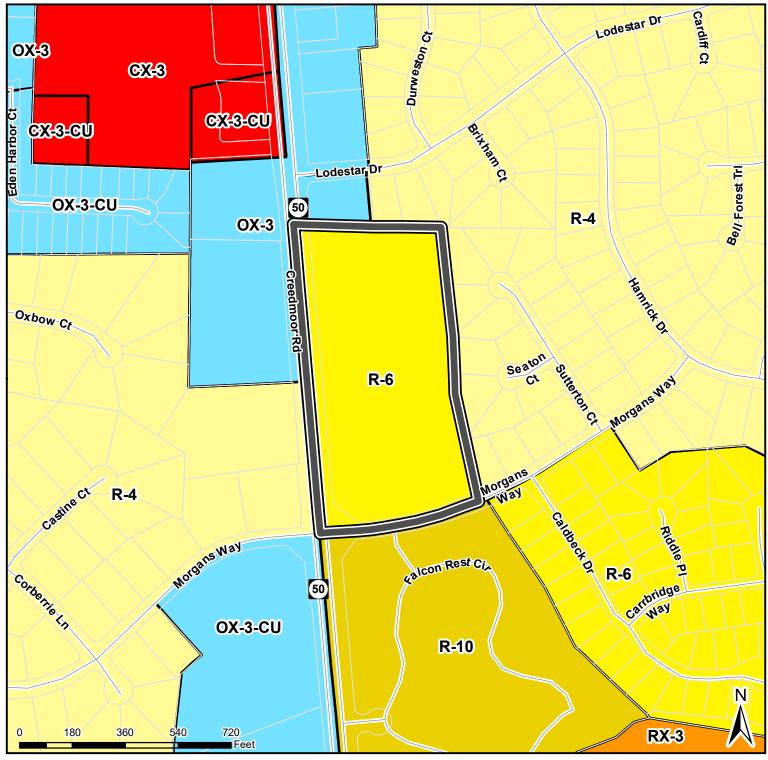
Existing Zoning

Z-33-2020



Property	7900 Creedmoor Rd
Size	10.3 acres
Existing Zoning	R-6
Requested Zoning	R-10-CU





TO: Ruffin Hall, City Manager

THRU: Ken Bowers, AICP, Deputy Director

FROM: Donald Belk, AICP, Senior Planner

DEPARTMENT: Planning and Development

DATE: November 5, 2020

SUBJECT: City Council agenda item for November 17, 2020 – Z-33-20

On November 4, 2020, City Council authorized the public hearing for the following item:

Z-33-20 7900 Creedmoor Road, approximately 10.3 acres located at <u>7900 Creedmoor Road</u>. Signed zoning conditions provided on August 25, 2020 specify that would (1) prohibit the uses of boarding house; dormitory, fraternity, sorority; monastery, convent; orphanage; school (public or private, K-12); outdoor sports or entertainment facility; (2) provide a 30-year requirement that a minimum of 80% of occupied dwelling units be occupied by at least one individual 55 years of age or older; and (3) limit the residential density of the site to no more than 8.5 units per acre.

Current zoning: Residential-6 (R-6)

Requested zoning: Residential-10-Conditional Use (R-10-CU)

The request is **consistent** with the 2030 Comprehensive Plan. The request is **consistent** with the Future Land Use Map.

The Planning Commission recommends approval of the request (8 - 0).

Attached are the Planning Commission Certified Recommendation (including Staff Report), the Zoning Conditions, the Petition for Rezoning, and the Neighborhood Meeting Report.

Municipal Building 222 West Hargett Street Raleigh, North Carolina 27601

One Exchange Plaza 1 Exchange Plaza, Suite 1020 Raleigh, North Carolina 27601

City of Raleigh Post Office Box 590 • Raleigh North Carolina 27602-0590 (Mailing Address)



RALEIGH PLANNING COMMISSION CERTIFIED RECOMMENDATION

CR# 12049

CASE INFORMATION: Z-33-20, 7900 CREEDMOOR ROAD

Location	North Raleigh, approximately 0.4 miles south of the intersection of Creedmoor Road and Strickland Road; approximately 1.2 miles south of the Creedmoor Road/I-540 interchange.
	Address: 7900 Creedmoor Road
	PIN: 0798409936
	iMaps, Google Maps, Directions from City Hall
Current Zoning	R-6
Requested Zoning	R-10-CU
Area of Request	10.3 acres
Corporate Limits	The site lies wholly within the corporate limits of Raleigh
Property Owner	7900 Creedmoor Road LLC
	550 Heritage Drive, Suite 200
	Jupiter, FL 33458-3030
Applicant	Molly Stuart
	c/o Morningstar Law Group
	421 Fayetteville Street, Suite 530
	Raleigh, NC 27601
Council District	A
PC Recommendation	December 21, 2020
Deadline	

SUMMARY OF PROPOSED CONDITIONS

- 1. The following uses shall be prohibited: boarding house; dormitory, fraternity, sorority; monastery, convent; orphanage; school (public or private, K-12); outdoor sports or entertainment facility.
- 2. For a period of no less than 30 years after the date of issuance of the first certificate of occupancy for the site after the date of approval of this proposed rezoning by Raleigh City Council, a minimum of 80% of occupied dwelling units shall be occupied by at least one individual 55 years of age or older.
- 3. The residential density of the site shall not exceed 8.5 units per acre; thus, the maximum number of dwelling units permitted is 85 units; however, this shall not prevent application of any increased density or alternate method of counting dwelling units as may be otherwise applicable to any Group Living Use Category permitted under Section 6.2.2. of the Unified Development Ordinance.

COMPREHENSIVE PLAN GUIDANCE

Future Land Use	Moderate Density Residential		
Urban Form	Not applicable		
	Policy LU 1.2	Future Land Use Map and Zoning Consistency	
	Policy LU 1.3	Policy LU 1.3 Conditional Use District Consistency	
Consistent Policies	Policy LU 2.2 Compact Development		
	Policy LU 2.6	Zoning and Infrastructure Impacts	
	Policy LU 3.2	Location of Growth	
	Policy LU 5.3	Institutional Uses	
	Policy LU 5.5	Transitional and Buffer Zone Districts	
	Policy H 1.8	Zoning for Housing	
Inconsistent Policies	Policy LU 5.6 Buffering Requirements		

FUTURE LAND USE MAP CONSISTENCY

	The rezoning case is [⊲ Consistent	☐ Inconsistent with the Future	Land Use Mar
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COMPREHENSIVE PLAN CONSISTENCY

The rezoning case is $oxtimes$	Consistent [Inconsistent with the 2030 Comprehensive Plan

PUBLIC MEETINGS

First Neighborhood Meeting	Second Neighborhood Meeting	Planning Commission	City Council
June 30, 2020 27 participants (virtual)	September 8, 2020 12 participants (virtual)	September 22, 2020 October 27, 2020	November 4, 2020 November 17, 2020

PLANNING COMMISSION RECOMMENDATION

The rezoning case is **Consistent/Inconsistent** with the Future Land Use Map and **Consistent/Inconsistent** with the relevant policies in the Comprehensive Plan, furthermore **Approval/Denial** is reasonable and in the public interest because:

Change(s) in Circumstances	N/A
Amendments to the Comprehensive Plan	N/A
Recommendation	Approval
Motion and Vote	Motion: Lampman Second: Winters In favor: Bennett, Fox, Hicks, Lampman, Mann, McIntosh, Miller and Winters
Reason for Opposed Vote(s)	N/A

ATTACHMENTS

- 1. Staff report
- 2. Rezoning Application
- 3. Zoning conditions (revised 8/25/20)

This document is a true and accurate statement of the findings and recommendations of the Planning Commission. Approval of this document incorporates all of the findings of the attached Staff Report and Comprehensive Plan Amendment Analysis.

10/27/20 Date:

Ken A. Bowers, AICP

Planning and Development Deputy Director

Staff Coordinator: Don Belk: (919) 996-4641; Donald.Belk@raleighnc.gov



ZONING STAFF REPORT – CASE Z-33-20

Conditional Use District

OVERVIEW

This request is to rezone the parcel at 7900 Creedmoor Road from Residential-6 (R-6) to Residential-10-Conditional Use (R-10-CU) for the purposes of potentially expanding the existing group living uses on the site. The applicant proposes conditions that would (1) prohibit the following uses: boarding house, dormitory, fraternity, sorority; monastery, convent; orphanage, school, outdoor sports, or entertainment facility; (2) establish a minimum of 80% of occupied dwelling units for persons age 55 or older; and (3) set the maximum residential density of the site at no greater than 8.5 dwelling units per acre.

The site, which is located wholly within the corporate limits of Raleigh, lies approximately 0.4 miles south of the intersection of Creedmoor Road and Strickland Road, and approximately 1.2 miles south of the Creedmoor Road/I-540 interchange.

The site is presently the <u>Abbotswood at Stonehenge</u>, an independent and assisted living community, originally constructed in 1986. It is bordered to the north by a medical services and office building and two single family residences along Lodestar Drive. The Stonehenge residential subdivision lies to the east, separated by a substantial forested buffer (averaging approximately 80' wide). To the south across Morgan's Way is the Cottages of Stonehenge condominium development. Across Creedmoor Road to the west is Raleigh Fire Station #18, a day care center, and office condominiums containing a variety of office and commercial uses.

The site is presently zoned Residential-6 (R-6) and is surrounded to the east and south by R-4 and R-10 districts, and to the north and west by OX-3-CU and R-4 zoning. It lies within an area designated for Moderate Density Residential on the Future Land Use Map, bordered by areas designated for Low Density Residential (east) and Office and Residential Mixed Use (north and west). There is no Urban Form Map designation for the site.

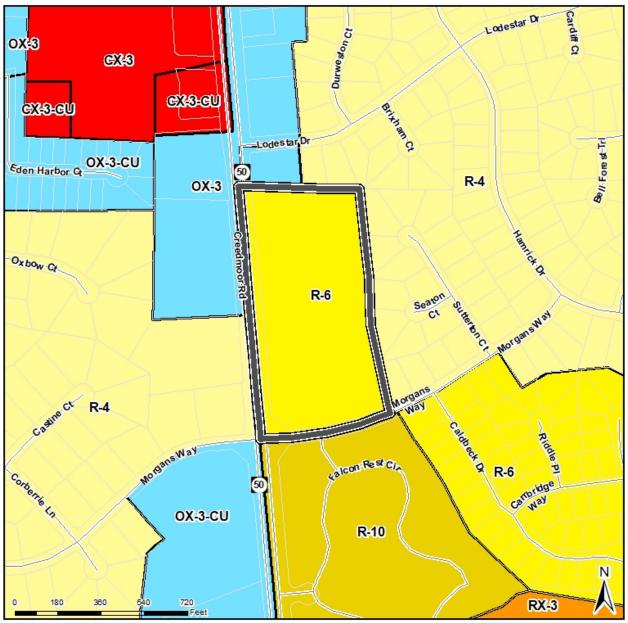
The proposed rezoning would increase the residential entitlement from 61 to 85 units, a 39% increase; the congregate care entitlement would increase 67% from 123 units to 206 units. The applicant has conditioned the proposal to entitle a maximum of 85 residential units; thus, 8.5 dwelling units per acre would be the baseline for calculating the congregate care entitlement. For this case, the rezoning condition limits the congregate care entitlement to 175 dwelling units.

Outstanding Issues

Outstanding Issues	1. None.	Suggested Mitigation	1. None.
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Existing Zoning

Z-33-2020



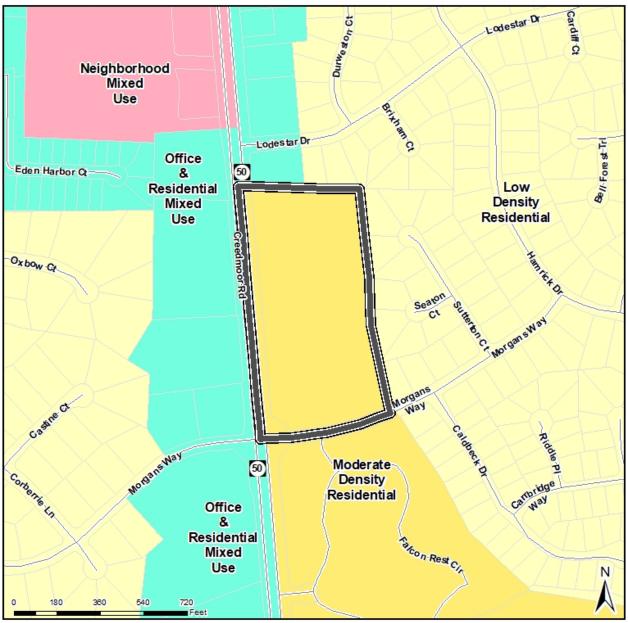
Property	7900 Creedmoor Rd
Size	10.3 acres
Existing Zoning	R-6
Requested Zoning	R-10-CU



Map by Raleigh Department of City Planning (mansolf): 7/14/2020

Future Land Use

Z-33-2020



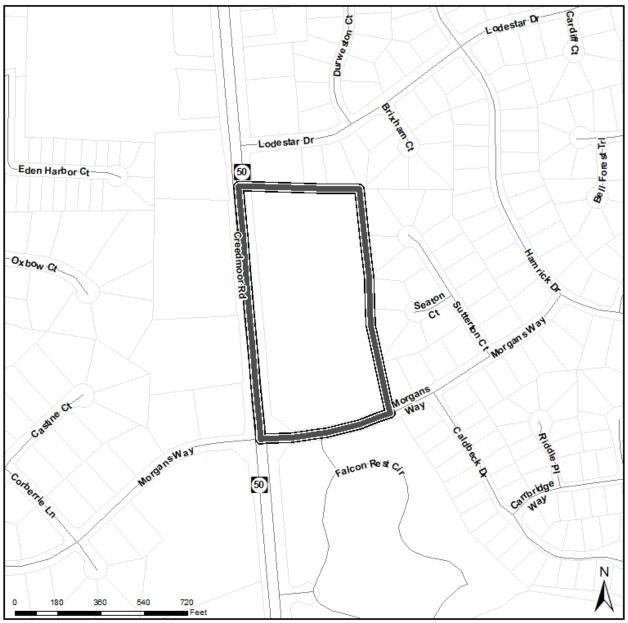
Property	7900 Creedmoor Rd
Size	10.3 acres
Existing Zoning	R-6
Requested Zoning	R-10-CU



Map by Raleigh Department of City Planning (mansolfj): 7/14/2020

Urban Form

Z-33-2020



Property	7900 Creedmoor Rd
Size	10.3 acres
Existing Zoning	R-6
Requested Zoning	R-10-CU



Map by Raleigh Department of City Planning (mansolf): 7/14/2020

COMPREHENSIVE PLAN

Determination of the conformance of a proposed use or zone with the Comprehensive Plan includes consideration of the following questions:

A. Is the proposal consistent with the vision, themes, and policies contained in the Comprehensive Plan?

Yes. The proposal is consistent with the visions, themes, and policies contained in the Comprehensive Plan as follows:

The request is consistent with the **Expanding Housing Choices** theme, as the proposal will add new senior housing capacity to help meet the residential demand of a fast-growing demographic sector.

The request is consistent with the **Managing Our Growth** theme, as it will allow for the expansion of existing group use, creating efficiencies of infrastructure and strengthening the integration of land uses in this area of north Raleigh.

The request is consistent with the **Coordinating Land Use and Transportation** theme. The proposal will provide for higher density residential development and support the land use pattern needed to support local and regional transit service.

The request is consistent with the **Growing Successful Neighborhoods and Communities** theme. The proposal represents an infill development that will have a minimal impact on the existing character of adjoining residential neighborhoods, while supporting the diversity of office and commercial uses in this area.

B. Is the use being considered specifically designated on the Future Land Use Map in the area where its location is proposed?

Yes. The Moderate Density Residential designation of the Future Land Use Map supports the density and building types proposed at this location.

C. If the use is not specifically designated on the Future Land Use Map in the area where its location is proposed, is it needed to service such a planned use, or could it be established without adversely altering the recommended land use and character of the area?

The proposed use can be established without adversely altering the recommended land use and character of the area.

D. Will community facilities and streets be available at City standards to serve the use proposed for the property?

Yes. Community facilities and streets appear sufficient to serve the proposed use.

Future Land Use Future Land Use designation: Moderate Density Residential The rezoning request is Consistent with the Future Land Use Map.

The Future Land Use designation of Moderate Density Residential describes townhomes and multifamily dwellings where the density does not exceed 14 units per acre. The building types proposed for group living uses, and the overall density (capped at 8.5 units per acre) are both consistent with this designation.

Urban Form

☐ Inconsistent

Urban Form designation: None.
The rezoning request is
Consistent with the Urban Form Map.
☐ Inconsistent
☑ Other (no Urban Form designation)

Compatibility

The proposed rezoning is

☑ Compatible with the property and surrounding area.

☐ Incompatible.

The proposal would provide for the expansion of an existing group living (independent and assisted living) complex. The expansion would be of comparable height with the existing facility and would not impact existing vegetative buffers.

Public Benefits of the Proposed Rezoning

- Expand senior housing capacity on an existing site.
- New residential development with minimal impact on the surrounding area.
- Infill development encourages more efficient infrastructure investment and supports transit service.

Detriments of the Proposed Rezoning

None.

Policy Guidance

The rezoning request is **consistent** with the following policies:

Policy LU 1.2—Future Land Use Map and Zoning Consistency

The Future Land Use Map shall be used in conjunction with the Comprehensive Plan policies to evaluate zoning consistency including proposed zoning map amendments and zoning text changes.

The proposed zoning (R-10-CU) is consistent with the Future Land Use Map, which is designated for Moderate Density Residential. This designation can apply to group living uses that utilize the residential building types (detached, attached, townhouse, apartment). The proposed density (8.5 dwelling units per acre) is within the range recommended in the Moderate Density Residential designation.

Policy LU 1.3 – Conditional Use District Consistency

All conditions proposed as part of a conditional use district (CUD) should be consistent with the Comprehensive Plan.

 The condition proposed in the request to eliminate certain group living uses and other higher-impact uses is consistent with the Comprehensive Plan, as these excluded uses are otherwise permitted in the R-10 district.

Policy LU 2.2 – Compact Development

New development and redevelopment should use a more compact land use pattern to support the efficient provision of public services, improve the performance of transportation networks, preserve open space, and reduce the negative impacts of low intensity and noncontiguous development.

 This proposal constitutes an infill redevelopment that will make efficient use of existing infrastructure, support transit, and utilizes an existing developed site.

Policy LU 2.6 – Zoning and Infrastructure Impacts

Carefully evaluate all amendments to the zoning map that significantly increase permitted density or floor area to ensure that impacts to infrastructure capacity resulting from the projected intensification of development are adequately mitigated or addressed.

The proposal would not adversely impact existing water infrastructure capacity.

Policy LU 3.2 – Location of Growth

The development of vacant properties should occur first within the city's limits, then within the city's planning jurisdiction, and lastly within the city's USAs to provide for more compact and orderly growth, including provision of conservation areas.

• The proposed site is within the City of Raleigh corporate limits.

Policy LU 5.3 – Institutional Uses

Ensure that when institutional uses, such as private schools, childcare facilities, and similar uses are permitted in residential neighborhoods, they are designed and operated in a manner that is sensitive to neighborhood issues and that maintains quality of life. Encourage

institutions and neighborhoods to work pro-actively to address issues such as traffic and parking, hours of operation, outside use of facilities, and facility expansion.

This proposal represents the expansion of an existing institutional facility and will not
adversely impact the adjoining residential neighborhood. New development
associated with the expansion of the facility will take place primarily on the northern
portion of the site, with some expansion of the existing building to create additional
food service capacity.

Policy LU 5.5 - Transitional and Buffer Zone Districts

Maintain and enhance zoning districts which serve as transitional or buffer areas between residential and commercial districts and which also may contain institutional, non-profit, and office-type uses. Zoning regulations and conditions for these areas should ensure that development achieves appropriate height and density transitions and protects neighborhood character.

• The change from R-6 to R-10 zoning will maintain the residential transition with R-4 zoning to the east and be compatible with the current R-10 zoning to the south. It will also maintain the buffer of these areas from the OX-3 zoning to the north and west of the site.

Policy H 1.8 – Zoning for Housing

Ensure that zoning policy continues to provide ample opportunity for developers to build a variety of housing types, ranging from single-family to dense multi-family. Keeping the market well supplied with housing will moderate the costs of owning and renting, lessening affordability problems, and lowering the level of subsidy necessary to produce affordable housing. In areas characterized by detached houses, accommodations should be made for additional housing types while maintaining a form and scale similar to existing housing.

• The proposed rezoning will provide an opportunity for expansion of detached, townhouse, and apartment building types for independent living and assisted living for seniors. The development will help increase the supply of these housing types to meet the growing demand for senior 'lifestyle' and assisted living housing.

The rezoning request is **inconsistent** with the following policies:

Policy LU 5.6 –Buffering Requirements

New development adjacent to areas of lower intensity should provide effective physical buffers to avoid adverse effects. Buffers may include larger setbacks, landscaped or forested strips, transition zones, fencing, screening, height and/or density step downs, and other architectural and site planning measures that avoid potential conflicts.

The site presently has a substantial forested buffer to the single-family residential
properties to the east and north, ranging in width from approximately 60' to greater
than 125'. Rezoning to R-10 for the purposes of group living uses could result in a
loss of the existing buffer, as current UDO requirements would permit a minimum 20'
protective yard. Conditions that limit encroachment into the existing buffer could bring
this policy into consistency.

Area Plan Policy Guidance

There is no area plan guidance for this site.

HOUSING AFFORDABILITY & ENERGY EFFICIENCY ANALYSIS

Carbon Footprint: Transportation

	City Average	Site	Notes
Transit Score	30	32	Public transportation is available via GoRaleigh Route #36 Creedmoor.
Walk Score	30	57	Some errands can be accomplished on foot.

Source: <u>Walk Score</u> is a publicly available service that measures pedestrian friendliness by analyzing population density and road metrics such as block length and intersection density. The higher the Transit Score or Walk Score, the greater the percentage of trips that will be made on transit or by walking, and the smaller the carbon footprint. The scores also correlate with shorter vehicle trips, which also produce less carbon. The city has a wide range of scores. Raleigh Municipal Building, for instance, has a Walk Score of 92, meaning the area is highly pedestrian-friendly and that many destinations are within a short walk. Some areas in the city have scores in single digits, indicating that few if any destinations are within walking distance, so nearly all trips are made by car.

Summary: The proposed rezoning site has higher-than-average transit and walk scores. A variety of commercial and retail services are within one-quarter mile of the site. A bus stop for the #36 Creedmoor route is located in front of the existing facility.

Carbon/Energy Footprint: Housing

Housing Type	Average Annual Energy Use (million BTU)	Permitted in this project?
Detached House	82.7	Yes/
Townhouse	56.5	Yes
Small Apartment (2-4 units)	42.1	Yes
Larger Apartment	34.0	No

Source: U.S. Energy Information Administration, 2015 survey. Statistics for residential structures in the South.

Summary: It is anticipated that most of the new development associated with this rezoning will consist of townhouses and apartments, both with lower than average annual energy use as compared to detached houses.

Housing Supply and Affordability

Does it add/subtract from the housing supply?	Adds	The proposal would provide for additional housing for seniors.
Does it include any subsidized units?	No	Units would be sold at market rates.
Does it permit a variety of housing types beyond detached houses?	Yes	Townhouses and apartments would be the predominant building type.
If not a mixed-use district, does it permit smaller lots than the average?*	N/A	N/A
Is it within walking distance of transit?	Yes	A bus stop for the #36 Creedmoor route is located in front of the existing facility.

^{*}The average lot size for detached residential homes in Raleigh is 0.28 acres.

Summary: The proposal would add to the housing supply by providing additional units for senior independent living and assisted living. The proposed expansion of the existing senior living facility would consist primarily of new townhouses and apartments.

IMPACT ANALYSIS

Historic Resources

Impact Identified: None.

 The site is not located within or adjacent to a National Register Historic District or Raleigh Historic Overlay District. It does not include nor is adjacent to any National Register individually-listed properties or Raleigh Historic Landmarks.

Parks and Recreation

Impact Identified:

- This site is not directly impacted by any existing or proposed greenway trails, corridors, or connectors.
- 2. Nearest existing park access is provided by Lake Lynn Park (1.6 miles) and Baileywick Park (2.3 miles).
- 3. Nearest existing greenway trail access is provided by Hare Snipe Creek Greenway Trail (1.3 miles).
- 4. Current park access level of service in this area is graded a C letter grade.

Public Utilities

	Maximum Demand (current use)	Maximum Demand (current zoning)	Maximum Demand (proposed zoning)	
Water	13,800	15,250	24,720	
Wastewater	13,800	15,250	24,720	

Impact Identified:

- 1. The proposed rezoning would add approximately 10,920 gpd to the wastewater collection and water distribution systems of the City. There are existing sanitary sewer and water mains adjacent to the proposed rezoning area.
- 2. At the time of development plan submittal, a Downstream Sewer Capacity Study may be required to determine adequate capacity to support the proposed development. Any improvements identified by the study would be required to be permitted prior to the issuance of Building Permit & constructed prior to release of a Certificate of Occupancy.

Verification of water available for fire flow is required as part of the Building Permit
process. Any water system improvements recommended by the analysis to meet fire
flow requirements will also be required of the Developer.

Stormwater

Floodplain	None
Drainage Basin	Mine/Haresnipe
Stormwater Management	UDO 9.2
Overlay District	None

Impact Identified:

1. Site subject to Stormwater regulations under UDO 9.2 for runoff and nitrogen. No floodplain exists onsite. Possible Neuse Buffers exist. No impacts identified.

Transit

Impact Identified: None.

1. The Unified Development Ordinance is sufficient as written to obtain the transit improvements required for this site.

<u>Transportation</u>

1. Site and Location Context

Location

The Z-33-20 Site is in North Raleigh on the northeast corner of the intersection of Morgans Way and Creedmoor Road.

Area Plans

The Z-33-20 site is not located in an area of an adopted area plan (Map AP-1) in the Comprehensive Plan.

2. Existing and Planned Infrastructure

Streets

Creedmoor Road is designated at a 6-lane avenue, divided in the Raleigh Street Plan (Map T-1 in the Comprehensive Plan) and is maintained by NCDOT. Morgans Way is designated as a neighborhood street in the Raleigh Streets Plan and is maintained by the City of Raleigh.

Existing block perimeter for the site is approximately 4,600 feet. In accordance with UDO section 8.3.2, the maximum block perimeter for R-10 zoning districts is 2,500 feet.

Pedestrian Facilities

There are complete sidewalks on Creedmoor Road. There are no sidewalks on Morgans Way.

Bicycle Facilities

There are no bikeways within ½ mile of the site. Creedmoor Road is designated for a separated bikeway in the Long-Term Bike Plan (Map T-3 of the Comprehensive Plan). Morgans Way is designated for a neighborhood bikeway in the BikeRaleigh plan.

Transit

The GoRaleigh Route 36 operates along Creedmoor Road at 30-minute frequency and with stops near Morgans Way.

Access

The Z-33-20 Site is access by Creedmoor Road and Morgans Way.

3. Other Projects in the Area

There are not active transportation projects within one mile of the subject site.

4. Traffic Impact Analysis (TIA) Determination

Based on the Envision results, approval of case Z-33-20 would increase the amount of projected vehicular peak hour trips for the site as indicated in the table below. The proposed rezoning from R-6 to R-10-CU is projected to have 18 new trips in the AM peak hour and 24 new trips in the PM peak hour. These values do not trigger a rezoning Traffic Impact Analysis based on the trip generation thresholds in the Raleigh Street Design Manual.

Z-33-20 Existing Land Use	Daily	AM	PM
Senior Adult Housing - Attached	457	24	31
Z-33-20 Current Zoning Entitlements	Daily	AM	PM
R-6	576	45	60
Z-33-20 Proposed Zoning Maximums	Daily	AM	PM
R-10-CU	803	63	84
Z-33-20 Trip Volume Change	Daily	AM	PM
(Proposed Maximums minus Current Entitlements)	227	18	24

Urban Forestry

Impact Identified: None.

 Proposed rezoning does not alter Tree Conservation Area requirements of the UDO from the existing zoning.

Impacts Summary

In summary, this proposal will have a minimal impact on surrounding neighborhoods. Proposed development will occur on vacant land within the site, along with renovations to the existing buildings, and will represent a modest expansion of an existing, low-impact residential use. Future development could result in a reduction of the substantial forested buffer that currently separates the site from the adjoining single-family residential properties to the north and east.

Stormwater staff have indicated the possible presence of Neuse River buffers on the site, which will present a challenge to managing stormwater runoff resulting from new construction. This issue will be dealt with at the development review stage.

There is sufficient utility infrastructure available to service the proposed development; however, a Downstream Sewer Capacity Study may be required to determine adequate capacity to support it.

The site is served by transit and has a higher-than-average walkability score, with a variety of commercial and retail services within one-quarter mile of the site.

Mitigation of Impacts

The applicant has submitted conditions to prohibit several high-impact uses otherwise permitted under the proposed zoning. Additionally, the maximum number of residential units has been capped at 85, and the resulting density (8.5 units per acre) will provide the baseline for calculating future residential densities permitted by the UDO in the Group Living category.

Stormwater management and the potential loss of tree cover will present challenges at the development stage, but careful deployment of management techniques and building placement can mitigate these concerns. Furthermore, conditions to limit the impact of new development on the existing forested buffer could also serve to mitigate potential adverse effects to adjoining residential properties.

CONCLUSION

This proposal will add to the supply of housing for seniors and represents an appropriate 'infill' development that is in character with existing patterns in the area. The proposed rezoning would allow for a modest expansion of the existing group living use and pose minimal impacts to the adjoining residential neighborhood. The proposal would support transit and the efficient use of existing infrastructure.

The proposal is consistent with the Future Land Use Map, which designates the area for Moderate Density Residential. It would provide an opportunity for additional senior housing in a location accessible to transit and major highways. The proposed R-10-CU zoning is in keeping with the MDR designation, and the proposal eliminates the possibility of higher-impact group-living and other incompatible uses by prohibiting boarding houses, schools, and outdoor entertainment facilities, among others. Furthermore, the applicant has offered a condition that limits the maximum number of residential units and sets a baseline for future dwelling unit calculations.

The area is served by transit and has adequate pedestrian accessibility to nearby commercial services.

Z-33-20 is consistent overall with the 2030 Comprehensive Plan

CASE TIMELINE

Date	Action	Notes
July 28, 2020	Application submitted as Conditional Use rezoning.	
September 8, 2020	Second Neighborhood Meeting conducted.	
September 22, 2020	Planning Commission Meeting	Placed on Consent Agenda to meet timing requirements.
October 27, 2020	Planning Commission Meeting	Recommended approval (8-0)
November 4, 2020	City Council	Report of Planning Commission
November 17, 2020	City Council	City Council Public Hearing

APPENDIX

SURROUNDING AREA LAND USE/ ZONING SUMMARY

SUBJECT PROPERTY		NORTH	SOUTH	EAST	WEST
Existing Zoning	R-6	OX-3-CU, R-4	R-10	R-4	R-4, OX-3
Additional Overlay	N/A	N/A	N/A	N/A	N/A
Future Land Use	Moderate Density Residential	Office & Residential Mixed Use/Low Density Residential	Moderate Density Residential	Low Density Residential	Office & Residential Mixed Use
Current Land Use	Multi-Family Residential	Office/Residential	Multi- Family Residential	Low Density Residential	Office/Public Facilities/ Commercial
Urban Form	N/A	N/A	N/A	N/A	N/A

CURRENT VS. PROPOSED ZONING SUMMARY

	EXISTING ZONING	PROPOSED ZONING
Zoning	R-6	R-10-CU
Total Acreage	10.3	10.3
Setbacks: Front Side Rear	10' 5' 20'	10' 5' 20'
Residential Density:	6 du/ac (R-6)	8.5 du/ac (R-10-CU)
Max. # of Residential Units	123	85
Max. Gross Building SF	`192,10	178,500
Max. Gross Office SF	N/A	N/A
Max. Gross Retail SF	N/A	N/A
Max. Gross Industrial SF	N/A	N/A
Potential F.A.R	0.43	0.40

^{*}The development intensities for proposed zoning districts were estimated using an impact analysis tool. The estimates presented are only to provide guidance for analysis

PAGE 1 OF 14

Rezoning Application





Department of City Planning | 1 Exchange Plaza, Suite 300 | Raleigh, NC 27601 | 919-996-2682

REZONING REQUEST						
☐ General Use ☐ Conditional Use ☐ Master Plan				OFFICE USE ONLY		
Existing Zoning Base District R-6	Height From	ntage	Ov	verlay(s)		Rezoning Case #
Proposed Zoning Base District R-10) Height F	rontage		Overlay(s)		
Click <u>here</u> to view the Zoning Map. Search	for the address to be rez	oned, then	n turn on t	he 'Zoning' and 'Ov	erlay' layers.	
If the property has been previously re-	zoned, provide the rez	oning cas	se numbe	er:		
	GENER	AL INFO	ORMATI	ION		
Date Da	te Amended (1)			Date A	mended (2)	
Property Address 7900 Cre	edmoor R	load				
Property PIN 079840993	6	D	eed Ref	erence (book/pag	e) 14914/9	39
Nearest Intersection Creedm	oor Road a	and N	Лorg	ans Way	y	
Property Size (acres) 10.3	For Planned Development Applications Only:	Total Uni	its	T	otal Square Footage	;
	4,1	Total Par	rcels	To	otal Buildings	
Property Owner Name/Address		Phone 4	<u>/</u> 10_2	247-2800	Fax	
7900 Creedmoor Road, LP 2626 Glenwood Avenue, Suite	550	1 110110	+ 13-2		T GX	
Raleigh, NC 27608			egal	notice@	welltowe	r.com
Applicant Name/Address			419-	247-280)() Fax	
7900 Creedmoor Road, LP 2626 Glenwood Avenue, Suite 550						
Raleigh, NC 27608			Email legalnotice@welltower.com			
Applicant* Signature(s)		Email	egal	notice@	welltowe	r.com

^{*}Please see Page 11 for information about who may submit rezoning applications. A rezoning application will not be considered complete until all required submittal components listed on the Rezoning Checklist have been received and approved.

CONDITIONAL USE DISTRICT ZONING CONDITIONS			
Zoning Case Number	OFFICE USE ONLY		
Date Submitted	Rezoning Case #		
Existing Zoning R-6 Proposed Zoning	R-10-CU		

Narrative of Zoning Conditions Offered

- 1. The following uses shall be prohibited as primary uses on the property: boarding house; dormitory, fraternity, sorority; monastery, convent; orphanage; school (public or private, K-12); outdoor sports or entertainment facility.
- 2. For a period of no less than 30 years after the date of issuance of the first certificate of occupancy for the site after the date of approval of this proposed rezoning by Raleigh City Council, a minimum of 80% of occupied dwelling units shall be occupied by at least one individual 55 years of age or older.
- 3. Not more than 85 dwelling units shall be permitted on the site, provided, however that any density bonus otherwise permitted in connection with congregate care, continuing care retirement community, rest home, or other group living use otherwise permitted under the Unified Development Ordinance shall remain applicable to the site.

The property owner(s) hereby offers, consents to, and agrees to abide by, if the rezoning request is approved, the conditions written above. All property owners must sign each condition page. This page may be photocopied if additional space is needed.

Property Owner(s) Signature

__Print Name _____Print Name

REZONING APPLICATION ADDENDUM #1		
Comprehensive Plan Analysis	OFFICE USE ONLY	
The applicant is asked to analyze the impact of the rezoning request and its consistency with the Comprehensive Plan. The applicant is also asked to explain how the rezoning request is reasonable and in the public interest.	Rezoning Case #	

STATEMENT OF CONSISTENCY

Provide brief statements regarding whether the rezoning request is consistent with the future land use designation, the urban form map, and any applicable policies contained within the 2030 Comprehensive Plan.

The property's Moderate Density Residential designation under the FLUM supports the requested R-10 zoning.

The proposed rezoning supports numerous policies in the Comprehensive Plan, including: LU 2.2 (compact development), H 1.8 (zoning for housing), H 4.3 (housing for persons with disabilities), and H 4.4 (housing for seniors).

PUBLIC BENEFITS

Provide brief statements explaining how the rezoning request is reasonable and in the public interest.

The requested rezoning will increase housing options for seniors requiring differing degrees of care, including the option to remain in place for those already living on the property. The proposal reinforces the existing development pattern in this location and ensures it will continue to serve as a transition between the commercial uses on the western side of Creedmoor Road and the single family residences to the east.

REZONING APPLICATION ADDENDUM #2				
Impact on Historic Resources	OFFICE USE ONLY			
The applicant is asked to analyze the impact of the rezoning request on historic resources. For the purposes of this section, a historic resource is defined as any site, structure, sign, or other feature of the property to be rezoned that is listed in the National Register of Historic Places or designated by the City of Raleigh as a landmark or contributing to a Historic Overlay District.	Rezoning Case #			
INVENTORY OF HISTORIC RESOURCES				
List in the space below all historic resources located on the property to be rezoned. For each proposed zoning would impact the resource.	n resource, indicate how the			
None.				
PROPOSED MITIGATION				
Provide brief statements describing actions that will be taken to mitigate all negative impact	ts listed above.			
N/A				

URBAN DESIGN GUIDELINES

- The applicant must respond to the Urban Design Guidelines contained in the 2030 Comprehensive Plan if:
 a) The property to be rezoned is within a "City Growth Center" or "Mixed-Use Center", or
 b) The property to be rezoned is located along a "Main Street" or "Transit Emphasis Corridor"

as shown on the Urban Form Map in the 2030 Comprehensive Plan.				
	Urban Form Designation	Click <u>here</u> to view the Urban Form Map.		
1.	All Mixed-Use developments should generally provide retail (su such uses as office and residential within walking distance of expedestrian friendly form. Response:	ch as eating establishments, food stores, and banks), and other ach other. Mixed uses should be arranged in a compact and		
2.	Within all Mixed-Use Areas buildings that are adjacent to lower distance and/or landscaping) to the lower heights or be compa Response:			
3.	A mixed use area's road network should connect directly into the providing multiple paths for movement to and through the mixed residential neighborhood(s) to the mixed use area should be perarterial. Response:	d use area. In this way, trips made from the surrounding		
4.	Streets should interconnect within a development and with adjourned generally discouraged except where topographic conditions and for connection or through traffic. Street stubs should be provide connections. Streets should be planned with due regard to the Response:	d/or exterior lot line configurations offer no practical alternatives and with development adjacent to open land to provide for future		
5.		or private streets (including sidewalks). Block faces should have driveways are used to create block structure, they should include		
6.		s the physical definition of streets and public spaces as places of rking lots and should provide interest especially for pedestrians. e side or rear of a property.		

7.	Buildings should be located close to the pedestrian-oriented street (within 25 feet of the curb), with off-street parking behind and/or beside the buildings. When a development plan is located along a high volume corridor without on-street parking, one bay of parking separating the building frontage along the corridor is a preferred option. Response:
8.	If the site is located at a street intersection, the main building or main part of the building should be placed at the corner. Parking, loading or service should not be located at an intersection. Response:
9.	To ensure that urban open space is well-used, it is essential to locate and design it carefully. The space should be located where it is visible and easily accessible from public areas (building entrances, sidewalks). Take views and sun exposure into account as well. Response:
10.	New urban spaces should contain direct access from the adjacent streets. They should be open along the adjacent sidewalks and allow for multiple points of entry. They should also be visually permeable from the sidewalk, allowing passersby to see directly into the space. Response:
11.	The perimeter of urban open spaces should consist of active uses that provide pedestrian traffic for the space including retail, cafés, and restaurants and higher-density residential. Response:
12.	A properly defined urban open space is visually enclosed by the fronting of buildings to create an outdoor "room" that is comfortable to users. Response:

12	New public spaces should provide seating opportunities.
13.	Response:
	Parking lots should not dominate the frontage of pedestrian-oriented streets, interrupt pedestrian routes, or negatively impact
14.	surrounding developments.
17.	Response:
	•
	Parking lots should be located behind or in the interior of a block whenever possible. Parking lots should not occupy more than
15.	1/3 of the frontage of the adjacent building or not more than 64 feet, whichever is less.
	Response:
	Dayling atwictives are also also an important and necessary also and of the averall substitute to the control of the control o
	Parking structures are clearly an important and necessary element of the overall urban infrastructure but, given their utilitarian elements, can give serious negative visual effects. New structures should merit the same level of materials and finishes as that
16.	a principal building would, care in the use of basic design elements cane make a significant improvement.
	Response:
	•
	Higher building densities and more intensive land uses should be within walking distance of transit stops, permitting public
17.	transit to become a viable alternative to the automobile.
	Response:
	Convenient comfortable nedectrian access between the transit stan and the building entrance about the planned as next of the
18.	Convenient, comfortable pedestrian access between the transit stop and the building entrance should be planned as part of the overall pedestrian network.
10.	Response:
	All development should respect natural resources as an essential component of the human environment. The most sensitive
	landscape areas, both environmentally and visually, are steep slopes greater than 15 percent, watercourses, and floodplains.
	Any development in these areas should minimize intervention and maintain the natural condition except under extreme
19.	circumstances. Where practical, these features should be conserved as open space amenities and incorporated in the overall
	site design.
	Response:

20.	It is the intent of these guidelines to build streets that are integral components of community design. Public and private streets, as well as commercial driveways that serve as primary pedestrian pathways to building entrances, should be designed as the main public spaces of the City and should be scaled for pedestrians. Response:
21.	Sidewalks should be 5-8 feet wide in residential areas and located on both sides of the street. Sidewalks in commercial areas and Pedestrian Business Overlays should be a minimum of 14-18 feet wide to accommodate sidewalk uses such as vendors, merchandising and outdoor seating. Response:
22.	Streets should be designed with street trees planted in a manner appropriate to their function. Commercial streets should have trees which complement the face of the buildings and which shade the sidewalk. Residential streets should provide for an appropriate canopy, which shadows both the street and sidewalk, and serves as a visual buffer between the street and the home. The typical width of the street landscape strip is 6-8 feet. This width ensures healthy street trees, precludes tree roots from breaking the sidewalk, and provides adequate pedestrian buffering. Street trees should be at least 6 1/4" caliper and should be consistent with the City's landscaping, lighting and street sight distance requirements. Response:
23.	Buildings should define the streets spatially. Proper spatial definition should be achieved with buildings or other architectural elements (including certain tree plantings) that make up the street edges aligned in a disciplined manner with an appropriate ratio of height to width. Response:
24.	The primary entrance should be both architecturally and functionally on the front facade of any building facing the primary public street. Such entrances shall be designed to convey their prominence on the fronting facade. Response:
25.	The ground level of the building should offer pedestrian interest along sidewalks. This includes windows entrances, and architectural details. Signage, awnings, and ornamentation are encouraged. Response:
26.	The sidewalks should be the principal place of pedestrian movement and casual social interaction. Designs and uses should be complementary to that function. Response:

TO BE COMPLETED BY APPLICANT			COMPLETED BY CITY STAFF		
General Requirements – General Use or Conditional Use Rezoning	YES	N/A	YES	NO	N/A
I have referenced this Rezoning Checklist and by using this as a guide, it will ensure that I receive a complete and thorough first review by the City of Raleigh	V				
2. Pre-Application Conference	V				
3. Neighborhood Meeting notice and report	v				
4. Rezoning application review fee (see Fee Schedule for rate)	V				
5. Completed application, submitted through Permit & Development Portal	V				
Completed Comprehensive Plan Consistency Analysis	V				
Completed Response to the Urban Design Guidelines					
6. Two sets of stamped envelopes addressed to all property owners of area to be rezoned and properties within 500 feet of area to be rezoned	V				
7. Trip Generation Study		V			
8. Traffic Impact Analysis		V			
For properties requesting a conditional use district:					
9. Completed zoning conditions, signed by property owner(s)	V				
If applicable (see Page 11):					
10. Proof of power of attorney or owner affidavit	~				
For properties requesting a Planned Development (PD) or Campus District (CMP): 10. Master Plan (see Master Plan Submittal Requirements)		V			
For properties requesting an Accessory Dwelling Unit Overlay District (ADUOD):					
15. Copy of ballot and mailing list		v			

MASTER PLAN SUBMITTAL REQUIREMENTS						
TO BE COMPLETED BY APPLICANT				COMPLETED BY CITY STAFF		
General Requirements – Master Plan	YES	N/A	YES	NO	N/A	
I have referenced the Master Plan Checklist and by using this as a guide, it will ensure that I receive a complete and thorough first review by the City of Raleigh						
2. Total number of units and square feet						
3. 12 sets of plans						
4. Completed application; submitted through Permit & Development Portal						
5. Vicinity Map						
6. Existing Conditions Map						
7. Street and Block Layout Plan						
8. General Layout Map/Height and Frontage Map						
9. Description of Modification to Standards, 12 sets						
10. Development Plan (location of building types)						
11. Pedestrian Circulation Plan						
12. Parking Plan						
13. Open Space Plan						
14. Tree Conservation Plan (if site is 2 acres or more)						
15. Major Utilities Plan/Utilities Service Plan						
16. Generalized Stormwater Plan						
17. Phasing Plan						
18. Three-Dimensional Model/renderings						
19. Common Signage Plan						

Who can initiate a rezoning request?

If requesting to down-zone property, the rezoning application must be signed by all of the property owners whose property is subject to the down-zoning. Down-zoning is defined as a zoning ordinance that affects an area of land in one of the following ways:

- 1. By decreasing the development density of the land to be less dense than was allowed under its previous usage.
- 2. By reducing the permitted uses of the land that are specified in a zoning ordinance or land development regulation to fewer uses than were allowed under its previous usage.

If requesting to rezone property to a conditional district, the rezoning application must be signed by all owners of the property to be included in the district. For purposes of the application only (not the zoning conditions), the City will accept signatures on behalf of the property owner from the following:

- 1. the property owner;
- 2. an attorney acting on behalf of the property owner with an executed power of attorney; or
- 3. a person authorized to act on behalf of the property owner with an executed owner's affidavit.

An owner's affidavit must be made under oath, properly notarized and, at a minimum, include the following information:

- The property owner's name and, if applicable, the property owner's title and organization name.
- The address, PIN and Deed Book/Page Number of the property.
- A statement that the person listed as the property owner is the legal owner of the property described.
- The name of the person authorized to act on behalf of the property owner as the applicant. If applicable, the authorized person's title and organization name.
- A statement that the property owner, as legal owner of the described property, hereby gives authorization and permission to the authorized person, to submit to the City of Raleigh an application to rezone the described property.
- A statement that the property owner understands and acknowledges that zoning conditions must be signed, approved and consented to by the property owner.
- The property owner's signature and the date the property owner signed the affidavit.

If requesting to rezone property to a general use district that is not a down-zoning, the rezoning application may be signed, for the purposes of initiating the request, by property owners or third-party applicants.

DocuSign Envelope ID: 64EC5650-F938-4D95-9B90-4A8EC1E51068
Date:
Re: (SITE LOCATION)
Neighboring Property Owners:
You are invited to attend a neighborhood meeting on (<u>MEETING DATE</u>). The meeting will be held at (<u>MEETING LOCATION, INCLUDING ADDRESS</u>) and will begin at <u>(TIME)</u> .
The purpose of this meeting is to discuss a potential rezoning of the property located at (<u>SITE ADDRESS ANI</u> <u>NEARBY LANDMARKS</u>). This site is current zoned (<u>CURRENT ZONING DISTRICT</u>) and is proposed to be rezoned to (<u>PROPOSED ZONING DISTRICT</u>). (<u>Please also provide any relevant details regarding the requesting the requestions.)</u>
The City of Raleigh requires that prior to the submittal of any rezoning application, a neighborhood meeting involving the property owners within 500 feet of the area requested for rezoning.
If you have any concerns or questions I (we) can be reached at:
For more information about rezoning, you may visit www.raleighnc.gov or contact the Raleigh City Planning Department at:
(919) 996-2682 rezoning@raleighnc.gov
Thank you
At least 10 days prior to the meeting date with the owners of property, the applicant shall notify the owners of property about the meeting; notice shall be by first class mail or certified mail return receipt. If notification is to be by first class mail, the applicant shall deliver the sealed, addressed, stamped envelopes to Planning & Development prior to the aforementioned 10 day period. If notification is to be by certified mail return receipt, copies of the return receipts shall be given to Planning & Development at time of application submittal.
SUBMITTED DATE:

SUMMARY OF ISSUES

A neighborhood meeting was held on June 30th, 2020 (date) to discuss a potential				
rezoning located at 7900 Creedmoor Road (property address).				
The neighborhood meeting was held at [virtual meeting] (location).				
There were approximately 27 (number) neighbors in attendance. The general issues				
discussed were:				
Summary of Issues:				
There was a discussion outlining the differences of care, including assisted living (AL), memory care (MC) and skilled nursing care, which is the most intensive. This project is only considering assisted living and memory care. The State would issue a license for this facility.				
In response to a question regarding why rezoning might be denied, it was explained that the process is legislative and may be on any reasonable basis.				
The applicant noted that development will be primarily on the north end of the site, with a possibility of a small bump out in the middle of the X, where the kitchen is located for some possible expansion to help provide food service in the new building.				
No access is likely from Creedmoor Road as this is a NCDOT controlled road.				
Memory care residents would not have unsupervised access to the site and towards Creedmoor Rd.				
Surface water naturally flows toward Creedmoor Road and won't materially impact neighbors on either site.				
An additional 4-6 staff parking spaces will most likely be required for the new building. Any additional parking requirements would be in accordance with the standards required by the City of Raleigh.				
The extent of necessary tree clearance, and the final design and style of the new building, are not yet known.				

SUMMARY OF ISSUES (Page 2)

A neighborhood meeting was held on June 30th, 2020 to discuss a potential rezoning located at 7900 Creedmoor Road. The neighborhood meeting was held at [virtual meeting]. There were approximately 27 neighbors in attendance. The general issues discussed were:

Summary of Issues:

The applicant has undertaken similar expansions of existing properties without creating issues for current residents.

Most of the residents do not drive. The ones that do drive do not have jobs and would not add to the AM/PM peak demands. The community provides transportation services. If a resident has a car, it's parked the majority of the time. Very little traffic is generated from the development. Those who will be in the AL typically would not have a car and those in MC would not have a car.

The architecture has not yet been designed. When it is designed, it will most likely use similar materials and will blend into the existing.

ATTENDANCE ROSTER					
NAME	ADDRESS				
Kelly Fast	8108 Morgans Way				
Ignatius and Mary Beth Gallo	3000 Oxbow Ct.				
Harry Swendsen					
Bill Piver	2709 Scottsdale Lane				
Brian and Kristina	7933 Falcon Rest Cir.				
Nick Fugh	214 W. Millbrook Rd., Ste 101B				
Don Richards	8104 Seaton Court				
Kelsey	7628 Falcon Rest Cir.				
G Wheeler					
Frances Sherbert	2209 Durweston Ct.				
Morgan Smith	8112 Morgans Way				
Penny Paine	1921 Carrbridge Way				
Chris Munt	2121 Hamrick Dr.				
Scott Loose	7723 Falcon Rest Cir.				
Timothy Stewart	2109 Hamrick Dr.				
Frank Taylor	7921 Sutterton Ct.				
Keith Mondoux					
Mark Jensen	8108 Morgans Way				

CONDITIONAL USE DISTRICT ZONING CONDITIONS		
Zoning Case Number Z-33-20: 7900 Creedmoor Road		OFFICE USE ONLY
Date Submitted August 25, 2020		Rezoning Case #
Existing Zoning R-6	Proposed Zoning R-10-CU	

Narrative of Zoning Conditions Offered

- 1. The following uses shall be prohibited as primary uses on the property: boarding house; dormitory, fraternity, sorority; monastery, convent; orphanage; school (public or private, K-12); outdoor sports or entertainment facility.
- 2. For a period of no less than 30 years after the date of issuance of the first certificate of occupancy for the site after the date of approval of this proposed rezoning by Raleigh City Council, a minimum of 80% of occupied dwelling units shall be occupied by at least one individual 55 years of age or older.
- 3. The residential density of the site shall not exceed 8.5 units per acre; thus, the maximum number of dwelling units permitted is 85 units, which is more restrictive than the otherwise allowable density in the R-10 district. However, this shall not prevent application of any increased density or alternate method of counting dwelling units as may be otherwise applicable to any Group Living Use Category permitted under Section 6.2.2. of the Unified Development Ordinance at the time any development plan is submitted for review or as may otherwise be applicable to such development plan.

The property owner(s) hereby offers, consents to, and agrees to abide by, if the rezoning request is approved, the conditions written above. All property owners must sign each condition page. This page may be photocopied if additional space is needed.

Property Owner(s) Signature

__Print Name _____

REVISION 11.15.19