such as fiber cement siding.

The development team believes strongly that the site is much better suited for townhome use as compared to single family detached housing given the significant institutional use (school) directly across Trawick Road; the site backing up to a thoroughfare; the site having a power line easement running through it; the site requiring a significant road widening along its entire Trawick frontage; and the site's proximity to I-440 and Wake Medical Center.

The engineer designing the site, Jon Frazier with FLM Engineering, and I are Raleigh natives and graduates of Enloe High School on New Bern Avenue. We care passionately about Raleigh, including and especially East Raleigh developing in the most efficient, sustainable, and attractive manner possible in order to preserve its existing character; address Raleigh's housing shortage; and encourage Raleigh's ongoing evolution that has made it one of the most desirable cities in the country.

If you have any concerns or questions that you'd like to discuss before the meeting I can be reached at 919-696-4976 or walter@abodedb.com.

For more information about rezoning, you may visit <u>www.raleighnc.gov</u> or contact the Raleigh City Planning Department at (919) 996-2682 or <u>rezoning@raleighnc.gov</u>.

Thank you very much for your consideration and hope to see you at the meeting!

Best Regards,

Walter Heath Managing Partner, AD3 Development Owner, Abode Design-Build LLC

#### **EXHIBIT B**

#### LIST OF PROPERTY OWNERS TO WHOM NOTICES WERE SENT

ALAWAR, SAMAH Y ALAWAR, HODA

S

2016 TRAWICK RD RALEIGH NC 27604-3885 ALSTON, GLORIA R ALSTON,

**ALFONZO** 

2321 CARTHAGE CIR

RALEIGH NC 27604-3870

ARREAGA, JORGE LOPEZ 3512 DOGWOOD DR RALEIGH NC 27604-3986

AYERS, BRYAN D AYERS, LILLIE R

3500 DOGWOOD DR

RALEIGH NC 27604-3986

BAGWELL, JOSEPH BAGWELL,

PAIGE

11001 COKESBURY LN

RALEIGH NC 27614-6738

BARNES, CHARLIE JR BARNES,

**PORTIA W** 

3513 LYTHAM PL

RALEIGH NC 27604-3879

BIANCO, AMI L 1908 CARTHAGE CIR

RALEIGH NC 27604-3871

BISHOP, CHRISTINE 2015 TRAWICK RD

RALEIGH NC 27604-3842

BLIZZARD, JEFF C 3501 DOGWOOD DR

RALEIGH NC 27604-3987

BONEY, KELVIN W

2320 CARTHAGE CIR RALEIGH NC 27604-3869 BONOFIGLIO, RONALD T 2859 NEW RIDGE RD **ELLISTON VA 24087-3250**  BRADLEY, SHIRLEY S 3609 COLEWOOD DR RALEIGH NC 27604-4043

BRANCH, KENNETH E BRANCH,

STEPHANIE D

2312 CARTHAGE CIR RALEIGH NC 27604-3869

BROCKINGTON, ANITA MERRITT 8018 SUTTONVIEW DR

CHARLOTTE NC 28269-5237

BROWN, GREGORY D BROWN.

MILDRED M

2225 CARTHAGE CIR RALEIGH NC 27604-3868

BROWN, MARY CARLYLE ALLEN

PO BOX 1344

MOREHEAD CITY NC 28557-1344

BUSBY, ANNETTE S 4020 MANTUA WAY

RALEIGH NC 27604-1096

BUSTILLO, FRANCISO JAVIER

3432 SKYCREST DR RALEIGH NC 27604-3918

CARTER, BRENDA J

3505 LYTHAM PL

RALEIGH NC 27604-3879

CHERRY, CARLOS D CHERRY,

ANDREA N

3517 PIEDMONT DR

RALEIGH NC 27604-3882

CUSTODIO, CHRISTEN CUSTODIO,

JUAN

1916 CARTHAGE CIR

RALEIGH NC 27604-3871

CUTLER, FRANKLIN JOE 3520 SKYCREST DR

RALEIGH NC 27604-3920

DIAZ, EDWIN

3521 DOGWOOD DR

RALEIGH NC 27604-3987

DOAN, LAI VAN NGUYEN, PHUONG

THI

3520 LYTHAM PL

RALEIGH NC 27604-3879

DOLBY, DWIGHT B DOLBY,

MARILYN W

3601 PIEDMONT DR

RALEIGH NC 27604-3883

DOUGLAS, RAY J JR DOUGLAS,

EVELYN M

3544 PIEDMONT DR

RALEIGH NC 27604-3880

DUGGINS, TERESA 3528 PIEDMONT DR **RALEIGH NC 27604-3880** 

DUTTA, RAJESH KUMAR TRUSTEE EVANS, LESTER JR EVANS, GLORIA FELIX, JEFFREY SCOTT **DUTTA PROTECTION TRUST** 3600 CHRISTINE CT RALEIGH NC 27604-3875 4410 KARLBROOK LN 2200 CARTHAGE CIR **RALEIGH NC 27616-6198** RALEIGH NC 27604-3867 FERGUSON, WANDA FIRST FREE WILL BAPTIST FRANKLIN, CLYDE FRANKLIN, 3605 CHRISTINE CT CHURCH OF RALEIGH NC INC ALICE OAKLEY **RALEIGH NC 27604-3875** 2110 TRAWICK RD 3527 PIEDMONT DR RALEIGH NC 27604-3843 RALEIGH NC 27604-3882 GLAZUNOV, ALEKSEY GRANT, WILLIAM C III GRANT, GRANTHAM, AKEL 3525 PIEDMONT DR 3521 PIEDMONT DR **CHERYL** RALEIGH NC 27604-3882 RALEIGH NC 27604-3882 2209 CARTHAGE CIR RALEIGH NC 27604-3868 HAMILTON, RUDOLPH HAMILTON, HARDISON, GARY B HARDISON, HARGROVE, CALVIN **CYNTHIA ROSALIND T** 3524 PIEDMONT DR 2401 CARTHAGE CIR 2209 CRAMPTON PL RALEIGH NC 27604-3880 RALEIGH NC 27604-3895 RALEIGH NC 27604-3877 HOLLOWAY, LEROY M HEWITT, VICKI R HOLLOMAN, THOMAS HOLLOMAN, 3540 PIEDMONT DR 3608 COLEWOOD DR SHIRLEY 3509 DOGWOOD DR RALEIGH NC 27604-4042 RALEIGH NC 27604-3880 RALEIGH NC 27604-3987 HOLT, JAMES LONNIE HUNT, BRUCE B HUNT, VANESSA G JOHNSON, CYNTHIA H 3612 COLEWOOD DR 2213 CARTHAGE CIR 1201 BISHOPTON WAY RALEIGH NC 27604-3868 KNIGHTDALE NC 27545-8840 RALEIGH NC 27604-4042

JOHNSON, M RAY PO BOX 28025 RALEIGH NC 27611-8025

JOHNSON, MAHASIN S 3609 CHRISTINE CT RALEIGH NC 27604-3875 JOHNSON, SONYA DEE 3612 CHRISTINE CT RALEIGH NC 27604-3875

KALU, NDUKWE BASSEY KALU, SHANNON D 9024 BROOK GARDEN CT APT 202 RALEIGH NC 27615-5663 KOMYATI, SYDNEY KOMYATI, JOSEPH 1909 CARTHAGE CIR RALEIGH NC 27604-3872 LASSITER, EUGENE LASSITER, JANICE W 2201 ANDOR PL RALEIGH NC 27604-4001

LAUGHINGHOUSE, G ANGAZA MAYO, NATHANETTE LACHALLE 3541 PIEDMONT DR RALEIGH NC 27604-3882 LITTLE, MICHAEL L LITTLE, MARY D 2304 CARTHAGE CIR RALEIGH NC 27604-3869 LOZADA, SANTOS 6169 BUSHMILLS ST RALEIGH NC 27613-2002 LUCK, IRIS HODGE, TRE'SHAWN 2008 TRAWICK RD RALEIGH NC 27604-3841

MCGRATH, SIMONE F 3508 SKYCREST DR RALEIGH NC 27604-3920

MOHAMMED, KAREEM MUKHAILEF, FIRAS 2217 CARTHAGE CIR RALEIGH NC 27604-3868

MSM PROPERTY VENTURES LLC 106 COTTONWOOD CT PINE KNOLL SHORES NC 28512-6303

MURRAY, WILLIE L MURRAY, CARRIE E 3529 DOGWOOD DR RALEIGH NC 27604-3987 NGUYEN, PHUOC DU NGUYEN, LAM THI 2312 STONY BOTTOM DR RALEIGH NC 27610-1561

OLIVIER, KARINA E 2301 VICTORY BLVD STATEN ISLAND NY 10314-6623 OROZCO, JORGE GOMEZ OROZCO, MARISELA CORONA 3509 LYTHAM PL RALEIGH NC 27604-3879 ORTON, JEDREY J ORTON, JESSICA M 3525 LYTHAM PL RALEIGH NC 27604-3879

PARHAM, ROBERT A JR PARHAM, ANDREA L 1904 CARTHAGE CIR RALEIGH NC 27604-3871 PARKER, KAREN DUNN PO BOX 28615 RALEIGH NC 27611-8615 PARTIN, WILLIAM D PARTIN, CAROLYN M 2405 CARTHAGE CIR RALEIGH NC 27604-3895

PERALTA, CARLOS 2224 CARTHAGE CIR RALEIGH NC 27604-3867 PIEDMONT TRUST 1105 TRANSPORT DR RALEIGH NC 27603-4146 PLECNIK, CHRISTINE 1824 SAN ANSELINE AVE LONG BEACH CA 90815-3114

POLANCO, FRANKLIN ORTIZ PEREZ, LUCIA NUNEZ 2301 CARTHAGE CIR RALEIGH NC 27604-3870 RALEIGH CITY OF PO BOX 590 RALEIGH NC 27602-0590 RAMER, ALLISON L RAMER, KATHRYN 3604 CHRISTINE CT RALEIGH NC 27604-3875

RANA LLC PO BOX 31952 RALEIGH NC 27622-1952 RASAN, MUHAND 3517 LYTHAM PL RALEIGH NC 27604-3879 RATZEL, CATHERINE RUTH 3424 DOGWOOD DR RALEIGH NC 27604-3984

REASON, DANIEL LEE 1920 CARTHAGE CIR RALEIGH NC 27604-3871 REILLY, JOHN PATRICK 6016 SILKWOOD WAY RALEIGH NC 27612-6634 RICHARDSON, MALLORY 1900 CARTHAGE CIR RALEIGH NC 27604-3871

ROBERSON, JONATHAN L ROBERSON, ANGELA D 1505 COOPER FALLS LN RALEIGH NC 27614-8793 RODRIGUEZ, ROGELIO 1912 CARTHAGE CIR RALEIGH NC 27604-3871 SAFARI ONE ASSET COMPANY, LLC 5001 PLAZA ON THE LK STE 200 AUSTIN TX 78746-1053 SAFE ENDEAVOR PROPERTIES LLC PO BOX 28964 RALEIGH NC 27611-8964 SAGRIS, ALEXANDROS C SAGRIS, NIKI 3512 SKYCREST DR RALEIGH NC 27604-3920 SANDERS, RICKY L SANDERS, WANDA 3532 PIEDMONT DR RALEIGH NC 27604-3880

SCOTT, RICKYE C 3529 PIEDMONT DR RALEIGH NC 27604-3882 SCOTT, ROBERT H SCOTT, STEPHEN B 2221 CARTHAGE CIR RALEIGH NC 27604-3868 SHARPSTENE, DAVID F SHARPSTENE, LYNN C 1913 CARTHAGE CIR RALEIGH NC 27604-3872

SIMEON, CAMELLA A 2216 CARTHAGE CIR RALEIGH NC 27604-3867 SINGH, HARMINDER SINGH, DAVINDER 2409 CARTHAGE CIR RALEIGH NC 27604-3895 SMITH, EVERETT MAURICE SMITH, PAMELA THOMPSON 3601 CHRISTINE CT RALEIGH NC 27604-3875

SNIPES, JOHNSIE M 2308 CARTHAGE CIR RALEIGH NC 27604-3869 SOMERS, LOUISE W 3520 DOGWOOD DR RALEIGH NC 27604-3986 STEPHENSON, THOMAS FLOYD 3510 DOGWOOD DR RALEIGH NC 27604-3986

TRAN, QUANG M TRAN, MAY NHU 3524 LYTHAM PL RALEIGH NC 27604-3879 WALKER, HELEN K 2014 TRAWICK RD RALEIGH NC 27604-3841 WALL, JEAN R 2022 TRAWICK RD RALEIGH NC 27604-3885

WHYMS, VERNICE A 3521 LYTHAM PL RALEIGH NC 27604-3879 WILLIS, GODFREY E WILLIS, DONNA L 2305 CARTHAGE CIR RALEIGH NC 27604-3870

WISER, JAMES AUSTIN 9017 WESLEY CT APEX NC 27539-8724

#### **EXHIBIT C**

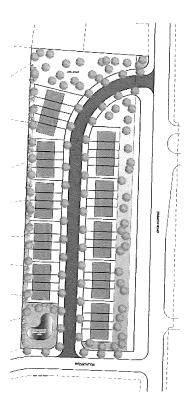
#### SUMMARY OF DISCUSSION ITEMS

On Thursday, July 19, 2018, at 6:15 p.m., the applicant held a neighborhood meeting for the property owners adjacent to the parcels subject to the proposed rezoning. After a presentation by the applicant, the following items were mentioned:

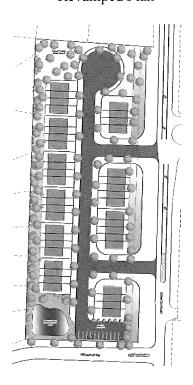
- 1. Exacerbation of traffic issues near Trawick Road and Piedmont Drive due to road layout
- 2. Consideration to eliminate access to the site from Piedmont Drive
- 3. Safety considerations, especially for students entering or exiting school busses given existing volume of traffic at intersection
- 4. Preference to have for-sale product rather than for-rent
- 5. Consideration to increase 10' buffer along western property line
- 6. Concerns about controlling stormwater on-site and potential for mosquitos with on-site retention pond
- 7. Whether construction traffic could be routed to avoid Piedmont Drive
- 8. Whether the applicant could provide a community amenity open to Trawick Downs

Following the initial meeting, the applicant met with NCDOT and relevant City staff to explore ways to address the neighbors' concerns. The figure on the left below is the initial layout which the applicant shared with neighbors at the neighborhood meeting. After working to resolve many of the concerns raised by neighbors, the applicant was able to revamp the layout as shown in the figure below on the right. Significantly, the applicant was able to alter the plan to eliminate site access along Piedmont Drive, double the buffer along the western edge of the property, route construction traffic from Trawick Road rather than along Piedmont Drive, and provide a community pocket park open to residents of Trawick Downs.

Initial Plan



Revamped Plan



In an effort to be transparent, the applicant had a follow-up meeting with neighbors on August 14, 2018, to present the revamped layout and discuss any other concerns of the neighbors. In general the neighbors were pleased with the changes to the plan. At this meeting, the following items were discussed:

- 1. Concern about construction traffic and parking for equipment and workers
  - a. Having eliminated site access along Piedmont Drive, the applicant plans to route construction traffic along Trawick Road. In an attempt to further prevent construction traffic along Piedmont, the applicant will endeavor to place temporary fencing along the site's Piedmont Drive frontage throughout construction.
- 2. Concerns for work-site safety, especially with children in the area
  - a. The above mentioned temporary fencing will double as a means to (hopefully) prevent trespassing.
- 3. Continued concern for mosquitos originating from retention pond
  - a. Because dry ponds only have nominal water quality treatment benefits the detention pond will likely be a wet pond or constructed wetland in order to treat water quality to the levels required by state and local regulatory agencies. The applicant will endeavor to address potential mosquito nuisance issues using water and vegetation management strategies that will be outlined in the stormwater operations and maintenance manual. These techniques may potentially include pond or wetland aeration and sprinkler systems; flooding and drainage regimes; and/or periodic vegetation thinning to reduce larval densities and assist mosquito predators
- 4. Timing of pond installation
  - a. The applicant explained that the pond will be one of the first items installed as it first will serve as a required erosion control measure for construction. Once construction is complete, the pond will be converted to a permanent retention pond or constructed wetland for the site.
- 5. Whether existing overhead powerlines would be buried
  - a. The applicant opined that the existing overhead electrical transmission lines would likely not be buried, but that new service lines for the site would most likely be provided underground.
- 6. Placement of telecommunications and power utilities for the project
  - a. The applicant is not aware of any need for offsite utility placement at this time.
- 7. Whether we could remove the fox den that is on-site
  - a. The applicant was unaware of the existing fox den, but will remove it as the site is developed.
- 8. Concern over parking arrangement for proposed community, especially for guest parking
  - a. The applicant explained that the site will feature ample on-site, dedicated guest parking, and that each unit will have its own parking spaces.
- 9. What the units will look like
  - a. The applicant expressed that the townhomes would not be clad with vinyl siding and would be no taller than 38' in height.
- 10. Estimated price range
  - a. The applicant estimated that the price range for these homes would start within the \$225K to \$275K range, but warned that ultimately market conditions will dictate pricing.

## EXHIBIT D

## INITIAL NEIGHBORHOOD MEETING ATTENDEES

Name	Address	Email		
Nathanette Mayo	3541 Piedmont Drive	nlmayo5@yahoo.com		
Angaza Laughinghouse	3541 Piedmont Drive	fruitoflaborwcc@netscape.com		
Stephen Scott	2221 Carthage Circle	stephen_b_scott@yahoo.com		
Godfrey E. Willis	2305 Carthage Circle	wilthril.158@yahoo.com		
Bruce & Vanessa Hunt	2306 Carthage Circle	msvanschildcare@att.net		
Vernice A. Whyms	3521 Lytham Place	vawhyms@aol.com		
Tanya Simeon	3508 Lytham Place	tsimeon@aol.com		
Camella Simeon	2216 Carthage Circle	casimeon523@gmail.com		
Jon & Angela Roberson		jonroberson2@gmail.com		
Michael & Mary Little	2304 Carthage Circle	milittle@bellsouth.net		
Alice Franklin	3537 Piedmont Drive			
Harrington	2015 Trawick Road	smhinnc@netscape.net		
Ricky Garner	2110 Trawick Road	rickygarner@beaconbaptist.com		
Austin Wiser	2309 Carthage Circle	wiseraustin92@gmail.com		
Troy Adams	2212 Dobbin Place	slimroadglide@gmail.com		
Kenneth Clark	2200 Dobbin Place	parkave86@msn.com		
Stephanie Hunt	2213 Carthage Circle	jazzywuz@bellsouth.net		
Donna Willis	2305 Carthage Circle	dlwillis59@yahoo.com		
Karen Parker	2204 Crampton Place	ncbusinesslady@mindspring.com		
Cheryl Grant	2204 Carthage Circle	wcgrant68@aol.com		
Lester Evans	2200 Carthage Circle			
Mary Nell Hasting	1924 Carthage Circle			
Debra Price Reason	1920 Carthage Circle			
Sonya D. Johnson	3612 Christine Court	sonyajohnson9210@gmail.com		

## SECOND NEIGHBORHOOD MEETING ATTENDEES

Name	Address	Email			
Camella Simeon	2216 Carthage Circle	casimeon523@gmail.com			
Tanya Simeon	3508 Lytham Place	tsimeon@aol.com			
Stephanie & Ervin Grandy	1808 Rugby Court	shgrandy.grandy45@gmail.com			
Michael & Mary Little	2304 Carthage Circle	milittle@bellsouth.net			
Vernice A. Whyms	3521 Lytham Place	vawhyms@aol.com			
Karen Parker	2204 Crampton Place	ncbusinesslady@mindspring.com			
Mildred Brown	2225 Carthage Circle	mildredmcb@aol.com			
Sonya D. Johnson	3612 Christine Court	sonyajohnson9210@gmail.com			
Angaza Laughinghouse	3541 Piedmont Drive	fruitoflaborwcc@netscape.com			

REZONING APPLICATION SUBMITTAL REQUIREMENTS							
TO BE COMPLETED BY APPLICANT			COMPLETED BY CITY STAFF				
General Requirements – General Use or Conditional Use Rezoning	YES	N/A	YES	NO	N/A		
<ol> <li>I have referenced the Rezoning Checklist and by using this as a guide, it will ensure that I receive a complete and thorough first review by the City of Raleigh</li> </ol>	$\boxtimes$						
2. Rezoning application review fee (see <b>Fee Schedule</b> for rate)	$\boxtimes$		18/				
3. Completed application; Include electronic version via cd or flash drive	$\boxtimes$						
Two sets of stamped envelopes addressed to all property owners within 100 feet of property to be rezoned	$\boxtimes$						
5. Pre-Application Conference	$\boxtimes$						
6. Neighborhood Meeting notice and report	$\boxtimes$						
7. Trip Generation Study		$\square$					
8. Traffic Impact Analysis		$\boxtimes$					
9. Completed and signed zoning conditions	$\boxtimes$		<u></u>				
10. Completed Comprehensive Plan Consistency Analysis	$\boxtimes$						
11. Completed Response to the Urban Design Guidelines		$\boxtimes$					
12. For applications filed by a third party, proof of actual notice to the property owner		$\boxtimes$					
13. Master Plan (for properties requesting Planned Development or Campus District)		$\boxtimes$					